VILLAGE OF CALEDONIA, WISCONSIN Caledonia, Wisconsin

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION December 31, 2021



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# VILLAGE OF CALEDONIA, WISCONSIN

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## **INDEPENDENT AUDITORS' REPORT**

Village Board Village of Caledonia, Wisconsin Caledonia, Wisconsin

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Caledonia, Wisconsin (the Village), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village, as of December 31, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, as included in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. Our opinion on the financial statements is not affected by the missing information.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The supplementary information, as included in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information, as included in the table of contents, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the other information, as included in the table of contents, but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 29, 2022, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Village's internal control over financial reporting and compliance.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Milwaukee, Wisconsin July 29, 2022

## **BASIC FINANCIAL STATEMENTS**

## VILLAGE OF CALEDONIA, WISCONSIN Statement of Net Position December 31, 2021

	Governmental Activities	Business-Type Activities	Total
Assets			
Cash and investments	\$ 17,421,274	\$ 7,302,520	\$ 24,723,794
Receivables (net)	20,319,982	5,632,232	25,952,214
Internal balances	(1,382,112	1,382,112	-
Prepaid expenses	287,288	7,523	294,811
Restricted assets:			
Cash and cash equivalents		16,169,227	16,169,227
Net pension asset	5,256,636		5,634,918
Capital assets:		,	, ,
Land	1,230,898	57,223	1,288,121
Intangible assets - land easements	73,000		73,000
Construction in process	881,894		4,307,489
Other capital assets	129,033,254		298,315,684
Intangible assets - infrastructure	8,827,186		8,827,186
Less: accumulated depreciation	(64,628,047	(48,456,440)	(113,084,487)
Total assets	117,321,253	155,180,704	272,501,957
Deferred outflows of resources			
Unamortized treatment facility	-	23,956,888	23,956,888
Deferred amounts related to pension	8,876,273	636,261	9,512,534
Deferred amounts related to OPEB retiree medical insurance	1,405,601	101,100	1,506,701
Deferred amounts related to OPEB retiree life insurance	438,834	31,564	470,398
Loss on refunding	1,745	94,058	95,803
Total deferred outflows of resources	10,722,453	24,819,871	35,542,324
Liabilities			
Accounts payable and accrued expenses	1,747,907	2,240,371	3,988,278
Accrued interest payable	464,595	180,339	644,934
Deposits	551,641		551,641
Unearned grant revenues	1,322,854		1,322,854
Liabilities payable from restricted assets:	,,,,_,		.,,
Current portion of revenue bonds		1,425,402	1,425,402
Accrued interest		189,605	189,605
Noncurrent liabilities:		100,000	100,000
Pension liability	-	450 300	-
OPEB - retiree medical insurance	6,267,366		6,718,154
OPEB - retiree life insurance	956,576		1,025,379
Due within one year	3,472,378	, ,	5,491,875
Due in more than one year	54,498,676		120,855,674
Total liabilities	69,281,993	72,931,803	142,213,796
Deferred inflows of resources			
Subsequent year tax levy	15,827,542	556,708	16,384,250
Deferred amounts related to special assessments	-	-	-
Deferred amounts related to pension	11,519,492	828,972	12,348,464
Deferred amounts related to OPEB retiree medical insurance	488,733	35,152	523,885
Deferred amounts related to OPEB retiree life insurance	114,814	8,259	123,073
Total deferred inflows of resources	27,950,581	1,429,091	29,379,672
Net Position			
Net investment in capital assets	20,238,409	90,151,070	110,389,479
Restricted:			
Pension asset	5,256,636	378,282	5,634,918
Economic Development	1,723,656	,	1,723,656
Debt service	4,630,909		6,940,060
Impact fees	411,987		411,987
Donations and grants			208,132
0	208,132		
Equipment replacement Unrestricted	(1,658,597	586,213 ) <u>12,214,965</u>	586,213 10,556,368
TOTAL NET POSITION	<u>\$ 30,811,132</u>	\$ 105,639,681	\$ 136,450,813

## VILLAGE OF CALEDONIA, WISCONSIN Statement of Activities Year Ended December 31, 2021

		I	Program Revenue	s	Net (Ex Cha		
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental activities:							
General government	\$ 3,131,343	\$ 1,493,150	\$ 13	\$-	\$ (1,638,180)	\$-	\$ (1,638,180)
Public safety	9,873,862	1,400,124	741,240	70,569	(7,661,929)	-	(7,661,929)
Public works	7,061,384	3,250,035	1,485,840	-	(2,325,509)	-	(2,325,509)
Health and human services	3,568,516	1,113,933	2,692,298	-	237,715	-	237,715
Culture, education, and recreation	298,993	178,985	-	-	(120,008)	-	(120,008)
Economic development and assistance	2,646,359	603,082	63,115	-	(1,980,162)	-	(1,980,162)
Interest and fiscal charges	1,695,556	-			(1,695,556)		(1,695,556)
Total governmental activities	28,276,013	8,039,309	4,982,506	70,569	(15,183,629)	-	(15,183,629)
Business-type activities:							
Sewer Utility	6,287,920	7,070,179	-	10,450	-	792,709	792,709
Water Utility	4,853,830	4,165,799	-	214,343	-	(473,688)	(473,688)
Stormwater Utility	929,946	1,050,315	-	45,851	-	166,220	166,220
Total business-type activities	12,071,696	12,286,293		270,644		485,241	485,241
TOTAL	40,347,709	20,325,602	4,982,506	341,213	(15,183,629)	485,241	(14,698,388)
	General revenues:						
	Taxes:	a lovied for some			10 605 007	652 449	10 070 505
		es, levied for gener			12,625,087	653,418	13,278,505
		es, levied for debt			2,400,425	-	2,400,425
		es, levied for tax in			1,015,716	-	1,015,716
	Investment incon		stricted to specific p	lograms	1,093,070 279,758	- 4,421	1,093,070 284,179
					96,872	4,421	96,872
	Gain on the sale Miscellaneous	or capital assets			602,392	- 206,214	808,606
		otal general reven			18,113,320	864,053	18,977,373
	Transfers	otal general level	lues		285,000	(285,000)	10,011,010
	Iransfers	<b>e</b> t 1 1					
		Change in net pos			3,214,691	1,064,294	4,278,985
		Net position - begi	inning of year		27,596,441	104,575,387	132,171,828
		Net position - end	of year		\$ 30,811,132	\$ 105,639,681	\$ 136,450,813

## VILLAGE OF CALEDONIA, WISCONSIN Balance Sheet – Governmental Funds December 31, 2021

		General Fund		Debt Service Fund		Tax Increment istrict No. 4		Joint Health		Nonmajor overnmental Funds		Total
Assets												
Cash and investments	\$	8,569,288	\$	1,776,625	\$	1,327,383	\$	678,979	\$	5,068,999	\$	17,421,274
Receivables:				4 470 407		000 170				4 000 000		0 770 070
Property taxes		6,933,236		1,470,407		293,476		-		1,082,260		9,779,379
Special assessments		-		64,347		1,149,678		-		-		1,214,025
Special charges		59,674		-		-		-		1,614,730		1,674,404
Accounts receivable		792,046		4,189,873		-		516,886		102,665		5,601,470
Notes receivable		-		-		-		- 37,698		2,013,006		2,013,006
Due from other governments		-		-		-		37,090		-		37,698
Due from other funds		1,404,709		-		-		-		-		1,404,709
Advance to other funds		- 287,288		3,500,000		684,591		-		-		4,184,591 287,288
Prepaid expenses	-	207,200		-		-						207,200
TOTAL ASSETS	\$	18,046,241	\$	11,001,252	\$	3,455,128	\$	1,233,563	\$	9,881,660	\$	43,617,844
Liabilities, Deferred Inflows, and Fu	und B	alances										
Liabilities:	¢		•		•		•	440.01-	•	101.001	•	070.004
Accounts payable	\$	263,577	\$	-	\$	151,788	\$	142,815	\$	421,804	\$	979,984
Accrued payroll		466,587		-		-		75,522		-		542,109
Accrued liabilities		5,274		-		-		-		220,540		225,814
Due to other funds		-		-		-		-		1,404,709		1,404,709
Advance from other funds		-		-		3,500,000		-		2,066,703		5,566,703
Unearned grant revenues		- 551,641		-		-		-		1,322,854		1,322,854 551,641
Deposits Total liabilities		1,287,079				3,651,788		218,337		5,436,610		10,593,814
Total habilities		1,207,079		-		3,031,700		210,337		3,430,010		10,393,014
Deferred Inflows of Resources:												
Subsequent year tax levy		11,171,322		2,405,748		479,332		-		1,771,140		15,827,542
Special assessments		-		-		1,149,017		-		-		1,149,017
Long-term receivables		-		4,254,220		-		-		2,013,006		6,267,226
Other receivables		41,065		-		-		-		-		41,065
Total deferred inflows												
of resources	_	11,212,387		6,659,968		1,628,349		-		3,784,146		23,284,850
Fund Balances (Deficit):												
Nonspendable		287,288		3,500,000		684,591		-		-		4,471,879
Restricted		-		841,284		-		-		620,119		1,461,403
Committed		46,232		-		-		-		1,361,661		1,407,893
Assigned		-		-		-		1,015,226		-		1,015,226
Unassigned		5,213,255		-		(2,509,600)	_	-		(1,320,876)		1,382,779
Total fund balances (deficit)		5,546,775		4,341,284		(1,825,009)	_	1,015,226		660,904		9,739,180
TOTAL LIABILITIES, DEFERRED IN	FLOV	NS,										
AND FUND BALANCES		18,046,241	\$	11,001,252	\$	3,455,128	\$	1,233,563	\$	9,881,660	\$	43,617,844

## VILLAGE OF CALEDONIA, WISCONSIN Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position December 31, 2021

Total fund balances - governmental funds	\$	9,739,180
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Land		1,230,898
Intangible assets - land easements		73,000
Construction in progress		881,894
Other capital assets	1	29,033,254
Intangible assets - infrastructure		8,827,186
Less: accumulated depreciation	(	(64,628,047)
Some receivables that are not currently available are reported as deferred inflows of resources in the fund financial statements but are recognized as revenue		
when earned in the government-wide statements.		
Special assessments receivable		1,149,017
Long-term receivables		6,267,226
Other receivables		41,065
Long-term assets are not considered available; therefore, are not reported in the balance sheet - governmental funds.		
Net pension asset		5,256,636
Long-term assets and deferred outflows of resources are not related to the current		
period and, therefore, are not reported in the funds. Deferred outflows related to loss on refunding		1,745
Deferred outflows related to pension		8,876,273
Deferred outflows related to OPEB retiree medical insurance		1,405,601
Deferred outflows related to OPEB retiree life insurance		438,834
Some liabilities and deferred inflows of resources , including long-term debt, are not due		
and payable in the current period and, therefore, are not reported in the funds.		
Bonds and notes payable	(	(56,497,869)
Premium on long-term debt Compensated absences		(1,272,633) (200,552)
Accrued interest		(464,595)
Net OPEB obligation - retiree medical insurance		(6,267,366)
Net OPEB obligation - retiree life insurance		(956,576)
Deferred inflows related to pension		. ,
•	(	(11,519,492)
Deferred inflows related to OPEB - retiree medical insurance		(488,733)
Deferred inflows related to OPEB - retiree life insurance		(114,814)
NET POSITION OF GOVERNMENT ACTIVITIES	\$	30,811,132

## VILLAGE OF CALEDONIA, WISCONSIN Statement of Revenues, Expenditures, and Changes in Fund Balances -Governmental Funds Year Ended December 31, 2021

		General Fund		Debt Service Fund	Tax ncrement strict No. 4		Joint Health		Nonmajor overnmental Funds	Total Governmental Funds
Revenues										
Taxes	\$	10,461,801	\$	2,400,425	\$ 714,859	\$	193,354	\$	2,270,789	\$ 16,041,228
Special assessments		-		18,789	437,062		-		-	455,851
Intergovernmental		2,584,043		-	22,564		2,692,298		847,240	6,146,145
Licenses and permits		1,163,587		-	-		379,748		-	1,543,335
Fines, forfeitures and penalties		277,810		-	-		-		114,549	392,359
Public charges for services		1,188,840		354,629	156,020		480		1,856,718	3,556,687
Intergovernmental charges for services		176,906		-	-		649,008		10,374	836,288
Investment and interest income		9,962		245,663	22,658		344		1,385	280,012
Miscellaneous		207,448		<u> </u>	 2,334	_	7,812		107,998	325,592
Total revenues	_	16,070,397		3,019,506	 1,355,497	_	3,923,044		5,209,053	29,577,497
Expenditures										
Current:										
General government		2,908,719		-	-		-		114,549	3,023,268
Public safety		9,407,465		-	-		-		830,966	10,238,431
Public works		2,568,061		-	-		-		1,667,021	4,235,082
Health and human services		13,110		-	-		3,872,348		4,650	3,890,108
Culture, education, and recreation		-		-	-		-		220,477	220,477
Economic development and assistance		180,611		-	20,040		-		21,761	222,412
Capital outlay		-		-	126,613		-		4,939,569	5,066,182
Debt service:										
Principal		-		1,540,000	17,149		-		120,000	1,677,149
Interest and fiscal charges		-		542,434	 1,107,566	_	-		128,913	1,778,913
Total expenditures		15,077,966		2,082,434	 1,271,368	_	3,872,348		8,047,906	30,352,022
Excess (deficiency) of revenues										
over expenditures		992,431		937,072	 84,129	_	50,696		(2,838,853)	(774,525)
Other financing sources (uses)										
Long-term refunding debt issued		-		4,720,370	-		-		4,802,635	9,523,005
Premium on long-term refunding debt issued		-		178,702	-		-		-	178,702
Payment to escrow agent		-		(4,761,990)	-		-		(1,447,952)	(6,209,942)
Proceeds from the sale of capital assets		-		-	-		-		47,065	47,065
Transfer in		-		3.500.000	1.000.000		-		323,004	4,823,004
Transfer out		(7,500)		(1,000,000)	(3,500,000)		-		(30,504)	(4,538,004)
Total other financing sources (uses)		(7,500)	_	2,637,082	 (2,500,000)	_	-	_	3,694,248	3,823,830
Net change in fund balances		984,931		3,574,154	(2,415,871)		50,696		855,395	3,049,305
Fund balances - beginning of year		4,561,844		767,130	 590,862	_	964,530		(194,491)	6,689,875
Fund balances - end of year	\$	5,546,775	\$	4,341,284	\$ <u>(1,825,009</u> )	\$	1,015,226	\$	660,904	<u>\$ 9,739,180</u>

## VILLAGE OF CALEDONIA, WISCONSIN Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended December 31, 2021

Net change in fund balances-total governmental funds	\$ 3,049,305
Amounts reported for governmental activities in the statement of activities are	
different because: Governmental funds report capital outlays as expenditures. However, in the	
statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital outlays	5,066,182
Capital outlay expenditures not capitalized in the statement of net position Loss on disposal of capital assets	(2,423,947) (37,988)
Depreciation and amortization	(3,800,950)
Revenues in the statement of activities that do not provide current financial	
resources are not reported as revenues in the funds. Special assessments	(5,670)
Long-term receivable	1,641,317
Other receivables	(7,440)
Debt proceeds provide current financial resources to governmental funds, but	
issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but	
the repayment reduces long-term liabilities in the statement of net position.	
Repayment of debt principal	7,917,149
Long-term refunding debt issued	(9,523,005)
Some expenses reported in the statement of activities do not require the use	
of current financial resources and, therefore, are not reported as expenditures in governmental funds. These activities consist of:	
Compensated absences	137,128
Accrued interest on debt	(38,783)
OPEB activity - retiree medical insurance	(228,741)
OPEB activity - retiree life insurance Pension activity	(123,939) 1,680,693
r chaidh adunty	1,000,000
Governmental funds report debt premiums, discounts, and refunding losses	
as other financing sources or uses. However in the statement of net	
position these are reported as adjustments to long-term debt. They are amortized over the period the debt is outstanding and the amortization is	
reported as interest expense.	
Premium received from debt issuance	(178,702)
Amortization of loss on refunding	(5,242)
Amortization of debt premium and discount	 97,324
Change in net position of governmental activities	\$ 3,214,691

## VILLAGE OF CALEDONIA, WISCONSIN Statement of Net Position – Proprietary Funds December 31, 2021

		Business-type Activities - Enterprise					
			Nonmajor				
	Sewer Utility	Water Utility	Stormwater Utility	Totals			
ASSETS							
Current: Cash and investments	\$ 5,124,370	\$ 1,552,397	\$ 625,753	\$ 7,302,520			
Accounts receivable	\$ 5,124,370	\$ 1,052,397 1,065,129	\$ 025,755 885	\$ 7,302,320 2,976,706			
Tax roll receivable:	.,,	.,,.		_,,.			
Tax levy	340,549	-	-	340,549			
Special charges on the tax roll	-	-	1,024,662	1,024,662			
Special assessments on tax roll	2,660	22,975	301,047	326,682			
Delinquent receivables on tax roll Prepaid expenses	527,032 1,640	338,736 1,640	- 4,243	865,768 7,523			
Total current assets	7,906,943	2,980,877	1,956,590	12,844,410			
Noncurrent assets:							
Restricted assets							
Cash and investments	13,909,675	2,259,552	-	16,169,227			
Net pension asset	155,594	144,245	78,443	378,282			
Capital assets:	04.704	00.450		57.000			
Land	34,764 1,260,821	22,459	- 289,853	57,223 3,425,595			
Construction in progress Other capital assets	96,312,725	1,874,921 55,274,047	269,653 17,695,658	3,425,595 169,282,430			
Less: accumulated depreciation	(24,459,622)	(15,191,914)		(48,456,440)			
Other assets:	(= :, :::;:==)	(,,,	(-,)	(,,			
Advance from other funds	1,105,000	277,112	-	1,382,112			
Special assessments	4,688	93,177		97,865			
Total noncurrent assets	88,323,645	44,753,599	9,259,050	142,336,294			
Total assets	96,230,588	47,734,476	11,215,640	155,180,704			
DEFERRED OUTFLOWS OF RESOURCES							
Unamortized sewer capacity	23,956,888	-	-	23,956,888			
Deferred amounts related to pension	261,885	242,099	132,277	636,261			
Deferred amounts related to OPEB - retiree life insurance Deferred amounts related to OPEB - retiree health insurance	12,983 41,585	12,042 38,572	6,539 20,943	31,564 101,100			
Loss on refunding	39,229	54,829	20,943	94,058			
Total deferred outflows of resources	24,312,570	347,542	159,759	24,819,871			
		·					
LIABILITIES Current liabilities:							
Accounts payable	439,170	1,759,153	42,048	2,240,371			
Accrued interest	179,625	714		180,339			
Current portion of compensated absences	4,986	4,986	-	9,972			
Current portion of general obligation debt	463,193	-	-	463,193			
Current portion of Clean Water Fund loans	1,492,443	-	-	1,492,443			
Current portion of unamortized premium	30,851	23,038	-	53,889			
Liabilities payable from restricted assets Current portion of revenue bonds	875,402	550,000		1,425,402			
Accrued interest	124,670	64,935	-	189,605			
Total current liabilities	3,610,340	2,402,826	42,048	6,055,214			
Noncurrent liabilities:	<u>·</u>	· · · · ·	,	i			
Long-term debt:							
General obligation	3,315,000	-	-	3,315,000			
Revenue bonds	26,590,196	12,305,000	-	38,895,196			
Clean Water Fund loans	22,825,420	-	-	22,825,420			
Unamortized premium	916,395	401,205	-	1,317,600			
Long-term portion of compensated absences Net OPEB liability - retiree medical insurance	1,891 185,421	1,891 171,985	93,382	3,782 450,788			
Net OPEB liability - retiree life insurance	28,300	26,250	14,253	68,803			
Total noncurrent liabilities	53,862,623	12,906,331	107,635	66,876,589			
Total liabilities	57,472,963	15,309,157	149,683	72,931,803			
DEFERRED INFLOWS OF RESOURCES							
Subsequent years tax levy	556,708	-	-	556,708			
Deferred amounts related to pension	340,972	316,100	171,900	828,972			
Deferred amounts related to OPEB retiree life insurance	14,459	13,411	7,282	35,152			
Deferred amounts related to OPEB retiree life insurance	3,397	3,151	1,711	8,259			
Total deferred inflows of resources	915,536	332,662	180,893	1,429,091			
NET POSITION							
Net investment in capital assets	51,886,858	29,083,605	9,180,607	90,151,070			
Restricted:							
Pension asset	155,594	144,245	78,443	378,282			
Debt service	1,314,613	994,538	-	2,309,151			
Equipment replacement Unrestricted	586,213 8,211,381	- 2,217,811	- 1,785,773	586,213 12,214,965			
TOTAL NET POSITION	<u>\$ 62,154,659</u>	\$ 32,440,199	\$ 11,044,823	\$ 105,639,681			

## VILLAGE OF CALEDONIA, WISCONSIN Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds Year Ended December 31, 2021

		Business-type Activities - Enterprise				
			Nonmajor			
	Sewer Utility	Water Utility	Stormwater Utility	Totals		
OPERATING REVENUES Public charges for services	\$ 7,070,179	\$ 4,165,799	\$ 1,050,315	\$ 12,286,293		
OPERATING EXPENSES	- 100 IOI					
Operation and maintenance	2,406,134	3,434,523	469,114	6,309,771		
Depreciation	1,822,973	1,026,972	441,369	3,291,314		
Amortization expense	783,368	-	-	783,368		
Taxes	22,807	22,595	9,233	54,635		
Total operating expenses	5,035,282	4,484,090	919,716	10,439,088		
Operating income (loss)	2,034,897	(318,291)	130,599	1,847,205		
NONOPERATING REVENUES (EXPENSES)						
Property taxes levied	555,855	97,563	-	653,418		
Interest income	2,912	888	621	4,421		
Interest expense	(1,252,638)			(1,632,608)		
Miscellaneous	117,219	88,995	(,)	206,214		
Total nonoperating	<u>,,</u>	·		<u>.</u>		
revenues (expenses)	(576,652)	(182,294)	(9,609)	(768,555)		
Income (loss) before contribution						
and transfers	1,458,245	(500,585)	120,990	1,078,650		
	1,450,245	(500,585)	120,990	1,078,050		
CAPITAL CONTRIBUTIONS						
Impact fees	-	192,200	-	192,200		
Special assessments	10,450	22,143	45,851	78,444		
Total capital contributions	10,450	214,343	45,851	270,644		
TRANSFERS						
Transfer out	-	-	(285,000)	(285,000)		
Total transfers			(285,000)	(285,000)		
Change in net position	1,468,695	(286,242)	(118,159)	1,064,294		
Net position - beginning of year	60,685,964	32,726,441	11,162,982	104,575,387		
Net position - end of year	<u>\$ 62,154,659</u>	<u>\$ 32,440,199</u>	<u>\$ 11,044,823</u>	<u>\$ 105,639,681</u>		

## VILLAGE OF CALEDONIA, WISCONSIN Statement of Cash Flows - Proprietary Funds Year Ended December 31, 2021

	Business-type Activities - Enterprise						
					Nonmajor		
	Se	ewer Utility	W	ater Utility	Stormwater Utility		Totals
CASH FLOWS FROM OPERATING ACTIVITIES							
Received from customers	\$	6,858,187	\$	4,581,224	\$ 1,035,691	\$	12,475,102
Paid to suppliers for goods and services	Ŷ	(2,475,700)	Ψ	(3,271,645)	(260,404)	Ψ	(6,007,749)
Paid to employees for services		(502,308)		(460,738)	(229,398)		(1,192,444)
Net cash provided by		(000,000)		()			(1,102,111)
operating activities		3,880,179		848,841	545,889		5,274,909
CASH FLOWS FROM NONCAPITAL							
FINANCING ACTIVITIES							
Taxes		746,817		(132,022)	-		614,795
Miscellaneous		117,219		88,995	-		206,214
Advance from\to other funds		(1,105,000)		-	-		(1,105,000)
Transfers from\to other funds		-		-	(285,000)		(285,000)
Net cash provided (used) by noncapital							
financing activities		(240,964)		(43,027)	(285,000)		(568,991)
CASH FLOWS FROM CAPITAL AND							
RELATED FINANCING ACTIVITIES							
Acquisition and construction of capital assets		(1,520,246)		(939,739)	(267,160)		(2,727,145)
Debt issued		13,145,000		3,075,000	-		16,220,000
Premium from debt issuance		690,622		161,557	-		852,179
Debt retired		(2,313,673)		(605,000)	(900,000)		(3,818,673)
Interest and other fiscal charges paid		(1,068,137)		(385,270)	(16,599)		(1,470,006)
Impact fees		-		192,200	-		192,200
Special assessments received		34,202		53,477	57,646		145,325
Net cash provided (used) by capital		8,967,768		1,552,225	(1,126,113)		9,393,880
and related financing activities		0,907,700		1,002,220	(1,120,113)		9,393,000
CASH FLOWS FROM INVESTING ACTIVITIES							
Investment income		2,912		888	621		4,421
Net increase (decrease) in cash and cash equivalents		12,609,895		2,358,927	(864,603)		14,104,219
Cash and cash equivalents - beginning of year		6,424,150		1,453,022	1,490,356		9,367,528
Cash and cash equivalents - end of year	\$	19,034,045	\$	3,811,949	\$ 625,753	\$	23,471,747

## VILLAGE OF CALEDONIA, WISCONSIN Statement of Cash Flows - Proprietary Funds (Continued) Year Ended December 31, 2021

	Business-type Activities - Enterprise							
					Nonmajor			
	Se	wer Utility	W	ater Utility	Stormw	ater Utility		Totals
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES								
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by operating activities:	\$	2,034,897	\$	(318,291)	\$	130,599	\$	1,847,205
Depreciation Amortization Changes in assets and liabilities:		1,822,973 805,280		1,026,972 -		441,369 -		3,291,314 805,280
Accounts receivable Special chrarges receivable Prepaid expenses		(211,992) - (1,250)		415,425 - (390)		- (14,624) (4,243)		203,433 (14,624) (5,883)
Accounts payable OPEB activity Pension activity		(515,153) 37,755 (92,331)		(236,769) 32,949 (71,055)		(1,210) 13,053 19,659 (39,924)		(738,869) 90,363 (203,310)
Net cash provided by operating activities	\$	3,880,179	\$	848,841	\$	<u>(33,924</u> ) 545,889	\$	5,274,909
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION - PROPRIETARY FUNDS	-		<u></u>			<u>.</u>	<u>.</u>	
Cash and investments Restricted cash and cash equivalents	\$	5,124,370 13,909,675	\$	1,552,397 2,259,552	\$	625,753 -	\$	7,302,520 16,169,227
CASH AND CASH EQUIVALENTS	\$	19,034,045	\$	3,811,949	\$	625,753	\$	23,471,747

# VILLAGE OF CALEDONIA, WISCONSIN Statement of Fiduciary Net Position - Fiduciary Fund December 31, 2021

	Tax Collection Custodial Fund	
ASSETS Cash and investments Taxes receivable	\$	13,832,146 21,737,064
TOTAL ASSETS		35,569,210
LIABILITIES Due to other governments		13,832,146
DEFERRED INFLOWS OF RESOURCES Property taxes levied for subsequent year		21,737,064
NET POSITION Restricted for tax collections	\$	

## VILLAGE OF CALEDONIA, WISCONSIN Statement of Changes in Fiduciary Net Position - Fiduciary Fund Year Ended December 31, 2021

	Tax Collection Custodial Fund	
ADDITIONS Taxes and special charges collected	\$	13,159,097
DEUCTIONS Payments to other taxing jusrisdictions		13,159,097
CHANGE IN NET POSITION		-
Net position - beginning of year		
Net position - end of year	\$	

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the Village of Caledonia, Wisconsin (Village) conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

## A. Reporting Entity

This report includes all of the funds of the Village. The reporting entity for the Village consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable for the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) The primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. Blended to, or has the ability to otherwise access, are significant to that primary government. Blended component units, although legally separate entities, are, in substance, part of the government's operations and are reported with similar funds of the primary government. Each discretely presented component unit is reported in a separate column in the government. This report does not contain any component units.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## **B.** Government-Wide and Fund Financial Statements

## Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The Village does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

## Fund Financial Statements

Financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues, and expenditures or expenses.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Funds are organized as major funds or nonmajor funds within the governmental and proprietary statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

- a. Total assets and deferred outflows of resources, liabilities, and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the Village believes is particularly important to financial statement users may be reported as a major fund.

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

## B. Government-Wide and Fund Financial Statements (continued)

#### Fund Financial Statements (continued)

The Village reports the following major governmental funds:

General Fund - accounts for the Village's primary operating activities. It is used to account for all financial resources except those accounted for in another fund.

Debt Service Fund - accounts for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs. The debt service fund was presented as a nonmajor governmental fund in the prior year.

Tax Increment District No. 4 – accounts for the economic development activities associated with the active tax increment districts of the Village.

Joint Health – accounts for the health services activities associated with the administration of the health grants and contributions from participating municipalities.

The Village reports the following major enterprise funds:

Sewer Utility - accounts for operations of the sewer system. Water Utility - accounts for operations of the water system.

The Village reports the following nonmajor governmental funds:

Special Revenue Funds - used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted or committed by the Village Board to expenditures for specified purposes.

Refuse	Fire Safer Grant
Recycling	CARES Act
Memorial Park Cemetery	ARPA
Parks and Recreation	Fire Services
Joint Parks	Donations
Municipal Court	Retiree Health Insurance
	Impact Fees

Capital Projects Funds - used to account for financial resources to be used for the acquisition or construction of equipment and/or major capital facilities.

Capital Projects Fund	Tax Increment District No. 3
Tax Increment District No. 1	Tax Increment District No. 5

The Village reports the following nonmajor enterprise funds:

Stormwater Utility - accounts for operations of the stormwater system.

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

## B. Government-Wide and Fund Financial Statements (continued)

## Fund Financial Statements (continued)

Custodial funds are used to account for assets held by the Village in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units. The Village reports a Tax Collection Custodial Fund.

## C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

## Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or the economic asset is used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows of resources. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the Village's Water Utility, Sewer Utility, Stormwater Utility, and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

## Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the Village considers taxes, special assessments, licenses and permits, and public charges for services revenues to be available if they are collected within 60 days of the end of the current fiscal period. The Village considers intergovernmental revenues to be available if they are collected within 90 days of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, pension expenditures, and other postemployment benefits, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

#### Fund Financial Statements (continued)

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the Village is entitled the resources and the amounts are available. Amounts owed to the Village which are not available are recorded as receivables and deferred inflows. Amounts received prior to the entitlement period are recorded as unearned revenues.

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and deferred inflows.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, certain public charges for services, and interest. Other general revenues such as fines and forfeitures, special assessments, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

The Village reports deferred inflows on its governmental funds balance sheet. Deferred inflows arise from taxes levied in the current year which are for subsequent year's operations. For governmental fund financial statements, deferred inflows arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues arise when resources are received before the Village has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Village has a legal claim to the resources, the unearned revenue or deferred inflow is removed from the balance sheet and revenue is recognized.

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Fiduciary funds follow the accrual basis of accounting, and do not have a measurement focus.

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water and Sewer Utilities are charges to customers for sales and services and taxes levied specifically for public fire protection. Special assessments are recorded as receivables when levied and as contribution revenue when property owner connects to the system. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses.

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

#### All Financial Statements

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances

#### **Deposits and Investments**

For purposes of the statements of net position and cash flows, the Village considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of Village funds is restricted by Wisconsin state statutes. Available investments are limited to:

- Time deposits in any credit union, bank, savings bank, or trust company authorized to transact business in the state, maturing in three years or less.
- Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, or by the University of Wisconsin Hospitals and Clinics Authority, and the Wisconsin Aerospace Authority.
- Bonds or securities issued or guaranteed by the federal government.
- The local government investment pool.
- Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- Repurchase agreements with public depositories, with certain conditions.

The Village has adopted an investment policy. That policy which identifies restrictions on allowable investments as noted below.

• Certificates of deposit must be collateralized by either U.S. government or agency securities with a maturity of under seven years or limited to \$500,000 per financial institution.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

#### Deposits and Investments (continued)

- U.S. Treasury bonds or notes.
- The State of Wisconsin Local Government Investment Pool or the Wisconsin Investment Trust.
- Any investment pools, savings or similar accounts offered by banks located within the State of Wisconsin and such deposit must be collateralized by U.S. government backed securities or agency securities or limited to \$500,000 per financial institution.
- Direct investment in mortgage backed securities, commercial paper, commercial paper derivatives, bankers' acceptance and mutual funds are not permitted.
- No more than 50% of the Village's total investment portfolio will be invested in a single security type or with a single financial institution, unless fully collateralized.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. The Local Government Investment Pool (LGIP) is reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin LGIP is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice.

## Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the Village, taxes are collected for and remitted to the state and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units or deferred inflows of resources on the accompanying custodial fund statement of fiduciary net position.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

Receivables (continued)

Property tax calendar - 2021 tax roll:

Lien date and levy date	December 2021
Tax bills mailed	December 2021
Payment in full, or	January 31, 2022
First installment due	January 31, 2022
Second installment due	July 31, 2022
Personal property taxes in full	January 31, 2022
Tax deed - 2021 delinquent real estate taxes	October 2024

Accounts receivable have been shown net of an allowance for uncollectible accounts. Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the Water, Sewer, and Stormwater Utilities because they have the right by law to place delinquent bills on the tax roll.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental or business type activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as internal balances.

## Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### Restricted Assets

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets, if generated from earnings, is shown as restricted net position.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

#### Capital Assets

#### Government-Wide Statements

Capital assets, which include property, plant, and equipment, are reported in the governmentwide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 and an estimated useful life in excess of one year. All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their acquisition value at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Buildings	15 to 75 Years
Machinery and Equipment	4 to 20 Years
Utility System	7 to 100 Years
Infrastructure	40 to 70 Years

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

#### **Deferred Outflows of Resources**

In the government-wide and proprietary fund type financial statements, deferred outflows include project costs incurred in connection with the Village's cost sharing arrangement with the City of Racine, Wisconsin for sewer plant expansion and upgrades, and the Village's cost sharing arrangement with the Village of Mt. Pleasant, Wisconsin for additional sewer capacity. These costs have been recorded as a deferred outflow due to the benefit which will result from the inclusion of these costs in future rate structures. These costs are deferred and amortized over the term of the related debt issues.

#### **Compensated Absences**

Under terms of employment, employees are granted sick leave and vacation pay. Vacation earned is based on longevity of employment. Only benefits considered to be vested are disclosed in these statements.

All vested sick time and vacation pay is accrued by full and part time employees based upon where the employee falls under the guidance of the Village personnel policy or their designated union contract. All accrued time is reported in the government-wide and proprietary fund financial statements.

A liability will be reported in the governmental funds only if they have matured. Funds come to maturity in the event of resignation or retirement. These funds are payable with expendable resources and the benefit is then considered terminated.

#### Pensions

For purposes of measuring the Net Pension Liability (Asset), Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions, and Pension Expense (Revenue), information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

#### Other Postemployment Benefits (continued)

Other Postemployment Benefits (OPEB) Local Retiree Life Insurance – The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, OPEB expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Postemployment Benefits (OPEB) Retiree Medical Insurance – The Village allows eligible retirees to retain access to medical insurance. Eligibility and benefit provisions are based on the Village's employee benefit policies. Under the provisions of the plan a retiree may choose to self-pay the full amount of premiums to remain on the Village's group medical plan indefinitely, provided they continue to pay all required premiums.

#### Long-Term Obligations

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable, other postemployment benefits and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (adjusted for any premiums or discounts) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the straight-line method. Gains or losses on prior refunding's are amortized over the remaining life of the old debt, or the life of the new debt, whichever is shorter. The balance at year-end for both premiums and discounts are shown as an increase or decrease in the liability section of the statement of net position.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

#### Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. Claims and judgments that would normally be liquidated with expendable available financial resources are recorded during the year as expenditures in the governmental funds. The liability for claims and judgments is only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year-end.

#### Net Position and Fund Balance Classifications

#### Government-Wide Statements

Net Position is classified in three components:

- a. The *net investment in capital assets* component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. The *restricted* component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability or deferred inflow relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or deferred inflows or if the liability will be liquidated with the restricted assets reported.
- c. The *unrestricted* component of net position is the amount of the assets and deferred outflows, net of the liabilities and deferred inflows that are not included in the determination of net investment in capital assets or the restricted components of net position.

When both restricted and unrestricted resources are available for use, it is the Village's policy to use restricted resources first, then unrestricted resources as they are needed.

#### Fund Statements

In the governmental fund financial statements, governmental funds report nonspendable fund balance for amounts that cannot be spent because they are either:

- a. not in spendable form; or
- b. legally or contractually required to be maintained intact.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

#### Net Position and Fund Balance Classifications (continued)

Restricted fund balance is reported when constraints placed on the use of resources are either:

- a. externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or
- b. imposed by law through constitutional provisions or enabling legislation.

Committed fund balance is reported for amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Village Board.

Assigned fund balance is reported for amounts that are constrained by the Village management's intent to be used for specific purposes, but is neither restricted nor committed.

Unassigned fund balance is the residual classification for the General Fund and deficits in other funds.

When restricted, committed, assigned, and unassigned amounts are available for use, it is the government's policy to use restricted resources first, then committed, then assigned resources, then unassigned resources as they are needed.

## NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

## A. Budgetary Information

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 1. C.

A budget has been adopted for the General, Special Revenue (except those noted in the following sentence), Debt Service and Capital Projects Fund (except those noted in the following sentence). Budgets have not been formally adopted for the CARES Act Fund, ARPA Fund, Impact Fee Fund, and Donations Fund. Wisconsin Statute 65.90 requires that an annual budget be adopted for all funds.

The budgeted amounts presented include any amendments made. The Village may authorize transfers of budgeted amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds Board action. Appropriations lapse at year-end unless specifically carried over. There were no carryovers to the following year. Budgets are adopted at the fund level of expenditure for all funds other than the General Fund, which is adopted at the function level of expenditure.

The Village exceeded budget in the following functional expenditure categories during the year ended December 31, 2021:

General Fund: Public Works Health and Human Services Economic Development	\$ 304,051 13,110 180,611
Joint Health: Health and Human Services	590,663

## NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (continued)

## **B.** Deficit Balances

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year-end. As of December 31, 2021, the following individual funds held a deficit balance:

Fund	<u>Amount</u>		Reaso	on
Capital Projects Funds				
Tax Increment District No. 1	\$ (684,107) Lo	ong-term deficit due	to expenditu	res exceeding revenues
Tax Increment District No. 3	(347,419) Lo	ong-term deficit due	to expenditu	res exceeding revenues
Tax Increment District No. 4 Tax Increment District No. 5	 ( )	0		res exceeding revenues res exceeding revenues
Total deficit fund balance	\$ (3,145,885)			

## **NOTE 3 - DEPOSITS AND INVESTMENTS**

The Village's deposits and investments at year-end were comprised of the following:

		Carrying <u>Value</u>		Financial Institution <u>Balances</u>	<u>Risks</u>
Governmental and Fiduciary Activities Petty cash	\$	800		\$ <u>-</u>	N/A
Deposits: Demand deposits Total deposits	. <u></u>	14,321,281 14,321,281	•	<u>14,200,542</u> 14,200,542	Custodial Credit Risk
Investments: Local Government Investment Pool (LGIP)		22,326,648		22,326,648	Interest Rate Risk and Credit Risk
Certificates of Deposits Cash Management Series Investment Class Limited Term Duration Series		1,498,700 1,002,325 14,252,395 1,323,017			Interest Rate Risk, Credit Risk, and Custodial Credit Risk Custodial Credit Risk Custodial Credit Risk Interest Rate Risk, Custodial Credit Risk
Total investments		40,403,085		40,403,085	
Total deposits and investments	\$	54,725,166		\$ 54,603,627	
Reconciliation to financial statements Per statement of net position: Unrestricted cash and investments Restricted cash and investments Per statement of fiduciary net position - Custodial Fund	\$	24,723,793 16,169,227 13,832,146			
Total deposits and investments	\$	54,725,166			

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for demand deposits and \$250,000 for time and savings deposits. Certificates of deposit held in the LGIP are covered by FDIC insurance, which applies to the proportionate public unit share of accounts.

## NOTE 3 - DEPOSITS AND INVESTMENTS (continued)

Any losses caused by failure of public depositories are also covered by the State Deposit Guarantee Fund. The fund provides coverage of \$400,000 in each financial institution and the LGIP above the applicable insurance coverage provided by the FDIC. Although the fund had reserves available at December 31, 2021, the future availability of resources to cover the losses cannot be projected because provisions of the 1985 Wisconsin Act 25 provided that the amount in the fund will be used to repay public depositors for losses until the appropriation is exhausted, at which time the fund is abolished. This coverage has been considered in computing custodial credit risk.

## Custodial Credit Risk

Deposits - Custodial credit risk is the risk that in the event of a financial institution failure, the Village's deposits may not be returned to the Village. As of December 31, 2021, \$0 of the Village's total bank balances of \$14,200,542 was uninsured and uncollateralized.

Investments - For an investment, custodial credit risk is the risk that, in the event of the failure of the counter party, the Village will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. As of December 31, 2021, \$19,073,826 of the Village's investment balance of \$40,403,085 was exposed to custodial credit risk as uninsured and uncollateralized.

## Interest Rate Risk and Credit Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As of December 31, 2021, the Village's investments were as follows:

Investment Type	Carrying Value		Average Maturity (Months)	S&P Rating
Local Government Investment Pool (NAV) Certificates of Deposits	\$	22,326,648 1,498,700	1.30 4.54	Unrated Unrated
Cash Management Series		1,002,325	Not applicable	Not applicable
Investment Class		14,252,395	Not applicable	Not applicable
Limited Term Duration Series Total investments	\$	1,323,017 40,403,085	0.87	Unrated

# NOTE 3 - DEPOSITS AND INVESTMENTS (continued)

### Fair Value Measurements

The Village uses fair value measurements to record fair value adjustments to certain assets and liabilities and to determine fair value disclosures.

The Village follows an accounting standard that defines fair value, establishes a framework for measuring fair value, establishes a fair value hierarchy based on the quality of inputs used to measure fair value, and requires expanded disclosures about fair value measurements. In accordance with this standard, the Village has categorized its investments, based on the priority of the inputs to the valuation technique, into a three-level fair value hierarchy. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument.

Financial assets and liabilities recorded on the combined statements of financial position are categorized based on the inputs to the valuation techniques as follows:

*Level 1* – Financial assets and liabilities are valued using inputs that are unadjusted quoted prices in active markets accessible at the measurement date of identical financial assets and liabilities.

*Level 2* – Financial assets and liabilities are valued based on quoted prices for similar assets, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data.

*Level* 3 – Financial assets and liabilities are valued using pricing inputs which are unobservable for the asset, inputs that reflect the reporting entity's own assumptions about the assumptions market participants and would use in pricing the asset.

The Village has the following recurring fair value measurements as of December 31, 2021:

- Certificates of Deposits of \$1,498,700 are valued using a matrix pricing model (Level 2 inputs).
- WISC Limited Term Duration Series of \$1,323,017 are valued using a matrix pricing model (Level 2 inputs).
- WISC Cash Management Series of \$1,002,325 are valued using a matrix pricing model (Level 2 inputs).
- WISC Investment Class of \$14,252,395 are valued using a matrix pricing model (Level 2 inputs).

### NOTE 3 - DEPOSITS AND INVESTMENTS (continued)

### **Restricted Cash**

The Village of Caledonia, Wisconsin has established the following restricted cash and investments based upon third-party agreements, which restrict the use of these funds to certain allowable activities and costs:

	Sewer <u>Utility</u>	Water <u>Utility</u>		<u>Totals</u>
Equipment replacement fund Revenue bond debt service fund Unspent bond proceeds	\$ 586,213 1,439,283 11,884,179	\$ - 1,059,473 1,200,079	\$	586,213 2,498,756 13,084,258
Total restricted assets - cash and investments	\$ 13,909,675	\$ 2,259,552	<u>\$</u>	16,169,227

# **NOTE 4 - RECEIVABLES**

As of December 31, 2021, the Village has the following governmental activities/fund receivables outstanding:

	General Fund	Debt Service Fund	Tax Increment District No. 4	Joint Health	Nonmajor Governmental Funds	Total Governmental Activities	
Taxes receivable:							
Property tax levy	\$ 6,827,944	\$ 1,470,407	\$ 293,476	\$-	\$ 1,082,260	\$ 9,674,087	
Other charges	59,674	-	-	-	1,614,730	1,674,404	
Accounts receivable	792,046	4,189,873	-	516,886	102,665	5,601,470	
Due from other governments	-	-	-	37,698	-	37,698	
Special assessments	-	64,347	1,149,678	-	-	1,214,025	
Notes receivable	-	-		-	2,013,006	2,013,006	
Delinquent personal property taxes	105,292			-		105,292	
Receivables, gross	7,784,956	5,724,627	1,443,154	554,584	4,812,661	20,319,982	
Allowance for doubtful accounts							
Receivables, net	<u>\$ 7,784,956</u>	\$ 5,724,627	\$ 1,443,154	<u>\$ 554,584</u>	\$ 4,812,661	\$ 20,319,982	

As of December 31, 2021, the Village has not recorded any allowance related to receivables outstanding for the Sewer, Water, and Stormwater Utility. All receivables are expected to be collected within one year.

During 2021, the Village has issued a note receivable to a developer to support economic development within the Village's Tax Increment District No. 5. The developer has the ability to draw a maximum of \$4,000,000 in principal. The note bears interest at the Village's cost to borrow under the terms of the note payable with Johnson Bank. Principal and interest will be due in a balloon payment on July 8<sup>th</sup>, 2022 The principal balance as of December 31, 2021 is \$2,013,006.

# **NOTE 5 - DEFERRED INFLOWS OF RESOURCES**

Governmental funds report *deferred inflows* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds report unearned revenue in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *deferred inflows* reported in the governmental funds were as follows:

	<u>Unavailabl</u>	<u>e</u>	<u>Tax Levy</u>	<u>Totals</u>
Property taxes receivable for subsequent year	\$	- \$	15,827,542	\$ 15,827,542
Special assessments	1,149,0	17	-	1,149,017
Long-term receivables	6,267,2	26	-	6,267,226
Other receivables	41,0	<u> 55</u>	-	 41,065
Total deferred inflows of resources	\$ 7,457,3	<u>8 80 80 80 80 80 80 80 80 80 80 80 80 80</u>	15,827,542	\$ 23,284,850

# **NOTE 6 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2021 was as follows:

	 Beginning Balance	 Additions		Deletions		ons <u>Reclassifications</u>		Ending Balance
Governmental activities								
Capital assets not being depreciated:								
Land	\$ 1,230,898	\$ -	\$	-	\$	-	\$	1,230,898
Intangible assets - land easements	73,000	-		-		-		73,000
Construction in progress	 577,844	 888,164		584,114		-		881,894
Total capital assets, not being depreciated	 1,881,742	 888,164		584,114		<u> </u>		2,185,792
Capital assets being depreciated:								
Buildings	9,959,215	-		-		1,938,582		11,897,797
Machinery and equipment	12,695,282	1,649,058		241,972		(1,828,826)		12,273,542
Roads	102,472,462	689,127		-		(109,756)		103,051,833
Bridges	1,810,082	-		-		-		1,810,082
Intangible assets	 8,827,186	 -		-		-		8,827,186
Total capital assets being depreciated	 135,764,227	 2,338,185		241,972		-		137,860,440
Accumulated depreciation:								
Buildings	2,182,784	417,042		-		1,207,455		3,807,281
Machinery and equipment	8,910,227	673,147		198,939		(1,205,263)		8,179,172
Roads	48,614,968	2,375,168		-		(7,237)		50,982,899
Bridges	444,242	114,913		-		-		559,155
Intangible assets	 878,860	 220,680		-		-		1,099,540
Total accumulated depreciation	 61,031,081	 3,800,950		198,939		(5,045)		64,628,047
Net capital assets being depreciated	 74,733,146	 (1,462,765)		43,033		5,045		73,232,393
Total Governmental Activities capital assets,								
net of accumulated depreciation	\$ 76,614,888	\$ (574,601)	\$	627,147	\$	5,045	\$	75,418,185

# NOTE 6 - CAPITAL ASSETS (continued)

# Depreciation expense was charged to functions as follows:

Governmental Activities	
General government	\$ 200,900
Public safety	525,507
Public works, which includes depreciation of infrastructure	3,005,822
Health and human services	14,819
Culture, education, and recreation	 53,902
Total Governmental Activities	\$ 3,800,950

# Capital asset activity for the year ended December 31, 2021 was as follows:

	Beginning Balance	Additions	Deductions	Ending Balance
Business-type Activities				
Capital assets not being depreciated:				
Land	\$ 57,223		\$-	\$ 57,223
Construction in progress	1,432,079	3,413,673	1,420,157	3,425,595
Total capital assets not being depreciated	1,489,302	3,413,673	1,420,157	3,482,818
Capital assets being depreciated:				
Water treatment plant	789,800	-	-	789,800
Transmission and distribution plant	53,468,431	644,458	403,171	53,709,718
Water general plant	758,487	16,042	-	774,529
Storm sewers	17,592,888	36,523	15,000	17,614,411
Storm sewer equipment	81,247	-	-	81,247
Collection system plant	92,999,623	447,274	-	93,446,897
Collection system pumping plant	1,336,367	-	-	1,336,367
Sewer general plant	1,513,415	16,046		1,529,461
Total capital assets being depreciated	168,540,258	1,160,343	418,171	169,282,430
Accumulated depreciation:				
Water treatment plant	500,352	33,328	-	533,680
Transmission and distribution plant	13,505,811	962,506	403,170	14,065,147
Water general plant	561,949	31,138	14,948	578,139
Storm sewers	8,378,483	438,661	-	8,817,144
Storm sewer equipment	-	2,708	-	2,708
Collection system plant	20,727,389	1,768,881	-	22,496,270
Collection system pumping plant	1,089,513	25,391	-	1,114,904
Sewer general plant	819,747	28,701		848,448
Total accumulated depreciation	45,583,244	3,291,314	418,118	48,456,440
Net capital assets being depreciated	122,957,014	(2,130,971)	53	120,825,990
Total Business-type Activities capital assets,				
net of accumulated depreciation	<u>\$ 124,446,316</u>	\$ 1,282,702	<u>\$ 1,420,210</u>	<u>\$ 124,308,808</u>

# Depreciation expense was charged to functions as follows:

Business-Type Activities	
Sewer	\$ 1,822,973
Water	1,026,972
Storm Water	441,369
Total Business-type Activities	\$ 3,291,314
	<del>ф 0,201,011</del>

### NOTE 7 - INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS

#### Due to/from

The following summarizes interfund receivables and payables including any overdrafts on pooled cash and investment accounts.

Due to	Due from	 <u>Amount</u>
General Fund	Nonmajor Governmental Funds	
	Refuse Fund	\$ 835,419
	Recycling Fund	456,976
	Fire Safer Grant	42,007
	Tax Incremental District No. 3	 70,307
Total due to Genera	\$ 1,404,709	

### All amounts are due within one year.

The principal purpose of these balances is the collection of amounts on the tax roll and the allocation of commingled cash and investment balances. In addition, certain balances resulted from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, and payments between funds are made.

For the statement of net position, interfund balances which are owed within the governmental activities or business-type activities are netted and eliminated.

### Advance to/from

The Village's Tax Increment District No. 4 has advanced \$684,591 to Tax Incremental District No. 1 to assist in funding expenditures of the District. Principal repayments of \$75,000 plus accrued interest on the outstanding balance incurred at a rate of 2.9%, will be transacted in 2022 - 2031 until the balance is paid in full.

The Village's Water Utility has advanced \$277,112 to Tax Incremental District No. 3 to assist in funding expenditures of the District. Principal repayments of \$35,000 plus accrued interest on the outstanding balance incurred at a rate of 2.5%, will be transacted in 2022 – 2029 until the balance is paid in full.

The Village's Sewer Utility has advanced \$1,105,000 to Tax Incremental District No. 5 to assist in funding expenditures of the District. Repayment of principal will be based on the availability of future property tax increments. No interest will be accrued on the outstanding advance.

The Village's Debt Service Fund advanced \$3,500,000 to Tax Incremental District No. 4 to assist in funding expenditures of the District. Repayment of principal will be based on the availability of future property tax increments. No interest will be accrued on the outstanding advance.

For the statement of net position, interfund balances which are owed within the governmental activities or business-type activities are netted and eliminated.

# NOTE 7 - INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS (continued)

### Transfer in/out

The following is a schedule of interfund transfers:

Fund Transferred From	Fund Transferred To	 Amount		
Major governmental funds - Debt Service Fund TID No. 4	Major governmental Fund - TID No. 4 Debt Service Fund	\$ 1,000,000 3,500,000		
Major governmental funds - General Fund	Nonmajor governmental funds - Parks and Recreation	7,500		
Nonmajor governmental funds - Parks and Recreation Joint Parks	Nonmajor governmental funds - Capital Projects Capital Projects	15,252 15,252		
Proprietary funds - Stormwater Utility	Nonmajor governmental funds - Capital Projects	 285,000		
	Total transfers	\$ 4,823,004		

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

For the statement of activities, interfund transfers within the governmental activities or businesstype activities are netted and eliminated.

# **NOTE 8 - LONG-TERM OBLIGATIONS**

As of December 31, 2021, the Village has noncurrent liabilities outstanding for governmental activities purposes of:

	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Governmental Activities					
General obligation debt:					
Bonds and notes payable - bonded	\$ 53,405,000	\$ 7,510,000	\$ 6,485,000	\$ 54,430,000	\$ 1,950,000
Note payable - direct borrowings	1,487,012	2,013,006	1,432,149	2,067,869	17,707
Debt premium (discount)	1,191,256	178,701	97,324	1,272,633	100,671
Total general obligation debt	56,083,268	9,701,707	8,014,473	57,770,502	2,068,378
Other Liabilities:					
Accumulated sick leave	138,802	441,368	443,626	136,544	444,000
Accumulated vacation	152,302	693,322	820,733	24,891	821,000
Accumulated compensatory time	46,576	131,419	138,878	39,117	139,000
Total other liabilities	337,680	1,266,109	1,403,237	200,552	1,404,000
Total Governmental Activities					
long-term liabilities	\$ 56,420,948	<u>\$ 10,967,816</u>	<u>\$ 9,417,710</u>	\$ 57,971,054	\$ 3,472,378

As of December 31, 2021, the Village has noncurrent liabilities outstanding for business-type activities purposes of:

	Beginning Balance		Increases		Decreases	Ending Balance	0	Amounts )ue Within One Year
Business-Type Activities								
Long-term debt:								
General obligation debt - bonded	\$ 4,745,000	\$	-	\$	1,240,000	\$ 3,505,000	\$	190,000
General obligation debt - direct borrowings	554,310		-		281,117	273,193		273,193
Revenue debt - bonded	18,890,000		16,220,000		825,000	34,285,000		945,000
Revenue debt - direct borrowings	6,503,712		-		468,114	6,035,598		480,402
Subtotal	30,693,022		16,220,000	_	2,814,231	 44,098,791	_	1,888,595
Bond premium (discount)	560,495		852,179		41,185	1,371,489		53,889
Total long-term debt	 31,253,517		17,072,179		2,855,416	45,470,280		1,942,484
Other liabilities:								
Clean Water Fund Loans - direct borrowings	1,998,643		23,323,662		1,004,442	24,317,863		1,492,443
Compensated Absence	13,754		-		-	13,754		9,972
Total other liabilities	 2,012,397	_	23,323,662	_	1,004,442	 24,331,617	_	1,502,415
Total Business-type Activities								
long-term liabilities	\$ 33,265,914	\$	40,395,841	\$	3,859,858	\$ 69,801,897	\$	3,444,899

# NOTE 8 - LONG-TERM OBLIGATIONS (continued)

# General Obligation Direct Borrowings – New Issue

During 2021, the Village issued a private placement note that allows the Village to draw up to \$5,000,000. The Village is required to make interest payments monthly at an interest rate of 1.6%. The principal is due in one balloon payment of the principal balance drawn on January 15, 2023. The proceeds of the note are being used to provide financing to a developer as a part of the approved project plan. As of December 31, 2021, the Village has drawn \$2,013,006.

### Revenue Debt Bonded – New Issue

### Water System and Sewerage System Revenue Bonds, Series 2021

During 2021, the Village issued water system and sewerage system revenue bonds, series 2021 in the amount of \$16,220,000. The bonds pay principal annually on May 1<sup>st</sup> and interest semiannually on May 1<sup>st</sup> and November 1<sup>st</sup> at interest rates ranging from 2.0% to 4.0% and will mature on May 1<sup>st</sup>, 2042. Proceeds of the bonds are used to finance water and sewerage system projects, and deposit to the debt service fund.

### Clean Water Fund Loan

During 2021, the Village of Caledonia and the Village of Mt. Pleasant issued a Clean Water Fund Loan with the Wisconsin Department of Administration through the State of Wisconsin Environmental Improvement Fund. The proceeds of the Ioan will be used by the Village of Mt. Pleasant to create sewerage system improvements with additional capacity to handle the flow through from surrounding Villages to the Racine Wastewater Treatment Facility. The Village has recorded the value of the additional capacity as a deferred outflow of resources in the amount of \$23,323,662. The maximum Ioan amount to be drawn is \$80,276,100 with a stated interest rate of 2.9%. The Village of Caledonia's share of the liability is 32.39%. As of December 31, 2021, \$72,008,838 has been drawn against the Ioan. The Village share of the total Ioan amount as of December 31, 2021 is \$23,323,662.

### General Obligation Debt Bonded – New Issue – Current Refunding

### General Obligation Promissory Notes, Series 2021A

During 2021, the Village issued general obligation promissory notes, series 2021A in the amount of \$4,630,000. The notes pay principal annually on April 1<sup>st</sup> and interest semiannually on April 1<sup>st</sup> and October 1<sup>st</sup> at interest rates ranging from 1.0% to 2.0% and will mature on April 1<sup>st</sup>, 2030. The proceeds of the notes were used to current refund the Village's general obligation road improvement bonds, series 2011C; general obligation promissory notes, series 2012B; and general obligation promissory notes, series 2013A.

The debt service requirements on the old debt (General Obligation Road Improvement Bonds, Series 2011C) balances totaled \$4,279,900. The debt service requirement of the new debt balances total \$3,817,575. The economic gain on the refunding of \$372,785 when the change in debt service payments are discounted using an effective interest rate of 1.294%, through April 1<sup>st</sup>, 2030.

# NOTE 8 - LONG-TERM OBLIGATIONS (continued)

# General Obligation Debt Bonded – New Issue – Current Refunding

### General Obligation Promissory Notes, Series 2021A

The debt service requirements on the old debt (General Obligation Promissory Notes, Series 2012B) balances totaled \$315,549. The debt service requirement of the new debt balances total \$153,000. The economic gain on the refunding of \$1,661 when the change in debt service payments are discounted using an effective interest rate of 1.132%, through May 1<sup>st</sup>, 2022.

The debt service requirements on the old debt (General Obligation Promissory Notes, Series 2013A) balances totaled \$171,365. The debt service requirement of the new debt balances total \$164,800. The economic gain on the refunding of \$4,142 when the change in debt service payments are discounted using an effective interest rate of 0.853%, through April 1<sup>st</sup>, 2023.

### General Obligation Debt Bonded – New Issue – Current Refunding

### Taxable General Obligation Promissory Notes, Series 2021B

During 2021, the Village issued general obligation promissory notes, series 2021B in the amount of \$2,880,000. The notes pay principal annually on April 1<sup>st</sup> and interest semiannually on April 1<sup>st</sup> and October 1<sup>st</sup> at interest rates ranging from 1.0% to 2.0% and will mature on April 1<sup>st</sup>, 2030. A portion of the proceeds of the taxable notes financed an economic development project in the Village's TID No. 5. Additionally, proceeds of the taxable notes were used to current refund the Village's taxable general obligation road improvement bonds, series 2011B and general obligation promissory notes, dated October 19<sup>th</sup>, 2020, issued to the Racine Unified School District.

The debt service requirements on the old debt (General Obligation Road Improvement Bonds, Series 2011B) balances totaled \$948,600. The debt service requirement of the new debt balances total \$906,400. The economic gain on the refunding of \$24,766 when the change in debt service payments are discounted using an effective interest rate of 1.514%, through April 1<sup>st</sup>, 2024.

The debt service requirements on the old debt (General Obligation Promissory Notes, dated October 19, 2020, issued to the Racine Unified School District) balances totaled \$1,947,500. The debt service requirement of the new debt balances total \$1,605,820. The economic gain on the refunding of \$309,778 when the change in debt service payments are discounted using an effective interest rate of 1.658%, through May 21<sup>st</sup>, 2030.

# Legal Debt Margin

In accordance with Wisconsin Statutes, total general obligation indebtedness of the Village may not exceed 5% of the equalized value of taxable property within the Village's jurisdiction. The debt limit as of December 31, 2021, was \$135,184,450. Total general obligation debt outstanding at year-end was \$70,506,396.

# NOTE 8 - LONG-TERM OBLIGATIONS (continued)

### General Obligation Debt

All general obligation notes and bonds payable are backed by the full faith and credit of the Village. Notes and bonds in the governmental funds will be retired by future property tax levies or tax increments. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

As of December 31, 2021, the Village has general obligation debt outstanding for governmental activities purposes of:

Governmental Activities General Obligation Debt	Date of <u>Issue</u>	Final <u>Maturity</u>	Interest <u>Rates</u>	Original <u>Indebtedness</u>	Balance <u>12/31/2021</u>
General debt service:					
General obligation water bonds	10/2/2013	4/1/2033	2.90-4.00%	\$ 1,180,000	\$ 1,180,000
General obligation water bonds	4/3/2014	4/1/2030	0.75-3.30%	1,735,000	1,045,000
General obligation bonds	12/4/2014	4/1/2034	2.00-3.25%	8,250,000	8,130,000
State trust fund loan - direct borrowing	3/17/2015	3/15/2024	3.25%	150,000	54,863
General obligation bonds	12/3/2015	4/1/2035	3.00-4.00%	9,375,000	9,375,000
General obligation bonds	7/14/2016	4/1/2036	2.00-3.00%	3,820,000	3,820,000
Promissory notes	7/14/2016	4/1/2026	1.80-2.25%	4,490,000	2,645,000
Taxable general obligation bonds	10/18/2017	4/1/2037	2.80-3.50%	3,400,000	3,400,000
General obligation bonds	10/18/2017	4/1/2037	3.00-3.10%	2,165,000	2,165,000
General obligation bonds	11/15/2018	4/1/2038	3.00-4.00%	11,990,000	11,790,000
Promissory notes	11/26/2019	4/1/2029	2.00%	1,635,000	1,370,000
General obligation bonds	9/15/2020	4/1/2040	2.00%	2,000,000	2,000,000
General obligation promissory notes	4/1/2021	4/1/2030	1.00-2.00%	4,630,000	4,630,000
General obligation promissory notes	4/1/2021	4/1/2030	1.00-2.00%	2,880,000	2,880,000
General obligation promissory notes	7/29/2021	1/15/2023	1.60%	2,013,006	2,013,006

Total Governmental Activities - general obligation debt

\$ 56,497,869

The governmental activities general obligation outstanding as of December 31, 2021 matures as follows:

Governmental Activities Year Ending General Obligation Debt - Bonded					Year Ending	Governmental Activities General Obligation Debt - Direct Borrowing								
December 31,		Principal	_	Interest		Total	December 31,		Principal		Interest		Total	
2022	\$	1,950,000	\$	1,742,726	\$	3,692,726	2022	\$	17,707	\$	81,833	\$	99,540	
2023		2,420,000		1,613,952		4,033,952	2023		2,031,288		21,221		2,052,509	
2024		2,955,000		1,531,204		4,486,204	2024		18,874		615		19,489	
2025		3,540,000		1,431,705		4,971,705	2025		-		-		-	
2026		3,835,000		1,319,610		5,154,610	2026		-		-		-	
2027-2031		20,100,000		4,763,570		24,863,570	2027-2031		-		-		-	
2032-2036		15,660,000		1,805,707		17,465,707	2032-2036		-		-		-	
2037-2041	_	3,970,000	_	146,076		4,116,076	2037-2041		-		-	_	-	
Total	\$	54,430,000	\$	14,354,550	\$	68,784,550	Total	\$	2,067,869	\$	103,669	\$	2,171,538	

# NOTE 8 - LONG-TERM OBLIGATIONS (continued)

# General Obligation Debt (continued)

As of December 31, 2021, the Village has general obligation debt outstanding for business-type activities purposes of:

Business-type Activities <u>General Obligation Debt</u>	Date of <u>Issue</u>	Final <u>Maturity</u>	Interest <u>Rates</u>	Original debtedness	1	Balance 2/31/2021
Sewer Utility: Clean Water Fund Loan - direct borrowing General obligation bonds	2/26/2003 7/12/2012	5/1/2022 5/1/2032	2.75% 2.00-3.00%	\$ 4,172,703 4,230,000	\$	273,193 3,505,000
Sewer subtotal						3,778,193
Business-type activities subtotal					\$	3,778,193

The business-type activities general obligation outstanding as of December 31, 2021 matures as follows:

Year Ending			-Type Activi ation Debt -		Year Ending	Business-Type Activities _General Obligation Debt - Direct Borrrowing						
December 31,	 Principal	Interest		 Total	December 31,	Principal		Interest		Total		
2022	\$ 190,000	\$	89,760	\$ 279,760	2022	\$	273,193	\$	3,756	\$	276,949	
2023	470,000		82,808	552,808	2023		-		-		-	
2024	285,000		74,478	359,478	2024		-		-		-	
2025	290,000		67,648	357,648	2025		-		-		-	
2026	295,000		60,334	355,334	2026		-		-		-	
2027-2031	1,625,000		173,269	1,798,269	2027-2031		-		-		-	
2032-2036	350,000		5,250	355,250	2032-2036		-		-		-	
2037-2041	 		-	 -	2037-2041		-		-		-	
Total					Total							
	\$ 3,505,000	\$	553,547	\$ 4,058,547		\$	273,193	\$	3,756	\$	276,949	

# NOTE 8 - LONG-TERM OBLIGATIONS (continued)

### Revenue Debt

As of December 31, 2021, the Village has revenue debt outstanding for business-type activities purposes of:

Business-type Activities <u>Revenue Debt</u>	Date of <u>Issue</u>	Final <u>Maturity</u>	Interest <u>Rates</u>	Original Indebtedness	Balance <u>12/31/2021</u>
Water Utility: Water and Sewer System revenue bonds Water and Sewer System revenue bonds Water and Sewer System revenue bonds Water and Sewer System revenue bonds	10/2/2013 7/21/2016 10/18/2017 11/26/2019	5/1/2030 5/1/2036 5/1/2037 5/1/2039	3.00-4.38% 2.00-3.00% 3.00-3.25% 2.00-4.00%	\$ 5,515,000 450,000 2,445,000 1,145,000	\$ 4,120,000 350,000 2,050,000 1,065,000
Water and Sewer System revenue bonds Water and Sewer System revenue bonds Water subtotal	9/15/2020 11/8/2021	5/1/2040 5/1/2042	2.00-3.00% 2.00-4.00%	2,195,000 3,075,000	2,195,000 3,075,000 12,855,000
Sewer Utility:	44/44/0040	E1410000	0.000/	0 000 400	6 035 508
Clean Water Fund Loan - direct borrowing Water and Sewer System revenue bonds Water and Sewer System revenue bonds Water and Sewer System revenue bonds Water and Sewer System revenue bonds Sewer subtotal	11/14/2012 7/21/2016 10/18/2017 11/26/2019 11/8/2021	5/1/2032 5/1/2036 5/1/2037 5/1/2039 5/1/2042	2.63% 2.00-3.00% 3.00-3.25% 2.00-4.00% 2.00-4.00%	9,683,189 1,910,000 4,555,000 3,185,000 13,145,000	6,035,598 1,510,000 3,825,000 2,950,000 <u>13,145,000</u> 27,465,598
Business-type activities subtotal					<u>\$ 40,320,598</u>

The business-type activities revenue debt outstanding as of December 31, 2021 matures as follows:

Year Ending		s-Type Activi Debt - Bone		Year Ending	Business-Type Activities Revenue - Direct Borrrowing								
December 31,	 Principal		Interest		Total	December 31,		Principal		Interest		Total	
2022	\$ 945,000	\$	985,497	\$	1,930,497	2022	\$	480,402	\$	152,129	\$	632,531	
2023	965,000		964,971		1,929,971	2023		493,013		139,353		632,366	
2024	1,540,000		923,401		2,463,401	2024		505,954		126,242		632,196	
2025	1,580,000		869,113		2,449,113	2025		519,235		112,786		632,021	
2026	1,640,000		812,486		2,452,486	2026		532,865		98,977		631,842	
2027-2031	9,165,000		3,133,072		12,298,072	2027-2031		2,881,632		274,730		3,156,362	
2032-2036	9,990,000		1,601,237		11,591,237	2032-2036		622,497		8,170		630,667	
2037-2041	7,290,000		462,422		7,752,422	2037-2041		-		-		-	
2042	 1,170,000				1,170,000	2042						-	
Total						Total							
	\$ 34,285,000	\$	9,752,199	\$	44,037,199		\$	6,035,598	\$	912,387	\$	6,947,985	

### NOTE 8 - LONG-TERM OBLIGATIONS (continued)

### **Racine Clean Water Fund Loans**

City of Racine Clean Water Fund Loans are payable from revenues derived from the operation of the Sewer Utility. Racine Clean Water Fund Loans at December 31, 2021 consist of the following:

Business-type Activities Racine Clean Water <u>Fund Loans</u>	Date of <u>Issue</u>	Final <u>Maturity</u>	Interest <u>Rates</u>	Original Indebtedness	Balance <u>12/31/2021</u>
Clean Water Fund Loans - direct borrowing	7/24/2002	5/1/2022	2.86%	\$ 3,153,607	\$ 212,062
Clean Water Fund Loans - direct borrowing	11/27/2002	5/1/2022	2.867%	10,785,114	756,427
Racine Advance - direct borrowing	8/25/2008	5/1/2022	5.00%	399,300	25,712
Clean Water Fund Loans - direct borrowing	5/1/2022	5/1/2051	2.90%	23,323,662	23,323,662

Total Business-type Activities Racine Clean Water Fund Loans

\$ 24,317,863

#### Debt service requirements to maturity are as follows:

Year Ending	Business-type Activities Racine Clean Water Fund Loans							
December 31,	 Principal		Interest		Total			
2022 2023	\$ 1,492,443 512,689	\$	684,256 654,503	\$	2,176,699 1,167,192			
2023	527,557		639,420		1,166,977			
2025 2026	542,856 558,599		623,899 607,928		1,166,755 1,166,527			
2027-2031	3,045,586		2,783,382		5,828,968			
2032-2036 2037-2041	3,513,563 4,053,447		2,308,620 1,760,907		5,822,183 5,814,354			
2042-2046 2046-2051	 4,676,290 5,394,833		1,129,034 400,068		5,805,324 5,794,901			
Total	\$ 24,317,863	\$	11,592,017	\$	35,909,880			

#### Other Debt Information

Estimated payments of compensated absences are not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated primarily by the General Fund.

# NOTE 8 - LONG-TERM OBLIGATIONS (continued)

### Acceleration Clause and Security

The Village's general obligation outstanding notes from private placements related to governmental activities of \$2,067,869 contain a subjective acceleration clause that allows the lender to accelerate payment of the entire principal amount to become immediately due if the lender determines that a material adverse change occurs. The State Trust Fund Loan and Johnson Bank note is secured by the Village's taxing authority.

The Village's general obligation outstanding notes from private placements related to businesstype activities of \$273,193 contain a subjective acceleration clause that allows the lender to accelerate payment of the entire principal amount to become immediately due if the lender determines that a material adverse change occurs. This obligation is secured by the Village's taxing authority.

The Village's revenue bonds from private placements related to business-type activities of \$6,035,598 contain a subjective acceleration clause that allows the lender to accelerate payment of the entire principal amount to become immediately due if the lender determines that a material adverse change occurs. The security for the Village's obligation shall be a pledge of revenues to be derived from the Village's Sewerage System.

The Village's revenue bonds related to business-type activities of \$34,285,000 contain a subjective acceleration clause that allows the lender to accelerate payment of the entire principal amount to become immediately due if the lender determines that a material adverse change occurs. The security for the Village's obligation shall be a pledge of revenues to be derived from the Village's Water and Sewerage System.

The Village believes it is in compliance with the covenants of the outstanding debt obligations.

# **NOTE 9 - WISCONSIN RETIREMENT SYSTEM**

### General Information about the Pension Plan

**Plan Description.** The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <u>http://etf.wi.gov/publications/cafr.htm</u>.

*Vesting.* For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits Provided.** Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

# NOTE 9 - WISCONSIN RETIREMENT SYSTEM (continued)

### General Information about the Pension Plan (continued)

**Postretirement Adjustments.** The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2011	(1.2)	11.0
2012	(7.0)	(7.0)
2013	(9.6)	<b>`</b> 9.0 <sup>´</sup>
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0

**Contributions.** Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$1,163,739 in contributions from the employer.

Contribution rates as of December 31, 2021 are:

Employee Category	<u>Employee</u>	<u>Employer</u>
General (including Executives		
and Elected Officials	6.75%	6.75%
Protective with Social Security	6.75%	11.75%
Protective without Social Security	6.75%	16.35%

### NOTE 9 - WISCONSIN RETIREMENT SYSTEM (continued)

# Pension Asset, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2021, the Village reported an asset of \$5,634,918 for its proportionate share of the Net Pension Asset. The Net Pension Asset was measured as of December 31, 2020, and the Total Pension Liability used to calculate the Net Pension Asset was determined by an actuarial valuation as of December 31, 2019 rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the Net Pension Asset was based on the Village's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2020, the Village's proportion was 0.09025777%, which was an increase of 0.00454034% from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the Village recognized pension revenue of \$602,641.

At December 31, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources			ferred Inflows f Resources
Differences between expected and actual experience	\$	8,155,455	\$	1,756,670
Changes in assumptions		127,810		_
Net differences between projected and actual earnings				
on pension plan investments		-		10,579,097
Changes in proportion and differences between employer				
contributions and proportionate share of contributions		65,530		12,697
Employer contributions subsequent to the measurement date		1,163,739		-
Total	\$	9,512,534	\$	12,348,464

The \$1,163,739 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Asset in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	Net Amortization of Deferred Outflows and Deferred Inflows					
Year Ending December 31:	0	f Resources				
2022	\$	(1,031,752)				
2023		(269,779)				
2024		(1,898,598)				
2025		(799,540)				
2026		-				

### NOTE 9 - WISCONSIN RETIREMENT SYSTEM (continued)

# Pension Asset, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

**Actuarial assumptions.** The total pension liability in the December 31, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date: Measurement Date of Net Pension Liability (Asset): Actuarial Cost Method: Asset Valuation Method:	December 31, 2019 December 31, 2020 Entry Age Normal Fair Market Value
Long-Term Expected Rate of Return: Discount Rate:	7.0% 7.0%
Salary Increases:	
Inflation	3.0%
Seniority\Merit	0.1% - 5.6%
Mortality: Postretirement Adjustments*	Wisconsin 2018 Mortality Table 1.9%

\*No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The Total Pension Liability for December 31, 2020 is based upon a roll-forward of the liability calculated from the December 31, 2019 actuarial valuation.

# NOTE 9 - WISCONSIN RETIREMENT SYSTEM (continued)

# Pension Asset, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

**Long-term expected return on plan assets.** The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Core Fund Asset Class	Current Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Global Equities	51.00%	7.20%	4.70%
Global Equilies	51.0070	7.2070	4.7078
Fixed Income	25.00%	3.20%	0.80%
Inflation Sensitive Assets	16.00%	2.00%	-0.40%
Real Estate	8.00%	5.60%	3.10%
Private Equity/Debt	11.00%	10.20%	7.60%
Multi-Asset	4.00%	5.80%	3.30%
Total Core Fund	115.00%	6.60%	4.10%
Variable Fund Asset Class			
U.S. Equities	70.00%	6.60%	4.10%
International Equities	30.00%	7.40%	4.90%
Total Variable Fund	100.00%	7.10%	4.60%

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.40% Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

# NOTE 9 - WISCONSIN RETIREMENT SYSTEM (continued)

# Pension Asset, Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Single discount rate. A single discount rate of 7.00% was used to measure the Total Pension Liability for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 7.00% and a municipal bond rate of 2.00% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2020. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10.000 tax-exempt securities.). Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Village's proportionate share of the net pension liability to changes in the discount rate. The following presents the Village's proportionate share of the net pension liability calculated using the discount rate of 7.0%, as well as what the Village's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00%) or 1-percentage-point higher (8.00%) than the current rate:

	1%	Decrease to	Curre	ent Discount	1%	Increase to
	Dis	scount Rate		Rate	Di	iscount Rate
		(6.00%)		(7.00%)		(8.00%)
Village's proportionate share of the						
net pension liability (asset)	\$	5,363,660	\$	(5,634,918)	\$	(13,713,291)

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <u>http://etf.wi.gov/publications/cafr.htm</u>.

### Payables to the Plan

Payables to the WRS as of December 31, 2021 are \$242,662 for the employer and employee portion of the December 2021 required contributions.

# NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) – RETIREE MEDICAL INSURANCE

### General Information about the OPEB Plan

*Plan description.* The Village's defined OPEB plan, Retiree Medical Insurance Benefits, provides OPEB for all permanent full-time general and public safety employees of the Village. The Retiree Medical Insurance Benefits is a single-employer defined benefit OPEB plan administered by the Village. The State of Wisconsin Administrative Code grants the authority to establish and amend the benefit terms and financing requirements to the Village Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits provided.* The Village has adopted a plan that provides postemployment benefit for retirees and their dependents. Retirees are eligible to continue to receive coverage under the employer-provided group medical plan. Eligible retirees may remain in the Village health insurance plan by paying 50% to 100% of the premium. Retirees may also use a portion of the value of unused sick leave to pay the retiree's share of health insurance costs after retirement.

*Employees covered by benefit terms.* At December 31, 2021, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	23
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	79
	102

# NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) – RETIREE MEDICAL INSURANCE (continued)

# Total OPEB Liability

The Village's total OPEB liability of \$6,718,154 was measured as of December 31, 2021, and was determined by an actuarial valuation as January 1, 2022.

Actuarial assumptions and other inputs. The total OPEB liability in the January 1, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Valuation date	January 1, 2022
Measurement date	December 31, 2021
Inflation	2.25%
Discount rate	2.06%
Healthcare cost trend	5.00 – 11.50%
Salary increases including inflation	3.00%
Retirement rates	WRS; see actuarial assumptions for details
Termination rates	WRS; see actuarial assumptions for details
Disability rates	WRS; see actuarial assumptions for details
Mortality rates	WRS; see actuarial assumptions for details
Actuarial cost method	Entry Age Normal – Level % of Pay

The discount assumption is based on the current yield for a 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

The actuarial assumptions used in the January 1, 2022 valuation were based on the results of an actuarial experience study for the period 2015 - 2017 for the Wisconsin Retirement System (WRS).

### Retirement Rates

Retirement rates for police and fire are based on rates from the Wisconsin Retirement System Experience Study Report for Protective with Social Security Non-State Employees dated November 19, 2021

Retirement rates for all others are based on rates from the Wisconsin Retirement System Experience Study Report for General Non-State Employees dated November 19, 2021.

### Termination Rates

Retirement rates for police and fire are based on rates from the Wisconsin Retirement System Experience Study Report for Protective with Social Security Non-State Employees dated November 19, 2021

Retirement rates for all others are based on rates from the Wisconsin Retirement System Experience Study Report for General Non-State Employees dated November 19, 2021.

# NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) – RETIREE MEDICAL INSURANCE (continued)

### Total OPEB Liability (continued)

### Disability Rates

Retirement rates for police and fire are based on rates from the Wisconsin Retirement System Experience Study Report for Protective with Social Security Non-State Employees dated November 19, 2021

Retirement rates for all others are based on rates from the Wisconsin Retirement System Experience Study Report for General Non-State Employees dated November 19, 2021.

#### Mortality Rates

Mortality rates are based on rates from the Wisconsin Retirement System (WRS) Experience Study Report dated November 19, 2021.

### Changes in the Total OPEB Liability

	Total OPEB Liabi		
Balance at January 1, 2021	\$	5,554,166	
Changes for the year: Service Cost Interest on total OPEB liability Effect of assumption changes or inputs Differences between expected and actual Benefit payments		211,185 149,338 1,641,807 (590,966) (247,376)	
Net change in total OPEB liability		1,163,988	
Balance at December 31, 2021	\$	6,718,154	

### Changes of Assumptions

The actuary for the Wisconsin Retirement System performed an actuarial experience study of WRS experience dated November 19, 2021. The actuarial assumptions affected included total payroll increases, mortality rates, mortality improvement rates, retirement rates, termination rates, and disability rates. In addition, the discount rate was updated from 2.75% in 2020 to 2.06% in 2021.

# NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) – RETIREE MEDICAL INSURANCE (continued)

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.06%) or 1-percentage-point higher (3.06%) than the current discount rate:

	1% Decrease <u>1.06</u> %	۵	Discount Rate <u>2.06</u> %		1% Increase <u>3.06</u> %	
Total OPEB Liability	\$ 7,334,248	\$	6,718,154	\$	6,166,039	

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	1%	Decrease	Current rend Rate	19	% Increase
Total OPEB Liability	\$	6,041,314	\$ 6,718,154	\$	7,510,091

# NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) – RETIREE MEDICAL INSURANCE (continued)

## **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended December 31, 2021, the Village recognized OPEB expense of \$491,191. At December 31, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 rred Outflows Resources	Deferred Inflows of Resources		
Differences Between Projected and Actual Experiences	\$ 18,750	\$	523,885	
Changes of Actuarial Assumptions	1,487,951		-	
Net Differences Between Projected and Actual Investment	-			
Earnings on OPEB Plan Investment	-		-	
Changes in Proportion and Differences Between Employer				
Contributions and Proportionate Share of Contributions	-		-	
Employer Contributions Subsequent to the Measurement Date	-		-	
Total	\$ 1,506,701	\$	523,885	

At December 31, 2021, the Village reported deferred outflows and inflows of resources that will be realized as follows:

	Deferr	ed Outflows
	an	d Inflows
Year Ending December 31,	of F	Resources
2022	\$	124,973
2023		124,973
2024		124,973
2025		124,973
2026		124,973
Thereafter		357,951

### NOTE 11 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) – RETIREE LIFE INSURANCE

### General Information about the Other Postemployment Benefits

Plan description – The LRLIF is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible members.

OPEB Plan Fiduciary Net Position – ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <u>http://etf.wi.gov/publications/cafr.htm</u>.

Benefits provided – The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

Contributions – The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a postretirement benefit.

Employers are required to pay the following contributions based on member contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of December 31, 2021 are:

<u>Coverage Type</u> 50% Post Retirement Coverage 25% Post Retirement Coverage Employer Contribution

40% of member contribution 20% of member contribution

# **NOTE 11 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) – RETIREE LIFE INSURANCE** (continued)

# General Information about the Other Postemployment Benefits (continued)

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The member contribution rates in effect for the year ended December 31, 2020 are as listed below:

Life Insurance Member Contribution Rates*						
For the	year ended D	ecember	31, 2020			
Attained Age	Basi	с <u> </u>	Supple	mental		
Under 30	\$	0.05	\$	0.05		
30-34		0.06		0.06		
35-39		0.07		0.07		
40-44		0.08		0.08		
45-49		0.12		0.12		
50-54		0.22		0.22		
55-59		0.39		0.39		
60-64		0.49		0.49		
65-69		0.57		0.57		

\* Disabled members under age 70 receive a waiver-of-premium benefit.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At December 31, 2021, the Village reported a liability of \$1,025,379 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2020 rolled forward to December 31, 2020. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the net OPEB liability was based on the Village's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2020, the Village's proportion was 0.18640800%, which was an increase of 0.01494800% from its proportion measured as of December 31, 2019.

For the year ended December 31, 2021, the Village recognized OPEB expense of \$135,861.

**NOTE 11 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) – RETIREE LIFE INSURANCE** (continued)

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs (continued)

At December 31, 2021, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources		
Differences Between Projected and Actual Experiences	\$	-	\$	48,928	
Changes of Actuarial Assumptions		398,887		70,356	
Net Differences Between Projected and Actual Investment					
Earnings on OPEB Plan Investment		14,929		-	
Changes in Proportion and Differences Between Employer					
Contributions and Proportionate Share of Contributions		56,582		3,789	
Total	\$	470,398	\$	123,073	

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Deferr	ed Outflows
	an	d Inflows
<u>Year Ending December 31,</u>	of F	Resources
2022	\$	65,521
2023		63,907
2024		62,244
2025		55,921
2026		65,320
Thereafter		34,412

# **NOTE 11 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) – RETIREE LIFE INSURANCE** (continued)

# **Actuarial Assumptions**

The total OPEB liability in the January 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2020
Measurement Date of Net Pension Liability:	December 31, 2020
Actuarial Cost Method:	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield	2.12%
Long-Term Expected Rate of Return:	4.25%
Discount Rate:	2.25%
Salary Increases:	
Inflation:	3.0%
Seniority/Merit:	0.1% - 5.6%
Mortality:	Wisconsin 2018 Mortality Table

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. The Total OPEB Liability for December 31, 2020 is based upon a roll-forward of the liability calculated from the December 31, 2020 actuarial valuation.

# **NOTE 11 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) – RETIREE LIFE INSURANCE** (continued)

### Actuarial Assumptions (continued)

Long-term expected Return on Plan Assets – The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

### Local OPEB Life Insurance Asset Allocation Targets and Expected Returns As of December, 2020

Asset Class	Index	Target Allocation	Long-Term Expected Geometric Real Rate of Return
U.S. Credit Bonds	Barclays Credit	50%	1.47%
U.S. Mortgages	Barclays MBS	50%	0.82%
Inflation			2.20%
Long-Term Expected Rate of Return			4.25%

The long-term expected rate of return and expected inflation rate remained unchanged from the prior year at 4.25% and 2.20% respectively. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation.

# **NOTE 11 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) – RETIREE LIFE INSURANCE** (continued)

# Sensitivity of the Village's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

**Single Discount rate.** A single discount rate of 2.25% was used to measure the Total OPEB Liability for the current year, as opposed to a discount rate of 2.87% for the prior year. The significant change in the discount rate was primarily caused by the decrease in the municipal bond rate from 2.74% as of December 31, 2019 to 2.12% as of December 31, 2020. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be insufficient. The plan's fiduciary net position was projected to be insufficient. The plan's fiduciary net position was projected to be insufficient. The plan's fiduciary net position was projected to be insufficient. The plan's fiduciary net position was projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

Sensitivity of the Village's proportionate share of the net OPEB liability to changes in the discount rate. The following presents the Village's proportionate share of the Net OPEB Liability (Asset) calculated using the discount rate of 2.25%, as well as what the Village's proportionate share of the Net OPEB Liability (Asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (1.25%) or 1-percentage-point higher (3.25%) than the current rate:

	1%	Decrease to	Curr	ent Discount	1%	Increase to	
	Di	scount Rate		Rate	Dise	count Rate	
		(1.25%)		(2.25%)	(	(3.25%)	
Village's Proportionate Share of the Net							
OPEB Liability (Asset)	\$	1,394,808	\$	1,025,379	\$	745,990	

OPEB plan fiduciary net position – Detailed information about the OPEB plan's fiduciary net position is available in separately issued financial statements available at <a href="http://etf.wi.gov/publications/cafr.htm">http://etf.wi.gov/publications/cafr.htm</a>.

# NOTE 12 - NET POSITION

Net position reported on the government wide statement of net position at December 31, 2021 includes the following:

Not investment in equital equate:	Governmental <u>Activities</u>			usiness-type <u>Activities</u>		<u>Total</u>
Net investment in capital assets: Land	\$	1 000 000	ተ	E7 000	\$	1 000 101
	Φ	1,230,898	\$	57,223	ф	1,288,121
Intangible assets - land easements		73,000		-		73,000
Construction in progress		881,894		3,425,595		4,307,489
Other capital assets, net of accumulated depreciation		73,232,393	_	120,825,990		194,058,383
		75,418,185		124,308,808		199,726,993
Less: related long-term debt outstanding		(55,757,496)		(46,464,481)		(102,221,977)
Less: related accounts payable		(275,180)		(871,573)		(1,146,753)
Add: Loss on refunding		1,745		94,058		95,803
Add: Unspent bond proceeds		851,155		13,084,258		13,935,413
Total net investment in capital assets		20,238,409		90,151,070		110,389,479
Restricted:						
Pension asset		5,256,636		378,282		5,634,918
Debt service		4,630,909		2,309,151		6,940,060
Donations		147,220		-		147,220
Grants		60,912		-		60,912
Impact fees		411,987		-		411,987
Development		1,723,656		-		1,723,656
Equipment replacement		-		586,213		586,213
Total restricted		12,231,320	_	3,273,646		15,504,966
Unrestricted		(1,658,597)		12,214,965		10,556,368
Total Governmental Activities net position	\$	30,811,132	\$	105,639,681	\$	136,450,813

# **NOTE 13 - FUND BALANCE**

### Governmental Funds

Governmental fund balances reported on the fund financial statements at December 31, 2021, include the following:

		eneral Fund	 Debt Service Fund	Tax ncrement strict No. 4	Joint Health	Nonmajor Governmental Funds		 Total
Nonspendable:								
Prepaid items	\$	287,288	\$ -	\$ -	\$ -	\$	-	\$ 287,288
Advance to other funds		-	 3,500,000	 684,591	 		-	 4,184,591
Total nonspendable		287,288	 3,500,000	 684,591	 -		-	 4,471,879
Restricted:								
Fire safer grant		-	-	-	-		60,658	60,658
Donations		-	-	-	-		147,220	147,220
Grants		-	-	-	-		254	254
Impact fees		-	-	-	-		411,987	411,987
Debt service		-	 841,284	 -	 		_	 841,284
Total restricted			 841,284	 	 -		620,119	 1,461,403
Committed:								
Refuse		-	-	-	-		98,548	98,548
Recycling		-	-	-	-		97,167	97,167
Cemetery		-	-	-	-		111,751	111,751
Capital projects		-	-	-	-		780,052	780,052
Parks and recreation		-	-	-	-		274,143	274,143
HRA\FSA		46,232	 -	 -	 -		-	 46,232
Total committed		46,232	 -	 <u> </u>	 -		1,361,661	 1,407,893
Assigned			 	 	 1,015,226			 1,015,226
Unassigned	5	,213,255	 	 (2,509,600)	 		(1,320,876)	 1,382,779
Total fund balance	<u>\$</u> 5	,546,775	\$ 4,341,284	\$ (1,825,009)	\$ 1,015,226	\$	660,904	\$ 9,739,180

### **NOTE 14 - RISK MANAGEMENT**

The Village is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. All of these risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

The Village has purchased commercial insurance for health insurance claims. The deductibles for a single plan, employee plus spouse plan, and family plan are \$1,000, \$2,000, and \$3,000, respectively, for a policy year. The Village reimburses employees for actual amounts of deductibles incurred. All funds of the Village participate in the risk management program. Effective December 31, 2012, this plan has been discontinued. Employees may continue to submit claims for deductibles incurred until all of the related fund balance has been depleted.

# NOTE 15 - COMMITMENTS AND CONTINGENCIES

From time-to-time, the Village becomes party to claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the Village attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Village's financial position.

The Village has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

In addition, the Village has entered into an agreement with a developer that may result in future abatement of taxes. The agreement calls for tax rebates if certain future conditions are met, including (a) the level of the developer's investment in improving the subject property and (b) generating increment over and above that needed to cover the Village's debt service for the project. The rebate provisions are subject to a future amendment of the agreement to finalize the amount potentially payable.

### NOTE 16 – SUBSEQUENT EVENTS

Effective January 1, 2022, the Village transferred the assets and operation of the Central Racine County Health Department (Joint Health) to Racine County. Under the terms of the agreement, the Village will no longer be responsible for ownership of the assets or responsibility for the liabilities incurred on or after the effective date of the transfer.

**REQUIRED SUPPLEMENTARY INFORMATION** 

# VILLAGE OF CALEDONIA, WISCONSIN Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund Year Ended December 31, 2021

		Budgeted	nounts			Variance with Final Budget			
		Original Final Budget Budget			- 	Actual	Positive (Negative)		
REVENUES									
Taxes	\$	10,481,886	\$	10,481,886	\$	10,461,801	\$	(20,085)	
Intergovernmental		2,528,006		2,528,006		2,584,043		56,037	
Licenses and permits		885,398		885,398		1,163,587		278,189	
Fines, forfeitures, and penalties		330,000		330,000		277,810		(52,190)	
Public charges for services		863,251		863,251		1,188,840		325,589	
Intergovernmental charges for services		199,000		199,000		176,906		(22,094)	
Investment and interest income		54,500		54,500		9,962		(44,538)	
Miscellaneous		14,000		14,000		207,448		193,448	
Total revenues	_	15,356,041		15,356,041		16,070,397		714,356	
EXPENDITURES									
General government		2,941,894		2,941,894		2,908,719		33,175	
Public safety		9,700,156		9,700,156		9,407,465		292,691	
Public works		2,531,478		2,531,478		2,568,061		(36,583)	
Health and human services		13,350		13,350		13,110		240	
Economic development		169,163		169,163		180,611		(11,448)	
Total expenditures	_	15,356,041		15,356,041	_	15,077,966		278,075	
Excess (deficiency) of revenues									
over expenditures		-		-		992,431		992,431	
Other financing sources (uses)									
Transfer out		-		-		(7,500)		(7,500)	
Total other financing sources (uses)	_	-		-	_	(7,500)		(7,500)	
Net change in fund balance	\$		\$			984,931	<u>\$</u>	984,931	
Fund balance - beginning of year						4,561,844			
Fund balance - end of year					\$	5,546,775			

See the accompanying notes to the required supplementary information.

### VILLAGE OF CALEDONIA, WISCONSIN Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Joint Health Year Ended December 31, 2021

		Budgeted	l An	nounts			riance with nal Budget
	Original Budget			Final Budget	 Actual	-	Positive Negative)
REVENUES							
Taxes	\$	193,354	\$	193,354	\$ 193,354	\$	-
Intergovernmental		1,980,842		1,980,842	2,692,298		711,456
Licenses and permits		342,445		342,445	379,748		37,303
Public charges for services		1,515		1,515	480		(1,035)
Intergovernmental charges for services		714,399		714,399	649,008		(65,391)
Investment and interest income		13,000		13,000	344		(12,656)
Miscellaneous		36,130		36,130	 7,812		(28,318)
Total revenues		3,281,685		3,281,685	 3,923,044		641,359
EXPENDITURES							
Health and human services		3,281,685		3,281,685	 3,872,348		(590,663)
Total expenditures		3,281,685		3,281,685	 3,872,348		(590,663)
Net change in fund balance	\$		\$	-	50,696	\$	50,696
Fund balance - beginning of year					 964,530		
Fund balance - end of year					\$ 1,015,226		

#### VILLAGE OF CALEDONIA, WISCONSIN Schedule of the Village's Proportionate Share of the Net Pension Liability (Asset) Wisconsin Retirement System December 31, 2021

	12/31/2020	12/31/2019	12/31/2018	12/31/2017	12/31/2016	12/31/2015	12/31/2014
Village's proportion of the net pension liability (asset) Village's proportionate share of the net pension liability (asset) Village's covered payroll	0.09025777% \$ (5,634,917) \$ 11,328,364	0.08571743% \$ (2,763,921) \$ 10,302,301	0.08252873% \$ 2,936,113 \$ 10,049,826	0.07791811% \$ (2,313,481) \$ 9,547,134	0.07371348% \$607,575 \$8,768,144	0.07284176% \$ 1,183,664 \$ 8,412,395	0.07383797% \$ (1,813,663) \$ 8,007,763
Plan fiduciary net position as a percentage of the total pension liability (asset)	105.26%	102.96%	96.45%	102.93%	99.12%	98.20%	102.74%

VILLAGE OF CALEDONIA, WISCONSIN Schedule of the Village's Contributions Wisconsin Retirement System

December 31, 2021

	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required contributions	\$ 1,163,739	\$ 1,072,216	\$ 897,919	\$ 893,468	\$ 856,044	\$ 721,363	\$ 705,586	\$ 710,670
Contributions in relation to the contractually required contributions	\$ 1,163,739	\$ 1,072,216	\$ 897,919	\$ 893,468	\$ 856,044	\$ 721,363	\$ 705,586	\$ 710,670
Contribution deficiency (excess)	\$-	\$-	\$-	\$-	\$-	\$-	\$-	\$-
Village's covered payroll	\$ 11,625,918	\$ 11,328,364	\$ 10,302,301	\$ 10,049,826	\$ 9,547,134	\$ 8,768,144	\$ 8,412,395	\$ 8,007,763
Contributions as a percentage of covered payroll	10.01%	9.46%	8.72%	8.89%	8.97%	8.23%	8.39%	8.87%

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

### VILLAGE OF CALEDONIA, WISCONSIN Schedule of Changes in the Village's Total OPEB Liability and Related Ratios Last 10 Fiscal Year\* December 31, 2021

	2021	2020	2019	2018	2017
Total OPEB Liability					
Service cost Interest on total OPEB liability Effect of assumption changes or inputs Differences between expected and actual Benefit payments Net change in total OPEB liability	\$ 211,185 149,338 1,641,807 (590,966) (247,376) 1,163,988	\$ 208,810 155,794 - - (266,873) 97,731	\$ 212,649 152,248 43,341 24,999 (232,122) 201,115	\$ 200,873 182,029 - - (127,548) 255,354	\$ 203,523 173,406 - - (127,891) 249,038
Total OPEB liability, beginning Total OPEB liability, ending Covered payroll	5,554,166 \$ 6,718,154 \$ 11,759,310	5,456,435 \$5,554,166 \$11,897,162	5,255,320 \$ 5,456,435 \$ 10,743,844	4,999,966 \$5,255,320 \$9,551,630	4,750,928 <b>4</b> ,999,966 <b>9</b> ,364,343
Total OPEB as a % of covered payroll	57%	47%	51%	55%	53%

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

#### VILLAGE OF CALEDONIA, WISCONSIN Schedule of the Village's Proportionate Share of the Net OPEB Liability (Asset) Local Retiree Life Insurance Fund December 31, 2021

	12/31/2020	12/31/2019	12/31/2018	12/31/2017
Village's proportion of the net OPEB liability (asset)	0.18640800%		0.17324200%	0.17012800%
Village's proportionate share of the net OPEB liability (asset) Village's covered employee payroll	\$ 1,025,379 \$ 10,750.000	\$      730,111 \$    9.924.000	\$ 447,025 \$ 9.900.000	\$
Plan fiduciary net position as a percentage of the total pension	φ 10,750,000	ψ 3,324,000	φ 3,300,000	φ 7,104,000
liability (asset)	31.36%	37.58%	48.69%	44.81%

#### VILLAGE OF CALEDONIA, WISCONSIN Schedule of the Village's Contributions Local Retiree Life Insurance Fund

December 31, 2021

	2020		 2019	 2018	2017		
Contractually required contributions	\$	3,717	\$ 3,403	\$ 3,337	\$	3,230	
Contributions in relation to the contractually required contributions	\$	3,717	\$ 3,403	\$ 3,337	\$	3,230	
Contribution deficiency (excess)	\$	-	\$ -	\$ -	\$	-	
Village's covered employee payroll	\$	10,750,000	\$ 9,924,000	\$ 9,900,000	\$	7,154,369	
Contributions as a percentage of covered employee payroll		0.03%	0.03%	0.03%		0.05%	

\* This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

#### VILLAGE OF CALEDONIA, WISCONSIN Notes to Required Supplementary Information Year Ended December 31, 2021

#### **BUDGETARY INFORMATION**

Budgetary information is derived from the annual operating budget and is presented using accounting principles generally accepted in the United States of America and the modified accrual basis of accounting.

A budget has been adopted for the General, Special Revenue (except those noted in the following sentence), Debt Service and Capital Projects Fund (except those noted in the following sentence). Budgets have not been formally adopted for the CARES Act Fund, ARPA Fund, Impact Fee Fund, and Donations Fund. Wisconsin Statute 65.90 requires that an annual budget be adopted for all funds.

The budgeted amounts presented include any amendments made. The Village may authorize transfers of budgeted amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds board action. Appropriations lapse at year-end unless specifically carried over. There were no carryovers to the following year. Budgets are adopted at the fund level of expenditure.

The Village exceeded budget in the following functional expenditure categories during the year ended December 31, 2021:

General Fund:	
Public Works	\$ 304,051
Health and Human Services	13,110
Economic Development	180,611
Joint Health: Health and Human Services	590,663

#### WISCONSIN RETIREMENT SYSTEM - PENSION

Changes of Benefit Terms - There were no changes of benefit terms for any participating employer in WRS.

Changes of Assumptions - No significant change in assumptions were noted from the prior year.

#### LOCAL RETIREE INSURANCE FUND - OPEB

Changes of Benefit Terms - There were no changes of benefit terms for any participating employer in the local retiree insurance fund.

Changes of Assumptions – The Single Discount Rate assumption used to develop Total OPEB Liability changed from the prior year. Please refer to the Actuarial Assumptions section above for additional detail.

### VILLAGE OF CALEDONIA, WISCONSIN Notes to Required Supplementary Information Year Ended December 31, 2021

### **RETIREE MEDICAL INSURANCE - OPEB**

Changes of Benefit Terms - There were no changes of benefit terms.

Changes of Assumptions – The actuary for the Wisconsin Retirement System performed an actuarial experience study of WRS experience dated November 19, 2021. The actuarial assumptions affected included total payroll increases, mortality rates, mortality improvement rates, retirement rates, termination rates, and disability rates. In addition, the discount rate was updated from 2.75% in 2020 to 2.06% in 2021.

# SUPPLEMENTARY INFORMATION

# VILLAGE OF CALEDONIA, WISCONSIN Combining Balance Sheet – Nonmajor Governmental Funds December 31, 2021

	Special Revenue Funds													
		Refuse	R	Recycling		Memorial Park Cemetery		Parks and Recreation	J	oint Parks		Municipal Court		Fire Safer Grant
ASSETS														
Cash and investments	\$	-	\$	-	\$	111,751	\$	123,181	\$	226,392	\$		- \$	-
Tax roll receivable: Tax levy								46,784		42,167			-	-
Other charges on tax roll		1,016,970		- 597,760				40,704		42,107				
Accounts receivable		1,010,370				_		-		_			_	102,665
Notes receivable		-				-	_			-				-
TOTAL ASSETS	\$	1,016,970	\$	597,760	\$	111,751	\$	169,965	\$	268,559	\$		- \$	102,665
LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES														
Liabilities:	•		•		•		•		•				•	
Accounts payable Accrued liabilities	\$	83,003	\$	43,617	\$	-	\$	6,272	\$	10,573	\$		- \$	-
Due to other funds		- 835,419		456,976		-		-		-			-	- 42,007
Advance from other funds				430,970				_						42,007
Unearned grant revenues		-		-		-		-		-			-	-
Total liabilities	_	918,422		500,593		-	_	6,272		10,573	_		= _	42,007
Deferred Inflows of Resources:														
Subsequent year tax levy		-		-		-		77,087		70,449			-	-
Long term receivables		-		-		-	_	-		-	_			-
Total deferred inflows				-				77,087		70,449				-
Fund Balances (Deficit):														
Restricted		-		-		-		-		-			-	60,658
Committed		98,548		97,167		111,751		86,606		187,537			-	-
Unassigned		-		-				-		-				-
Total fund balances (deficit)		98,548		97,167		111,751		86,606		187,537				60,658
TOTAL LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES	¢	1,016,970	¢	597,760	\$	111,751	¢	169,965	\$	268,559	\$		- \$	102,665
INI LOWS, AND FUND DALANCES	φ	1,010,970	Φ	597,760	φ	111,751	\$	109,905	φ	200,009	φ		- <u></u>	102,005

# VILLAGE OF CALEDONIA, WISCONSIN Combining Balance Sheet – Nonmajor Governmental Funds (Continued) December 31, 2021

	Special Revenue Funds								Capital Projects Funds							Total					
		CARES Act		ARPA	Fire Services		Donations		etiree Health Insurance	In	npact Fees		Capital Projects Fund		Tax Increment istrict No. 1	Incr	Fax rement ict No. 3		Tax ncrement strict No. 5		Nonmajor overnmental Funds
ASSETS Cash and investments	\$	254	\$	1,322,854	\$	- :	150,274	\$	220,645	¢	411,987	\$	1,464,715	¢	40,888	\$	94,948	¢	901,110	¢	5,068,999
Tax roll receivable:	Ψ	204	Ψ	1,022,004	ψ		100,214	Ψ	220,040	Ψ	411,507	Ψ	1,404,710	Ψ	40,000	Ψ	54,540	Ψ	501,110	Ψ	3,000,000
Tax levy		-		-		-	-		-		-		761,163		64,977		148,312		18,857		1,082,260
Other charges on tax roll		-		-		-	-		-		-		-		-		-		-		1,614,730
Accounts receivable		-		-		-	-		-		-		-		-		-		-		102,665
Notes receivable		-		-							-		-		-		-		2,013,006		2,013,006
TOTAL ASSETS	\$	254	\$	1,322,854	\$		150,274	\$	220,645	\$	411,987	\$	2,225,878	\$	105,865	\$	243,260	\$	2,932,973	\$	9,881,660
LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES Liabilities:																					
Accounts payable	\$	-	\$	-	\$	- 3	3,054	\$	105	\$	-	\$	201,841	\$	-	\$	-	\$	73,339	\$	421,804
Accrued liabilities		-		-		-	-		220,540		-		-		-		-		-		220,540
Due to other funds		-		-		-	-		-		-		-				70,307		-		1,404,709
Advance from other funds		-		- 1,322,854		-	-		-		-		-		684,591		277,112		1,105,000		2,066,703 1,322,854
Unearned grant revenues Total liabilities				1,322,854			3,054		220,645		<u> </u>		201,841		684,591		347,419		1,178,339		5,436,610
Total habilities				1,022,004			0,004		220,040				201,041		004,001		10,110		1,170,000		3,430,010
Deferred Inflows of Resources:																					
Subsequent year tax levy		-		-		-	-		-		-		1,243,985		105,381		243,260		30,978 2,013,006		1,771,140 2,013,006
Long term receivables			· <u> </u>	-		<u> </u>					-				-		-		2,013,000		2,013,006
Total deferred inflows						<u> </u>			-				1,243,985		105,381		243,260		2,043,984		3,784,146
Fund Balances (Deficit):																					
Restricted		254		-		-	147,220		-		411,987		-		-		-		-		620,119
Committed		-		-		-	-		-		-		780,052		-		-		-		1,361,661
Unassigned		-	·			<u> </u>	-		-		-		-		(684,107)		(347,419)		(289,350)		(1,320,876)
Total fund balances (deficit)		254					147,220				411,987		780,052		(684,107)		(347,419)		(289,350)		660,904
TOTAL LIABILITIES, DEFERRED																					
INFLOWS, AND FUND BALANCES	\$	254	\$	1,322,854	\$		5 150,274	\$	220,645	\$	411,987	\$	2,225,878	\$	105,865	\$	243,260	\$	2,932,973	\$	9,881,660

# VILLAGE OF CALEDONIA, WISCONSIN Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds Year Ended December 31, 2021

	Special Revenue Funds												
	Refuse	Recycling	Memorial Park Cemetery	Parks and Recreation	Joint Parks	Municipal Court	Fire Safer Grant						
REVENUES	Reluse	Recycling	Centerry	Recreation	JUIILFAIKS	Count	Grant						
Taxes			6.000	117,625	102,631		125,934						
Intergovernmental	-	67,683	0,000	117,025	102,031	-	380,835						
Fines, forfeitures and penalties	-	07,005	-	-	-	- 114,549	500,055						
Public charges for services	- 1,016,755	597,633	- 23,745	- 16,204	- 101,407	114,049	-						
Intergovernmental charges for services	1,010,755	597,055	23,745	10,204	374	-	-						
Intergovernmental charges for services	-	-	-	-	374	-	-						
	-	-	38	56	-	-	-						
Miscellaneous	-	-		400.005	-								
Total revenues	1,016,755	665,316	29,783	133,885	204,412	114,549	506,769						
EXPENDITURES													
Current:													
General government	-	-	-	-	-	114,549	-						
Public safety	-	-	-	-	-	-	503,967						
Public works	996,295	670,726	-	-	-	-	-						
Health and human services	-	-	4,650	-	-	-	-						
Culture, recreation and education	_	_	1,000	100,018	120,459	-	_						
Economic development and assistance	_	_	_	100,010	120,400	_	-						
Capital outlay	_	_	_	_	_	-	-						
Debt service:													
Principal	_	_		_	_	-	-						
Interest and fiscal charges	-	-	-	-	_	-	-						
Total expenditures	996,295	670,726	4,650	100,018	120,459	114,549	503,967						
Excess (deficiency) of revenues over expenditures	20,460	(5,410)	25,133	33,867	83,953		2,802						
OTHER FINANCING SOURCES Proceeds from the issuance of long-term debt													
Payment to escrow agent	-	-		-	-	-	-						
Proceeds from the sale of capital assets	-	-		-	-	-	-						
Transfers in	-	-	-	- 7,500	-	-	-						
Transfers out	-	-		(15,252)	- (15,252)	-	-						
Total other financing sources				(7,752)	(15,252)								
Net change in fund balances	20,460	(5,410)	25,133	26,115	68,701	-	2,802						
Fund balances (deficit) - beginning of year	78,088	102,577	86,618	60,491	118,836	<u> </u>	57,856						
Fund balances (deficit) - end of year	<u>\$ 98,548</u>	<u>\$ 97,167</u>	<u>\$ 111,751</u>	<u>\$ 86,606</u>	<u>\$ 187,537</u>	<u>\$</u>	\$ 60,658						

### VILLAGE OF CALEDONIA, WISCONSIN Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds (Continued) Year Ended December 31, 2021

		:	Special Revenue Fu	nds			Total			
	CARES Act	ARPA	Fire Services	Donations	Impact Fees	Capital Projects Fund	Tax Increment District No. 1	Tax Increment District No. 3	Tax Increment District No. 5	Nonmajor Governmental Funds
REVENUES										
Taxes	\$-	\$	- \$ -	\$-	\$-	\$ 1,617,742	. ,		\$-	\$ 2,270,789
Intergovernmental	-		- 287,602	-	-	70,569	23	40,528	-	847,240
Fines, forfeitures and penalties	-			-	-	-	-	-	-	114,549
Public charges for services	-		- 39,974	-	61,000	-	-	-	-	1,856,718
Intergovernmental charges for services	-			-	-	-	-	-	10,000	10,374
Investment and interest income	254			53	150	796	38	-	-	1,385
Miscellaneous				11,126					96,872	107,998
Total revenues	254		- 327,576	11,179	61,150	1,689,107	111,262	230,184	106,872	5,209,053
EXPENDITURES										
Current:										
General government	-			-	-	-	-	-	-	114,549
Public safety	-		- 327,576	(577)	-	-	-	-	-	830,966
Public works	-			-	-	-	-	-	-	1,667,021
Health and human services	-			-	-	-	-	-	-	4,650
Culture, recreation and education	-			-	-	-	-	-	-	220,477
Economic development and assistance	-			-	-	-	150	16,725	4,886	21,761
Capital outlay	-			-	-	2,678,398	2,500	34,027	2,224,644	4,939,569
Debt service:						, ,	,	,		
Principal	-		-	-	-	-	-	120,000	-	120,000
Interest and fiscal charges	-			-	-	-	29,466	88,347	11,100	128,913
Total expenditures			- 327,576	(577)		2,678,398	32,116	259,099	2,240,630	8,047,906
Excess (deficiency) of revenues over expenditures	254		<u> </u>	11,756	61,150	(989,291)	79,146	(28,915)	(2,133,758)	(2,838,853)
OTHER FINANCING SOURCES (USES)										
Proceeds from the issuance of long-term debt	-			-	-	789,629	-	-	4,013,006	4,802,635
Payment to escrow agent	-			-	-	-	-	-	(1,447,952)	
Proceeds from the sale of capital assets	-			-	-	47,065	-	-	(1,11,002)	47,065
Transfers in	-			-	-	315,504	-	-	-	323,004
Transfers out	-			-	-	-	-	-	-	(30,504)
Total other financing sources (uses)	-					1,152,198			2,565,054	3,694,248
Net change in fund balances	254			11,756	61,150	162,907	79,146	(28,915)	431,296	855,395
Fund balances (deficit) - beginning of year			<u> </u>	135,464	350,837	617,145	(763,253)	(318,504)	(720,646)	(194,491)
Fund balances (deficit) - end of year	<u>\$254</u>	\$	- <u>\$ -</u>	\$ 147,220	<u>\$ 411,987</u>	<u>\$ 780,052</u>	<u>\$ (684,107</u> )	<u>\$ (347,419)</u>	\$ (289,350)	<u>\$ 660,904</u>

**OTHER INFORMATION** 

### Village of Caledonia, Wisconsin Tax Incremental District No. 1 Historical Summary of Project Costs, Project Revenues, and Net Cost to be Recovered through Tax Increments From Date of Creation through December 31, 2021

	ſ	Year Ended	From Date of Creation				
Project Costs							
Capital expenditures	\$	900	\$	1,393,944			
Administration		1,750		9,548			
Interest and fiscal charges		29,466		125,515			
Total Project Costs		32,116		1,529,007			
Project Revenues		444.004		007 000			
Tax increments		111,201		627,226			
Intergovernental		23		9,997			
Investment and interest income		38		38			
Premium from issuance of long-term debt		-		7,639			
Total Revenues		111,262		644,900			
Net Cost Recoverable Through TIF Increments -							
December 31, 2021	\$	(79,146)	\$	884,107			

## Village of Caledonia, Wisconsin Tax Incremental District No. 1 Historical Summary of Sources, Uses, and Status of Funds From Date of Creation through December 31, 2021

	Year Ended		From Date of Creation	
Sources of Funds				
Tax increments	\$	111,201	\$	627,226
Intergovernmental		23		9,997
Investment and interest income		38		38
Premium from the issuance of long-term debt		-		7,639
Proceeds from long-term debt		-		200,000
Total Sources		111,262		844,900
Use of Funds				
Capital expenditures		900		1,393,944
Administration		1,750		9,548
Interest and fiscal charges		29,466		125,515
Total Uses		32,116		1,529,007
Change in Fund Balance		79,146		(684,107)
Beginning Fund Balance (Deficit)		(763,253)		<u> </u>
Ending Fund Balance (Deficit)	\$	(684,107)	\$	(684,107)
Reconciliation of Recoverable Costs				
G.O. Debt			\$	200,000
Less: Fund balance				684,107
Net Costs Recoverable (Recovered) Through				
Tax Increments - December 31, 2021			\$	884,107

### Village of Caledonia, Wisconsin Tax Incremental District No. 3 Historical Summary of Project Costs, Project Revenues, and Net Cost to be Recovered through Tax Increments From Date of Creation through December 31, 2021

	Year Ended		From Date of Creation	
Project Costs				
Capital expenditures	\$	23,926	\$	3,815,742
Developer grants/incentives		16,575		177,410
Administration		10,251		46,576
Interest and fiscal charges		88,347		619,103
Total Project Costs		139,099		4,658,831
Project Revenues				
Tax increments		189,656		1,090,460
Intergovernmental		40,528		214,345
Investment income		-		4,231
Premium from issuance of long-term debt		-		37,376
Total Revenues		230,184		1,346,412
Net Cost Recoverable Through TIF Increments - December 31, 2021	\$	(91,085)	\$	3,312,419

## Village of Caledonia, Wisconsin Tax Incremental District No. 3 Historical Summary of Sources, Uses, and Status of Funds From Date of Creation through December 31, 2021

	Year Ended		From Date of Creation	
Sources of Funds				
Tax increments	\$	189,656	\$	1,090,460
Intergovernmental		40,528		214,345
Investment income		-		4,231
Premium from the issuance of long-term debt		-		37,376
Proceeds from long-term debt		-		3,085,000
Total Sources		230,184		4,431,412
Use of Funds				
Capital expenditures		23,926		3,815,742
Developers grants/incentives		16,575		177,410
Administration		10,251		46,576
Interest and fiscal charges		88,347		619,103
Principal		120,000		120,000
Total Uses		259,099		4,778,831
Change in Fund Balance		(28,915)		(347,419)
Beginning Fund Balance (Deficit)		(318,504)		<u> </u>
Ending Fund Balance (Deficit)	\$	(347,419)	\$	(347,419)
Reconciliation of Recoverable Costs G.O. Debt			\$	2,965,000
Less: Fund balance				347,419
Net Costs Recoverable (Recovered) Through				
Tax Increments - December 31, 2021			\$	3,312,419

### Village of Caledonia, Wisconsin Tax Incremental District No. 4 Historical Summary of Project Costs, Project Revenues, and Net Cost to be Recovered through Tax Increments From Date of Creation through December 31, 2021

	Year Ended		From Date of Creation	
Project Costs				
Capital expenditures	\$	99,060	\$	30,197,948
Developer grants/incentives		-		5,968,049
Administration		47,593		212,275
Transfer out		3,500,000		3,525,000
Interest and fiscal charges		1,107,566		6,104,218
Total Project Costs		4,754,219		46,007,490
Project Revenues				
Tax increments		714,859		1,613,102
		437,062		, ,
Special assessments		,		1,236,023
Intergovernmental		22,564		1,360,250
Public charges for services		156,020		156,020
Investment income		22,658		311,173
Miscellaneous		2,334		2,334
Transfer in		1,000,000		3,500,000
Premium from issuance of long-term debt		-		1,213,369
Total Revenues		2,355,497		9,392,271
Net Cost Recoverable Through TIF Increments -				
December 31, 2021	\$	2,398,722	\$	36,615,219

## Village of Caledonia, Wisconsin Tax Incremental District No. 4 Historical Summary of Sources, Uses, and Status of Funds From Date of Creation through December 31, 2021

	Year Ended	From Date of Creation	
Sources of Funds			
Tax increments	\$ 714,859	\$ 1,613,102	
Special assessments	437,062	1,236,023	
Intergovernmental	22,564	1,360,250	
Public charges for services	156,020	156,020	
Investment income	22,658	311,173	
Miscellaneous	2,334	2,334	
Transfer in	1,000,000	3,500,000	
Premium from the issuance of long-term debt	-	1,213,369	
Proceeds from long-term debt	-	45,610,347	
Total Sources	2,355,497	55,002,618	
Use of Funds			
Capital expenditures	99,060	30,197,948	
Developers grants/incentives	-	5,968,049	
Administration	47,593	212,275	
Interest and fiscal charges	1,107,566	6,104,218	
Transfer out	3,500,000	3,525,000	
Principal on long-term debt	17,149	10,820,137	
Total Uses	4,771,368	56,827,627	
Change in Fund Balance	(2,415,871)	(1,825,009)	
Beginning Fund Balance (Deficit)	590,862	<u> </u>	
Ending Fund Balance (Deficit)	<u>\$ (1,825,009</u> )	<u>\$ (1,825,009)</u>	
Reconciliation of Recoverable Costs			
G.O. Debt		\$ 34,790,210	
Less: Fund balance		1,825,009	
Net Costs Recoverable (Recovered) Through			
Tax Increments - December 31, 2021		<u>\$ 36,615,219</u>	

### Village of Caledonia, Wisconsin Tax Incremental District No. 5 Historical Summary of Project Costs, Project Revenues, and Net Cost to be Recovered through Tax Increments From Date of Creation through December 31, 2021

	Year Ended		From Date of Creation	
Project Costs				
Capital expenditures	\$	2,195,829	\$	4,932,964
Administration		33,701		84,550
Transfer out		-		20,504
Interest and fiscal charges		44,052		76,116
Total Project Costs		2,273,582		5,114,134
<b>Project Revenues</b> Intergovernmental charges for services Investment income Miscellaneous Transfer in Premium from issuance of long-term debt		10,000 - 96,872 - -		10,000 915 96,872 144,000 4,991
Total Revenues		106,872		256,778
Net Cost Recoverable Through TIF Increments - December 31, 2021	\$	2,166,710	\$	4,857,356

## Village of Caledonia, Wisconsin Tax Incremental District No. 5 Historical Summary of Sources, Uses, and Status of Funds From Date of Creation through December 31, 2021

	Year Ended		From Date of Creation	
Sources of Funds				
Intergovernmental	\$	10,000	\$	10,000
Investment income		-		915
Miscellaneous		96,872		96,872
Transfer in		-		144,000
Premium from the issuance of long-term debt		-		4,991
Proceeds from long-term debt		4,013,006		5,983,006
Total Sources		4,119,878		6,239,784
Use of Funds Capital expenditures Administration Transfer out Interest and fiscal charges Principal on long-term debt Total Uses		2,195,829 33,701 - 44,052 1,415,000 3,688,582		4,932,964 84,550 20,504 76,116 1,415,000 6,529,134
Change in Fund Balance		431,296		(289,350)
Beginning Fund Balance (Deficit)		(720,646)		
Ending Fund Balance (Deficit)	\$	(289,350)	\$	(289,350)
Reconciliation of Recoverable Costs G.O. Debt Less: Fund balance Net Costs Recoverable (Recovered) Through Tax Increments - December 31, 2021			\$ \$	4,568,006 289,350 4,857,356

OTHER INDEPENDENT AUDITORS' REPORT



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Village Board Village of Caledonia, Wisconsin Caledonia, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Caledonia, Wisconsin (the Village), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements, and have issued our report thereon dated July 29, 2022.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Village's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Village's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and responses as item 2021-001 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and responses as item 2021-002 to be a significant deficiency.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Village's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Village of Caledonia, Wisconsin's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the Village's response to the findings identified in our audit and described in the accompanying schedule of findings and responses. The Village's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clifton Larson Allen LLP

CliftonLarsonAllen LLP

Milwaukee, Wisconsin July 29, 2022

#### VILLAGE OF CALEDONIA, WISCONSIN SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED DECEMBER 31, 2021

### Section II – Financial Statement Findings

### 2021 – 001: Preparation of the Financial Statements

Type of Finding:

• Material Weakness in Internal Control over Financial Reporting

**Criteria:** Village management is responsible for establishing and maintaining internal controls over the fair presentation of the financial statements including disclosures in accordance with accounting principles generally accepted in the United States of America (GAAP) as set by the Government Accounting Standards Board (GASB).

**Condition:** The Village does not have an internal control policy in place over annual financial reporting that would enable management to prepare its annual financial statements and related footnote disclosures, which are complete, and presented in accordance with GAAP.

In addition, audit procedures identified two material misstatements proposed to management as an audit adjustment.

**Context:** Management has informed us that they do not have an internal control policy in place over annual financial reporting and that they do not have the necessary staff capacity to prepare the annual financial statements including footnote disclosures.

The identified material misstatements related to the amortization of the deferred outflow of resources related to the unamortized treatment plant in the Sewer Utility and the Business-type Activities and the recognition of revenue related to the American Rescue Plan Act (ARPA) Grant included in the aggregate remaining opinion unit.

**Cause:** The Village relies on the audit firm to prepare the annual financial statements and related footnote disclosures. However, they have reviewed and approved the annual financial statements and the related footnote disclosures.

The Village's internal controls failed to identify the errors for which material adjustments were proposed as a result of audit procedures.

**Effect:** The potential exists that a material misstatement of the annual financial statements could occur and not be prevented or detected by the Village's internal controls in the normal course of business.

Without the performance of the annual audit, the misstatements would have not been detected by management.

### Repeat Finding: 2020-001

**Recommendation:** We recommend that sufficient financial statement and disclosure review procedures be performed by an individual possessing a thorough understanding of applicable accounting principles generally accepted in the United States of America and knowledge of the Village's activities and operations.

Views of responsible officials: There is no disagreement with the audit finding.

#### VILLAGE OF CALEDONIA, WISCONSIN SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED DECEMBER 31, 2021

### Section II – Financial Statement Findings (continued)

### 2021 – 002: Segregation of Duties

Type of Finding:

• Significant Deficiency in Internal Control over Financial Reporting

**Criteria:** Generally, a system of internal control contemplates separation of duties such that no individual has responsibility to execute a transaction, have physical access to the related assets, and have responsibility or authority to record the transaction.

**Condition:** During our evaluation of internal controls it is noted that the accounting functions between the Utilities and the Health Department were not appropriately segregated. The accounting functions have been designed in a manner that allows any one individual to execute a transaction, have physical access to the related assets, and have responsibility or authority to record the transaction. In addition, decentralized cash collections at the Utility and the Health Department rely on one individual to execute a transaction, have physical access to the related assets, and have responsibility or authority or one individual to execute a transaction.

**Context:** While performing our audit procedures, it was noted that management does not have internal controls in place to provide reasonable assurance that the duties are properly segregated. Individual users have the ability to prepare, review, and approve transactions within the general ledger without intervention from another individual to determine the appropriateness of the transaction. Management has centralized cash collection to improve the segregation of duties around the receipt process at the Village Hall.

**Cause:** The Village has worked to implement members of the Finance team into roles and responsibilities that align with activities of the Village's various functions, but has not yet designed a system of controls that integrate these individuals into roles that will appropriately segregate the duties of these individuals.

**Effect:** Lack of segregation of duties creates an inherent risk that may allow for errors or irregularities to go undetected and uncorrected.

#### Repeat Finding: 2020-002

**Recommendation:** We recommend that the Village implement detective controls that will provide reasonable assurance that the activity that is occurring within the general ledger and related subledgers are subject to routine review by an individual with the skills, knowledge, and expertise to determine the appropriateness of the information. This should include a report of the activity with the appropriate documentation of who performed the review and when it occurred. This should be performed on a routine basis as determined by a documented control process.

Views of responsible officials: There is no disagreement with the audit finding.



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