

COMMITTEE OF THE WHOLE MEETING AGENDA

Tuesday, April 22, 2025 Immediately following the Village Board Meeting, but not before 6:15 p.m. Caledonia Village Hall - 5043 Chester Lane Caledonia, WI 53402

- 1. Meeting called to order
- 2. Roll Call
- 3. **Approval of Minutes:** Committee of the Whole April 8, 2025
- 4. **Public Comment** Provides a two-minute opportunity for citizens to voice opinions to the Committee of the Whole. The Committee of the Whole cannot respond as this may conflict with open meeting requirements.

5. Committee Updates

- A. Plan Commission Nancy Pierce
- B. Parks and Recreation Advisory Committee Holly McManus
- C. Caledonia Utility District Commission Lee Wishau
- D. Visit Racine County Fran Martin
- E. Other Committees Tom Weatherston

6. **New Business**

- A. Title 2 Chapter 9 Legislative Referrals, Requests for Services and Requests for Information Policy
- B. 2025 Budget Modification Swinger Coupler and Skid Steer Grapple Bucket
- C. Request to apply for a COPS Hiring Grant for a School Resource Officer (SRO) position and explore additional funding options
- D. Suggested items to be placed on the next meeting agenda (with no action)

7. Continuing Business

- A. Fireworks Ordinance Review (CoW 3/11/25, 3/25/25)
- 8. **Adjournment**

1 - Order

President Weatherston called the Committee of the Whole meeting to order at 6:15 p.m. at the Caledonia Village Hall.

2 - Roll Call

PRESENT: 7 – President Weatherston, Trustee McManus, Trustee Wishau, Trustee Stillman,

Trustee Martin, Trustee Lambrecht, and Trustee Pierce.

EXCUSED: 0

STAFF: Administrator Todd Willis, Village Attorney Tim Pruitt, Public Services Director

Tony Bunkelman, Village Engineer Ryan Schmidt, Development Director Peter Wagner, Police Chief Chris Botsch, Fire Chief Walter Leininger, Deputy Clerk

Norgie Metzinger, and Clerk Jennifer Bass

3 – Approval of Minutes

A motion was made by Trustee Pierce to approve the March 25, 2025 Committee of the Whole meeting, seconded by Trustee Lambrecht. **Motion carried 7-0.**

4 – Public Comment

The following people appeared to speak before the Committee:

None

5 – Committee Updates

- A. Plan Commission Nancy Pierce
- B. Parks and Recreation Advisory Committee Holly McManus
- C. Caledonia Utility District Commission Lee Wishau
- D. Visit Racine County Fran Martin

6 – New Business

A. Amend/strike Section 9-2-10 (d)(1)(b)(2): Post Construction Storm Water Management Ordinance

A motion was made by Trustee Wishau to direct staff to modify and prepare Ordinance 9-2-10 (d)(1)(b) as stated in the Public Services Director's memo and forwarded to the Village Board for consideration, seconded by Trustee Pierce. **Motion carried 7-0.**

B. Site Sewer backup – 9803 Caddy Lane – Renate Gray

A motion was made by Trustee McManus to recommend the Caledonia Utility District pay the Roto Rooter invoice in the amount of \$1,068.10 with the condition that the Owner signs a Release of All Claims form, and to forward this item to the Village Board for final approval, seconded by Trustee Wishau. **Motion carried 7-0.**

C. Review of Ordinance Sec. 9-1-57(b): Mandatory Connection to Water Mains and Sec. 9-4-6(b) Connections to Sewer Mains.

A motion was made by Trustee McManus to bring the item back at the May 13, 2025 meeting, seconded by Trustee Pierce. **Motion carried 7-0.**

D. Discuss dedication plaque for Public Safety Building

Staff advised that the plaque was ordered.

E. Review teleconference policy

A motion was made by Trustee McManus to direct staff to review and update the current policy and bring back to the Committee of the Whole at a later meeting, seconded by Trustee Stillman. **Motion carried 7-0.**

F. Discussion and review of penalties for failing to complete construction projects

A motion was made by Trustee Martin to postpone the item until the May 13, 2025 meeting, seconded by Trustee McManus. **Motion carried 7-0.**

G. Suggested items to be placed on the next meeting agenda (with no action)

- 1. Review of Emergency Meeting powers
- 2. Discuss repeat offenders of nuisance animals and clarification on process with the Humane Society

7 – Continuing Business

None

8 – Closed Session

A. The Committee of the Whole will take up a motion to go into CLOSED SESSION, pursuant to s. 19.85(1)(c), Wis. Stat., Considering employment, promotion, compensation or performance evaluation data of any public employee over which the governmental body has jurisdiction or exercises responsibility., specifically: Engineering Technician

Motion by Trustee Pierce to go into closed session, seconded by Trustee Stillman. Motion carried by the following roll call vote:

Ayes: 7 – Weatherston, Lambrecht, Martin, McManus, Wishau, Pierce, and Stillman

Nays: 0

B. The Committee of the Whole reserves the right to go back into OPEN SESSION, and possibly take action on the items discussed during the closed session and to move to the remaining items on the agenda.

Motion by Trustee McManus to go back into open session, seconded by Trustee Pierce. **Motion carried 7-0.**

Motion by Trustee Martin to authorize the wage increases discussed in closed session, seconded by Trustee McManus. **Motion carried 7-0.**

9 – Adjournment

President Weatherston adjourned the meeting at 7:11 p.m.

Respectfully submitted: Jennifer Bass Village Clerk

Title 2 Chapter 9 - Legislative Referrals, Requests for Services and Requests for Information Policy¹

A. <u>Definitions</u>. The terms used in this section shall be defined as follows:

- 1. "Legislative referral (LR)" means a request from the Village President or a Trustee to have the Village Board or a committee, commission or board, consider the creation, amendment, or repeal of an ordinance, resolution or policy.
- 2. "Requests for Service" means items that are not Legislative Referrals or Requests for Information that may require extensive research or action or out-of-the-ordinary work product from a specific department or division thereof.
- 3. "Requests for Information" are requests for existing records that relate to the scope of responsibilities or authority of an elected or appointed member of a body of the Village.
- 4. "Staff Referral" is a request from a Village department head or his/her designee to have the Village Board or a committee, commission or board examine the creation, amendment, or repeal of an ordinance, resolution or policy.
- B. <u>Scope</u>. This Policy applies to all Legislative Referrals, Requests for Services and Requests for Information from any elected or appointed member of any body of the Village as well as staff initiated referrals.

C. <u>Legislative Referrals</u>.

- 1. All Legislative Referrals shall be directed in writing to the Village Clerk. Upon consultation with the Village President, the Village Clerk shall administratively assign the referral to the appropriate committee(s), board(s) or commission(s). The assignment of the referral shall be included as an agenda item of information (not action) under the topic of "Referrals" at the next Village Board meeting.
- 2. If a Legislative Referral is not placed on the appropriate agenda within 60 days of receipt by the Village Clerk, the Trustee making the referral may request in writing that the Village President place the item on the Village Board agenda. The Village President shall ensure that the Village Clerk places the item on a Village Board agenda within 45 days of the Trustee's request.
- 3. Upon being placed on a properly noticed agenda, a committee, board, or commission shall vote to support, oppose, or postpone a Legislative Referral for a date certain. If voting to support, the body shall also specify the next step to be taken. If voting to

¹ This policy does not apply to any directives by action from the Village Board or any Committee of the Village. The Village President can make requests under this policy in the same way that Trustees may make requests.

oppose, the body's action shall include the reason for the opposition. The vote of support or opposition to a Legislative Referral shall be placed on the next Village Board agenda as an information item. If a Legislative Referral has not received a vote of support or opposition, or received support, but no direction, within six months of being placed on the committee, board, or commission agenda, the Trustee making the referral may request in writing that the Village President place the item on the Village Board agenda for action. The Village President shall ensure that the Village Clerk places the item on a Village Board agenda within 45 days of the Trustee's request.

C. Request for Service.

- 1. An elected or appointed official making a Request for Services of a department or division should provide the request in writing to the Village President. If the Village President deems the request to be reasonable or illuminative, the Village President shall forward the request to the appropriate department head. If the Village President determines the request to be unreasonable or not illuminative, the Village President shall deny the request.
- 2. Upon denial of a request, the requesting Trustee may request that the Village President place the item on the Village Board agenda to determine if the request is reasonable or illuminative and should be assigned to a department head. The Village President shall ensure that the Village Clerk places the item on a Board agenda within 45 days of the Trustee's request.

D. Request for Information.

- 1. An elected or appointed official making a Request for Information of a department or division should provide the request in writing to the Village Administrator. If the Village Administrator believes the request is unreasonable or requires extensive research or action or out-of-the-ordinary, that will not be illuminative, the Village Administrator shall consult with the Village President who shall make a determination of whether staff should proceed to fulfill the Request for Information.
- 2. Upon denial of a Request for Information, the requesting official may request that the Village President place the item on the Village Board agenda to determine if the request is reasonable or illuminative and should be assigned to Village Administrator or Department Head. The Village President shall ensure that the Village Clerk places the item on a Board agenda within 45 days of the request.

E. Staff Referrals.

1. All Staff Referrals shall be directed in writing to the Village Administrator and the committee, board, or commission chair(s) of the topic referred. If the Village Administrator or chair(s) determines that the Staff Referral is appropriate for consideration, the staff member may place the matter on a committee, board, or commission agenda(s).

ORDINANCE NO. 2025-XX VILLAGE OF CALEDONIA

AN ORDINANCE TO CREATE TITLE 2, CHAPTER 9, SECTION 1 RELATED TO LEGISLATIVE REFERRALS, REQUESTS FOR SERVICES, AND REQUESTS FOR INFORMATION POLICY

The Village Board of the Village of Caledonia, Racine County, do ordain as follows:

1. That Section 2-9-1 of the code of ordinances for the Village of Caledonia "Legislative Referrals" be, and hereby is, created to read as follows:

"SEC. 2-9-1 LEGISLATIVE REFERRALS, REQUESTS FOR SERVICES, AND REQUESTS FOR INFORMATION POLICY¹.

- A. Definitions. The terms used in this section shall be defined as follows:
 - 1. "Legislative referral (LR)" means a request from the Village President or a Trustee to have the Village Board or a committee, commission or board, consider the creation, amendment, or repeal of an ordinance, resolution or policy.
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 - 3. "Requests for Information" are requests for existing records that relate to the scope of responsibilities or authority of an elected or appointed member of a body of the Village.
 - 4. "Staff Referral" is a request from a Village department head or his/her designee to have the Village Board or a committee, commission or board examine the creation, amendment, or repeal of an ordinance, resolution or policy.
- B. <u>Scope</u>. This Policy applies to all Legislative Referrals, Requests for Services and Requests for Information from any elected or appointed member of any body of the Village as well as staff-initiated referrals.

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action shall include the reason for the opposition. The vote of support or opposition to a Legislative Referral shall be placed on the next Village Board agenda as an information item. If a Legislative Referral has not received a vote of support or opposition, or received support, but no direction, within six months of being placed on the committee, board, or commission agenda, the Trustee making the referral may request in writing that the Village President place the item on the Village Board agenda for action. The Village President shall ensure that the Village Clerk places the item on a Village Board agenda within 45 days of the Trustee's request.

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2. That this ordinance shall take effect upon adoption and publication as required by law.

Adopted by the Village Board of the day of May, 2025.	Village of Caledonia, Racine County, Wisconsin, this	nsin, this	
	VILLAGE OF CALEDONIA		

By:	
	Thomas Weatherston
	Village President
Attest:	
	Jennifer Bass
	Village Clerk

MEMORANDUM

Date: April 16, 2025

To: Committee of the Whole

Village Board

From: Ryan Schmidt, P.E.

Village Engineer

Re: 2025 Budget Modification – Swinger Coupler and Skid Steer Grapple Bucket



BACKGROUND INFORMATION

The Village of Caledonia Public Works Department Budgeted \$150,000 for a new tractor mower in 2024 for the 2025 Budget for Capital Funds. At that time, quotes we received justified that value but when the actual tractor was ordered with John Deere, the final cost was \$115,570.32. This leads to cost savings of \$34,429.68. DPW Staff began to investigate a way to utilize this funding based on actual needs from the crews in the field. It was determined that 2 primary things needed to be replaced or acquired to better suit our crews in the field: A Swinger Coupler with Grading Bucket and a Skeleton Grapple Bucket for the Track Skid Steer.

The Swinger Coupler specification and quote is attached hereto as Exhibit A. This allows the wheeled excavator the ability to articulate the bucket for ditching practices a total of 90° (45° in each direction). DPW crews do a lot of ditch work during the construction season and this would replace our current unit completely that has lived its useful life. The total cost of this product with a grading bucket is \$23,100. The only other quote that was provided back to staff was for over \$29,000. Staff recommends approval of the funds to be used for this item.

The Skeleton Grapple Bucket quote and product sheet are attached hereto as Exhibit B. The grapple bucket allows our DPW crews to perform tree clearing, brush maintenance, and other related tasks more efficiently through the ability to grapple large volumes of brush material. Our Skid Steer is a universal tool that can utilize a variety of attachments like a Swiss-Army knife and this will assist with those activities. The total cost is \$4,900. Three quotes were received and this one is the cheapest. Staff recommends approval of the fund balance to be used for this item as well.

Each of these items will better serve an existing piece of equipment that is not directly related to the tractor and is being recommended for approval. Total funds requested are \$28,000 out of the savings of \$34,429.68 for the DPW equipment.

RECOMMENDATION

Move to recommend approval of a budget amendment for the use of remaining Capital Funds - Highway Equipment from a Tractor Mower to purchase a Swinger Coupler with Bucket and Skeleton Grapple Bucket.



Proposal QUOTE NUMBER |

PREPARED FOR VILLAGE OF CALEDONIA





April 4, 2025

VILLAGE OF CALEDONIA 6922 NICHOLSON RD CALEDONIA, WISCONSIN, 53108

We are pleased to offer you the following proposal for your consideration.

One (1) Wain Roy Attachment tilt pin grabber coupler Work Tool with all standard equipment in addition to the specifications listed below:

STOCK NUMBER: NIS SERIAL NUMBER: NIS

YEAR: 2025 **SMU**: 0

Thank you for your interest in Fabick Cat and Caterpillar products. Please know that we sincerely appreciate your consideration and look forward to answering any questions you may have moving forward. Feel free to contact me directly at any time.

Sincerely,

Nicholas Lovrine Machine Sales Representative Fabick Cat nicholas.lovrine@fabickcat.com (262) 613-2673

This quotation is valid for 30 days, after which time we reserve the right to re-quote.



MACHINE CONFIGURATION

Wain Roy swinger with Hydraulic Pin Grabber

\$16,800

60" CF Woods Ditching and Grading Bucket

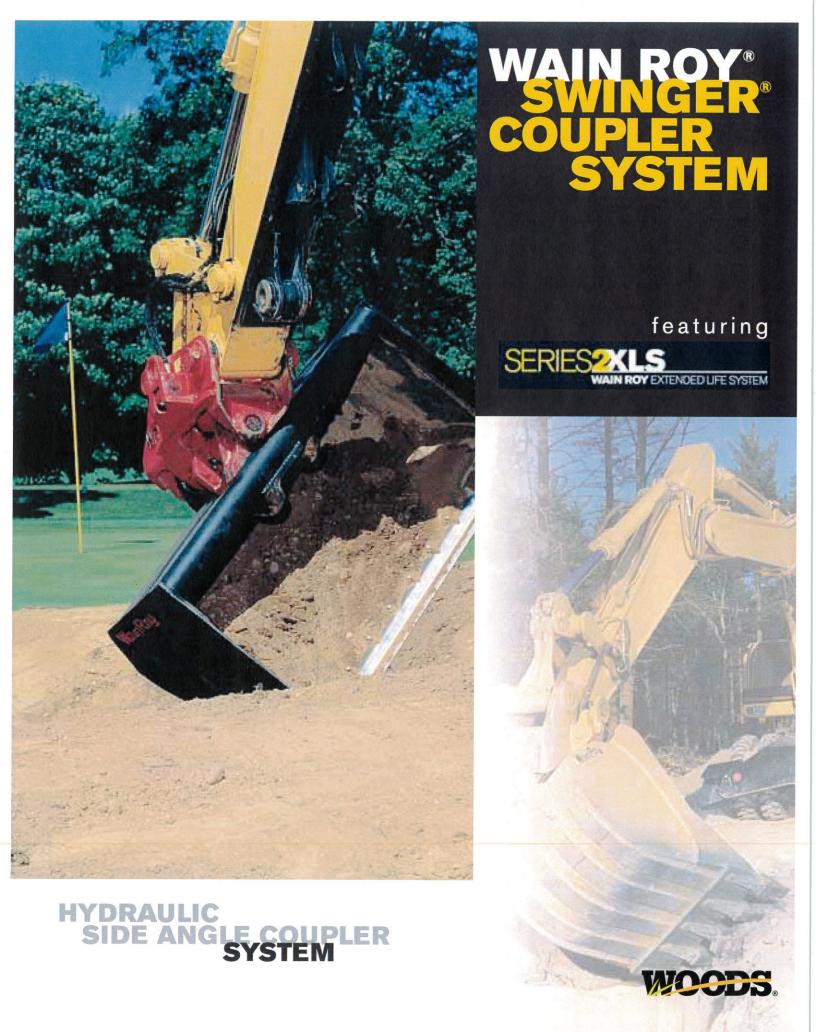
\$6,300

PRICING INFORMATION

PRICE AS EQUIPPED

\$23,100.00

PRICE ABOVE INCLUDED INSTALL





OVERVIEW-SIDE ANGLE COUPLER

The hydraulically-rotated side angle coupler is designed to maximize the tool handling capability of tracked and rubber tired excavators and standard and extendible-stick tractor-loader-backhoes while retaining the efficient mounting characteristics of rigid style quick change coupler systems.

The side angle coupler allows the attachment to be maneuvered laterally up to a total of 90° providing a greater degree of flexibility, precision, and control over a number of applications and conditions. Even in the most common tasks the increased maneuverability of the attachment can extend productivity and efficiency by requiring that the machine be repositioned less frequently.

The side angle coupler accepts a variety of common attachments including ditching, grading, v-ditching, trenching and Jaw* buckets. In addition it accepts grapples, hydraulic breakers, vibratory compactors and single point rippers for use in a wide range of construction, excavation and demolition applications.

Ditching, grading and trenching.

The side angle coupler is especially well suited to applications on a berm or an embankment as well as ditching, grading, or trenching operations requiring angling or digging underneath fixed objects as in laid pipe or underground tanks.

Demolition and clearing.

A side angle coupler allows accurate maneuvering of hydraulic breakers to break up small material. Also, with Jaw® or grapple attachments, easily separate excess soil from tree roots or separation of concrete from rebar prior to disposal.

Landscaping.

With a side angle coupler the bucket can be tilted to more evenly pour and distribute material. Utilize this coupler system with a grapple or Jaw® bucket, to precisely place plantings and rocks.



Recognized as the industry leader in rigid quick change coupler systems, the Wain Roy® brand is renowned for innovation and reliability. The Wain Roy Swinger® side angle coupler is no different, designed to provide the same rugged level of service, the same innovative technology and the same time saving benefits as our rigid system in a horizontally articulated side angle coupler.

Series 2XLS technology.

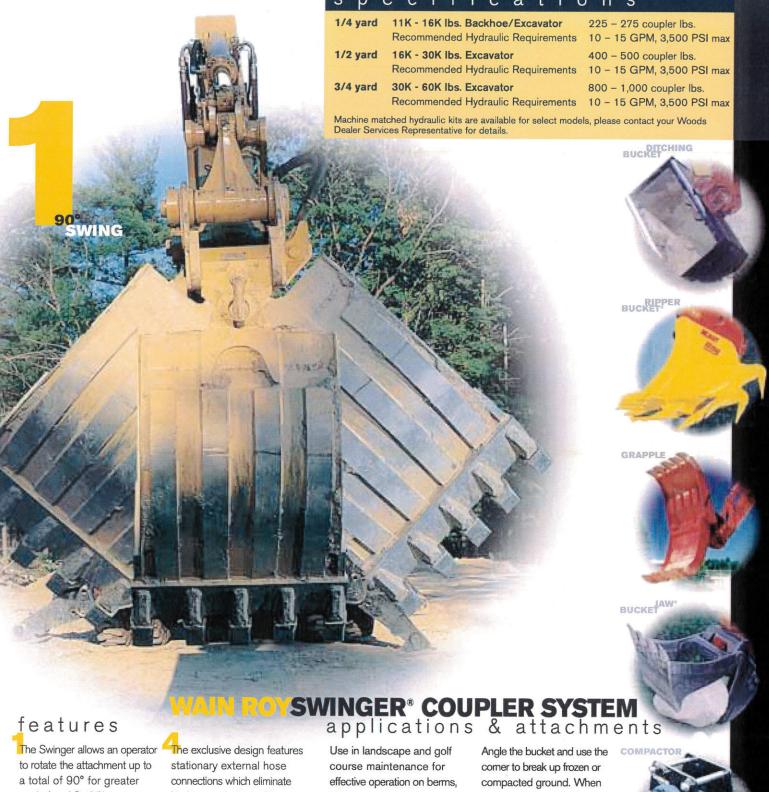
Groundbreaking and revolutionary, the Wain Roy Swinger coupler system utilizes Series 2XLS technology, a patented fulcrum plate design that significantly reduces the destructive free-play between coupler and attachment and allows precise refitting with simple hand tools.

Efficient.

A quick change coupler, the Swinger system allows for the easy attachment of a variety of productive tools to your machine in minutes, making multiple accessory changeovers a simple task.

Universal.

Each of our versatile quick attach tools is designed to smoothly fit up with any brand or model machine equipped with a Wain Roy Swinger.



control and flexibility across many common applications.

All Wain Roy brand couplers are designed to make multiple tool changeovers quick and easy.

Ashort tip radius design allows for significant digging forces.

binding or pinching. The hydraulic cylinder is positioned to minimize movement and provide protection from debris and is uncomplicated in design for easy maintenance.

While the new Series 2XLS style hook is up to 40% stronger than prior designs, it is engineered to continue to fit older model attachments. hills and embankments. Use in utility contracting to dig underneath laid pipes. Use to excavate foundations and swimming pools, clean canals, or finish grade. The Swinger coupled with a Wain Roy ditching, grading, hi-cap, trenching or Ripper Bucket® is a highly versatile combination. pouring material, angle the bucket to achieve finer placement and more even distribution.

Pull stumps and shake off excess dirt, clear roads, separate rebar from concrete, or precisely place stones, pipe, or plantings with the Swinger coupler and a Wain Roy Jaw® bucket or hydraulic grapple.



A Gannon® brand vibratory driver/compactor and Swinger coupler combination facilitates positioning of compactor in trench compaction and post driving applications.

WOODSCONSTRUCTION EQUIPMENT

Tools for productivity



jaw grapple

Wain-Roy® quick change swinger couplers buckets ripper buckets loader backhoe buckets skid steer



mining buckets attachments landscape tools backhoes cold planers



stump grinder



We manufacture a world of tools to make you more productive. WoodsConstruction™ supplies buckets, coupler systems, and other attachments for construction applications.

WoodsAgricultural™ offers tractor-powered productivity tools for cutting, shredding, and specialty agricultural applications. WoodsLandscape™ provides tractor and self-powered tools for mowing, landscaping, and general grounds care.

WoodsCare™ provides parts and services for the total ongoing care of your Woods equipment.

Woods Tisco™ supplies a comprehensive line of aftermarket replacement parts and accessories.

For more information: 1-800-848-3447

Woods Equipment Company

151 Suffolk Lane Gardner, Massachusetts 01440

800-848-3447 tel 978-632-6808 fax www.woodsonline.com



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WOODS CONSTRUCTION EQUIPMENT



CENTRAL FABRICATORS

DITCHING AND GRADING BUCKETS

SETTING NEW STANDARDS

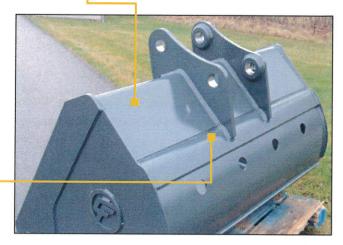
- Available in two capacities standard and high
- T1 steel lip design
- Standard bolt on edge kit included
- Center gusset plate available on some models

2 EARS

Ears are welded to double thickness of bridge / Moldboard

1 DEEPER BRIDGE

Deeper bridge section provides additional strength and rigidity



3 NEW BRIDGE DESIGN

The new bridge design provides clear and un-obstructed material flow when filling and dumping the bucket



4 DRAINAGE HOLES OPTION

Moldboard or Side Plates



5 MOLDBOARD

Moldboard extends to protect side plate weld



Printed in the USA

Woods Equipment A Blount International Company 1962 Queenland Drive, Mosinee, WI 54455 tel 800-848-3447 woodsequipment.com

Warning! Some images may show safety shields removed to provide a better view. Equipment should never be operated with any safety shield removed. Some machines in this brochure may be shown with optional equipment. Always operate machines in accordance with supplied operator's manuals. ©2013 Woods Equipment Company. All rights reserved. WOODS, the Woods logo, Central Fabricators, and CF logo are trademarks of Woods Equipment Company. All other trademarks, trade names, or service marks not owned by Woods Equipment Company that appear in this brochure are the property of their respective companies or mark holders. Specifications subject to change without notice. **Revised March 2013**





Corporate Office: W250 N6851 Hwy 164 P.O. Box 904 Sussex, WI 53089

Sussex, WI

DeForest, WI

De Pere, WI

Negaunee, MI

1-800-242-3115

1-800-585-7219

1-800-638-7448

1-800-562-9770

Eau Claire, WI

Marathon, WI

Rockford, IL

1-800-585-7232

1-888-886-4410

1-800-585-7231

Distributors of Equipment and Supplies for \blacksquare Construction \blacksquare Forestry \blacksquare Industry \blacksquare Government

TO:

VILLAGE OF CALEDONIA

DATE:

JANUARY 14TH, 2025

REFERENCE: MBR GRAPPLE BUCKET

WE SUBMIT THE FOLLOWING PROPOSAL:

QUANTITY	DESCRIPTION	AMOUNT
1	VIRNIG 78" V50 SKELETON GRAPPLE BUCKET	MOONI
	36.1"	
	SALE PRICE	\$4,900.00
TCDNAC		
	NET DUE UPON RECEIPT F.O.B.: SUSSEX, WISCONSIN	
DCLIVERY:	SUBJECT TO PRIOR SALE	

WE THANK YOU FOR THE OPPORTUNITY TO QUOTE ON THIS EQUIPMENT

Miller-Bradford & Risberg, Inc.

SIGNED

JAMESON SADOWSKE

V40 SKELETON GRAPPLE

Available widths 66", 72" & 84" Open-sided design for hauling brush, logs, and debris.





35.2"	~8.5"	< 2400 LB
JAW OPENING	TINE SPACING	LOADER OPERATING CAP.
OI LIVING	SI ACIIVO	OI ERATING CALL

- 1. EVERY TINE IS MADE FROM ONE PIECE OF STEEL FOR MAXIMUM RIGIDITY
- 2. NITROSTEEL® CYLINDER RODS & TEFLON® COATED BUSHINGS ON HINGES

Known clearance issue on John Deere® 330G, 331G, 332G and 333G.

MODEL	BSGV66	BSGV72	BSGV84
Overall Width (in.)	67.5	73.5	85.5
Height: Overall / Bucket (in.)		26.5 / 20.3	
Overall Depth (in.)		36.9	
Number of Tines (w/ sides)	8	9	10
Space Between Tines (in.)	8.9	8.5	8.9
Tine Thickness (in.)		0.51	
Cylinder Bore / Stroke (in.)		2.0 / 8.375	
Cylinder Pins / Hinge Pins Dia. (in.)		1.25 / 1.25	
Grapple Jaw Opening (in.)		35.2	
Approximate Weight (in.)	780	815	860
Recommended Loader Capacity	Less than 2400 lbs		lbs

¹Material is Grade 50 Plate (50,000 PSI Minimum Yield Strength).

V50 SKELETON GRAPPLE

Available widths 60", 66", 72", 78", 84" & 90"

One of the most popular and versatile Virnig grapples. Handles brush, logs, and debris.

0.5" GRADE 80 STEEL TINES	36.1" JAW OPENING	5.5" TINE SPACING	> 1500 LB LOADER OPERATING CAP.

- 1. EVERY TINE IS MADE FROM ONE PIECE OF STEEL FOR MAXIMUM RIGIDITY
- 2. NITROSTEEL® CYLINDER RODS & TEFLON® COATED BUSHINGS ON ALL PIVOTS
- 3. STANDARD WITH CYLINDER GUARDS



MODEL	SGV60	SGV66	SGV72	SGV78	SGV84	SGV90
Overall Width (in.)	61.5	67.5	73.5	79.5	85.5	91.5
Height: Overall/Bucket (in.)		27.8 / 21.3				
Overall Depth (in.)		39.9				
Number of Tines (w/ sides)	11	12	13	14	15	16
Space Between Tines (in.)		5.5				
Tine Thickness (in.)		0.51				
Cylinder Bore / Stroke (in.)		2.0 / 8.375				
Cylinder Pins / Hinge Pins Dia. (in.)	1.25 / 1.563					
Grapple Jaw Opening (in.)	36.1					
Approx.Weight (lbs)	815	850	885	920	955	990
Recommended Loader Capacity	Greater than 1500 lbs					

¹Material is Grade 80 Plate (80,000 PSI Minimum Yield Strength).

MEMORANDUM

Date: April 22, 2025

To: Committee of the Whole

From: Chris Botsch, Police Chief

Todd Willis, Village Administrator

Re: Request to apply for a COPS Hiring Grant for a

School Resource Officer (SRO) position and explore additional funding options



- 1. Presently, Caledonia's only middle school is Gifford, which is a K-8 school. Beginning in September of 2025, Olympia Brown will also be a K-8 school. With (2) middle schools in Caledonia, there is a tremendous benefit to having a designated School Resource Officer (SRO). If the Caledonia Police Department (CPD) had a SRO, they would split time between both schools. Police Chief Botsch has spoken to Racine Unified School District Deputy (RUSD) Superintendent Jody Bloyer along with the district's school safety team. Both are in favor of having an assigned SRO to service Gifford and Olympia Brown if the CPD can create the position and staff it.
- 2. The Office of Community Orientated Policing Services (COPS) is the component of the U.S. Department of Justice that is responsible for advancing the practice of community policing by the nation's state, local, territorial, and tribal law enforcement agencies through information and grant resources. One purpose of COPS is to award grants to allow the hiring of community policing professionals. The hiring program grant which will be open for application submission later this month is:
 - "...designed to reduce crime and advance public safety through community policing by providing direct support to state, local, and tribal law enforcement agencies nationwide. CHP funding supports the hiring of career law enforcement officers to increase an agency's community policing capacity and crime prevention efforts." "CHP awards provide up to 75 percent of the approved entry-level salaries and fringe benefits of full-time officers for 36 months, with a minimum 25 percent local cash match requirement and a maximum federal share of \$125,000 per officer position."
- 3. The 2035 Comprehensive Plan's Intergovernmental Cooperation Objectives includes

"Encouraging communities to coordinate with school districts as they prepare facility plans or....."

RUSD's Long Range Facility Master Plan calls for the district to "Continue to address safety and security at our schools. Based on the support from RUSD, the Village's Comprehensive Plan's Intergovernmental Cooperation Objective, and the availability of a grant hiring program, the Police Department would like to apply.

4. If approved, Village staff would need to work with RUSD on a cost-sharing agreement regarding the "local cash match" for the grant and on post-grant funding for the new position.

MEMORANDUM

Date: April 22, 2025

To: Committee of the Whole

From: Todd Willis

Village Administrator

Re: Review of Title 7 Chapter 6 - Regulation and

Licensing of Fireworks



- 1. Following the approval of a temporary use for canopy tent from an applicant to sell novelty fireworks in the Village on March 11, 2025, the Committee of the Whole requested staff review the current ordinance to determine the appropriateness of allowing the sale of "non-novelty" fireworks in the Village. With the introduction of selling "non-novelty" fireworks, the Village would also have to allow them to be used within the Village limits based on \$167.10 (Attachment 1). This legislative referral requires a review of possible changes to the ordinance to accomplish two things: 1) sale of non-novelty fireworks and 2) broadened use of the non-novelty fireworks within the Village limits.
- 2. The framework for review of the sale and use of "non-novelty" fireworks in the Village consisted of the following outline:
 - 1) Sale permit
 - 2) Use/Possession (personal by groups of individuals or an individual)
 - 3) Large Display
 - 4) Staffing Requirements
 - 5) Other Municipal Ordinance Review

The review of these elements required input from staff from the following departments: Administration, Legal, Police, Fire, Planning, Clerk and Building Inspection. Below is a brief overview of topics discussed or needing greater discussion in order to revise the ordinance.

Sale Permit (Non-Novelty)

- a) Permit Fee need to determine a fee structure that is adequate to cover the costs related to operating and maintaining the permit process. This does not include the costs the Village would incur in staff time for the preparation and drafting of an updated ordinance.
- b) Permanent vs. Temporary Locations with the requirement to implement an expanded user's permit, how would each type of sales location be handled?

- If a user's permit is required to be printed so there is a physical record, is it possible to accomplish this at a temporary location (i.e. tent sales)? How does the Village and the seller reconcile and track the sale of each user permit?
- c) Inspections based on the physical and operational differences between permanent and temporary locations for seller permits, the Village would have to establish requirement for approval of locations (i.e. fire suppression, storage, occupancy).
- d) Insurance; Bond Need to determine the level and types of insurance and/or bond requirements needed for the sale of fireworks.
- e) Number or Location Limitations staff could review and evaluate changes to the ordinance that would provide restrictions on the number or location of sales locations.

<u>Use/Possession (Personal / Non-Novelty)</u>

- a) User Fee Similar to the Sellers Permit, we need to determine a fee structure that is adequate to cover the costs related to operating and maintaining the permit process. This does not include the costs the Village would incur in staff time for the preparation and drafting of an updated ordinance.
- b) Tracking a system of tracking the user permits for qualified users (including individuals/residents of the Village) that purchased a permit would need to be established for enforcement of permit holders vs. non-compliance. Will permits be issued at a hall or at the retailer if allow for non-novelty fireworks sales? Would need to determine how this information is adequately provided to those charged with enforcement.
- c) Designated Public Location with both urban and rural landscapes located in the Village, should the Village identify location(s) and date(s) for those permit holders in high urban areas to be able to use the fireworks purchased?

Large Display of "Non-Novelty" Fireworks

- a) Permit Fee need to determine a fee structure that is adequate to cover the costs related to operating and maintaining the permit process. <u>This should</u> be reviewed with possible revisions at a minimum for the current ordinance.
- b) Insurance / Bond Need to determine the level and types of insurance and/or bond requirements needed for a large display of fireworks. This should be reviewed with possible revisions at a minimum for the current ordinance.
- c) Standard conditions / restrictions need to create general standards and conditions for any public authority, fair association, amusement park, park board, civic organization, agricultural producer to be approved for a permit. This should be reviewed with possible revisions at a minimum for the current ordinance.

Staffing Requirements

- 1) Police Department no real change would need to be implemented in the staffing of the department based on an ordinance change/update other than if officers receive a fireworks complaint, they will have to spend more time on the call as they would now have to check if the person lighting off the fireworks is the holder of a permit. If not, the officer would take discretionary enforcement action. This prolonged contact that the ordinance would create may take officers away from higher priority calls. There is also a concern that changes to the current ordinance to allow personal (groups/individual) use would create more negative contact with officers which, in turn, could create a negative public perception of the department, and village government because of the permit requirement and associated fee. It could also create a greater need for enforcement of a difficult to enforce ordinance (i.e. complaint based on vague location identifiers of offenders).
- 2) Fire Department no real change would need to be implemented in the staffing of the department based on an ordinance change/update. Fire personnel will need to inspect sale locations if sales are allowed.

Other Municipal Ordinance Review

- a) Village staff will need to review ordinances in place from surrounding communities further to determine appropriate ordinance language and additional research would be necessary to answer some of the questions stated above.
- 3. Timing. During our initial discussions, Village staff reviewed the topics previously stated. The consensus of the group was that more research in certain areas would be needed to craft an acceptable ordinance to be considered by the Committee of the Whole and Village Board. Based on schedules and current workload and the number of things to be considered in ordinance creation, the group estimated a completion timeframe of 12months. Based on the departmental staff requirements to accomplish revisions to the ordinance for consideration, there would be a substantial cost to do so.
- 4. Committee of the Whole. There was some level of concern from the group that it did not appear that there was a complete consensus from the Committee of the Whole that they would be in favor of allowing sales of non-novelty fireworks and to allow user permits to be expanded to individuals and groups of individuals, Before the staff commits time to work on changes to the ordinance, staff wants to make sure the Committee is in favor of broadening the ordinance for sales and permitting.
- 5. Staff Takeaways. While ordinance revisions can be drafted to effect a broadening of the ordinance, two overriding takeaways from the discussion among the Village's professional staff were concerns that broadening the scope of the ordinance would not enhance public safety and would create additional administrative oversight and

enforcement burdens that would outweigh any perceived benefits from an expanded ordinance.

Recommendation: Village Staff recommends that the Committee of the Whole discuss the challenges and potential positive and/or negative aspects of:

- (1) Revising the ordinance to allow for and regulate the sale of "non-novelty" fireworks; and
- (2) Revising the ordinance to allow for and regulate the possession and use of "non-novelty" fireworks (in the Village) by individuals or groups of individuals in addition to:
 - a. A public authority.
 - b. A fair association.
 - c. An amusement park.
 - d. A park board.
 - e. A civic organization.
 - f. An agricultural producer for the protection of crops from predatory birds or animals

If the Committee of the Whole wants Village staff to add new sections to allow for the sale of "non-novelty" fireworks and to allow for individuals and groups of individuals to possess and use them, they should vote to direct the Village Administrator to create such an ordinance with legal review with a completion date by April 1, 2026.

If the Committee of the Whole does not want Village staff to work on additions to the ordinance to broaden its scope beyond the sale of novelties and to allow individual/group possession and use, the Board should still by formal motion direct staff to prepare specific updates to the current ordinance as outlined in this memorandum with legal review by April 1, 2026.

ATTACHMENT 1

167.10 Regulation of fireworks.

- (2) **SALE.** No person may sell or possess with intent to sell fireworks, unless any of the following apply:
 - a) The person sells the fireworks, or possesses the fireworks with intent to sell them, to a person holding a permit under sub.(3)(c).
 - b) The person sells the fireworks, or possesses the fireworks with intent to sell them, to a city, village or town.
 - bg) The person sells the fireworks, or possesses the fireworks with intent to sell them, to a person who is not a resident of this state.
 - c) The person sells the fireworks, or possesses the fireworks with intent to sell them, for a purpose specified under sub. (3)(b) 2 to 6.

(3) **USE.**

a) No person may possess or use fireworks without a user's permit from the mayor of the city, president of the village or chairperson of the town in which the possession or use is to occur or from a person designated by the mayor, president or chairperson to issue a users permit. No person may use fireworks or a device listed under sub. (1) (e) to (g) or (i) to (n) while attending a fireworks display for which a permit has been issued to a person listed under par. (c) 1. to 5. or under par. (c) 6. if the display is open to the general public.