#### **ORDINANCE NO. 2021-07**

# AN ORDINANCE TO AMEND SECTION 9-4-7(c) OF THE CODE OF ORDINANCES FOR THE VILLAGE OF CALEDONIA RELATING TO THE AMOUNT OF SEWER SERVICE CHARGES

That the Village Board of the Village of Caledonia, Racine County, do ordain as follows:

- 1. That Caledonia Utility District has a five-year Sanitary Sewer Capital Improvement Plan (CIP) of approximately \$42.86 million (2021 2025). In addition to the CIP, the Mount Pleasant TID #5 Conveyance for the Interstate 94 Corridor in Caledonia (TID #1 and TID #4) has a cost share of \$27.06 million, and the City of Racine wastewater treatment plant equipment upgrade has an estimated cost share of \$3.62 million. This is a total of approximately \$73.4 million of capital that will need to be funded through 2025.
- 2. That due to high intensity rain events in May, July, and August 2020, and the lack of additional Sanitary Sewer Capacity available, the Utility District will need to construct additional attenuation basins to mitigate and control peak sanitary sewer flows. These projects will hopefully avoid or limit the duration the Village of Caledonia is placed on a Sewer Moratorium at two of its three connection points with the Racine Wastewater Utility.
- 3. That the Caledonia Utility District has proposed to begin two major sewer projects in 2021: Hoods Creek Attenuation Basin cells 2 and 3, and Dominican Lift Station rehabilitation. The balance of the five-year CIP has Riverbend Lift Station safety site and forcemain replacement in 2022, sanitary sewer replacement along 4 ½ Mile Road in 2023, the Central Attenuation Basin and safe site in 2023-2024, and sewer improvements for Caddy Vista and Erie Street in 2024. The total estimated project costs are \$42.86 million dollars.
- 4. That the first interest-only payment on the Village's share of the Mount Pleasant Clean Water Fund Loan is due in November 2021, and the first principal and interest payment is due in May 2022.
- 5. That the Village's share of the projected City of Racine wastewater treatment plant equipment Clean Water Fund Loan is expected to have its first principal and interest payment due in May 2024.
- 6. That a Financial Plan was prepared by Brian Della of PMA (the Village's municipal advisor) and reviewed by Village staff. The Financial Plan indicates that the Village will need to issue water and sewer revenue bonds for approximately \$13.8 million in 2021, \$6.3 million in 2022, \$12.6 million in 2023, \$14.1 million in 2024 to finance scheduled sewer projects in years 2021-2025. Bonding amounts are higher than project costs in order to finance deposits to the Debt Service Reserve Account, which is equal to maximum annual revenue bond debt service over a given year, and to pay debt issuance expenses.
- 7. That the Financial Plan also indicates that in order to complete the CIP, Bond for the projects, and pay Caledonia's share of the Mount Pleasant TID #5 Conveyance and Racine

WWTP equipment upgrades, the Sewer Service Charge will need to increase. The projected overall increase needed in the Sewer Service Charge for the five-year CIP, and the Mount Pleasant TID #5 Conveyance and Racine WWTP equipment upgrade is 62%. The Financial Plan currently projects future increases effective in the fourth quarter as follows: 10.0% (\$140 to \$154) in 2021, 10.4% (\$154 to \$170) in 2022, 10.0% (\$170 to \$187) in 2023, 10.2% (\$187 to \$206) in 2024, 10.2% (\$206 to \$227) in 2025, and 10.1% (\$227 to \$250) in 2026.

- 8. That the Caledonia Utility District Commission and staff have discussed the CIP, sewer capacity issues, Caledonia's share of the Mount Pleasant TID #5 Conveyance and Racine WWTP equipment upgrades, the Financial Plan, and the necessity for a Sewer Service Charge increase at various noticed meetings during the year 2021.
- 9. That based on the above, Section 9-4-7(c) of the Code of Ordinances for the Village of Caledonia be, and hereby is, amended to read as follows:

#### "(c) Amount of Sewer Service Charges.

- (1) Category A. Customers as defined in s. 9-4-3(a)(3) shall pay a total service charge of \$154.00/quarter, effective September 15, 2021.
- (2) Category B. Customers as defined in s. 9-4-3(a)(4) shall pay a user charge, as determined by the District, based upon (without limitation) the costs of collection, treatment and disposal of wastewater, treatment and disposal of prohibited substances, and/or sampling, measurement and analysis performed by, or on behalf of, the District."
- 10. That this ordinance shall take effect on September 15, 2021, after recommendation by the Caledonia Utility District Commission on September 8, 2021 and publication as required by law.

Adopted by the Village Board of the Village of Caledonia, Racine County, Wisconsin, this day of September, 2021.

VILLAGE OF CALEDONIA

By:

James R. Dobbs Village President

Attest:

Joslyn Hoeffert Village Clerk



## Village of Caledonia, WI

#### Sewer Utility

Capital Improvement Plan Overview, Rate Setting Considerations, & \$17.1 million W&S Revenue Bonds, Series 2021 (Pre-Sale)

Brian Della, CFA

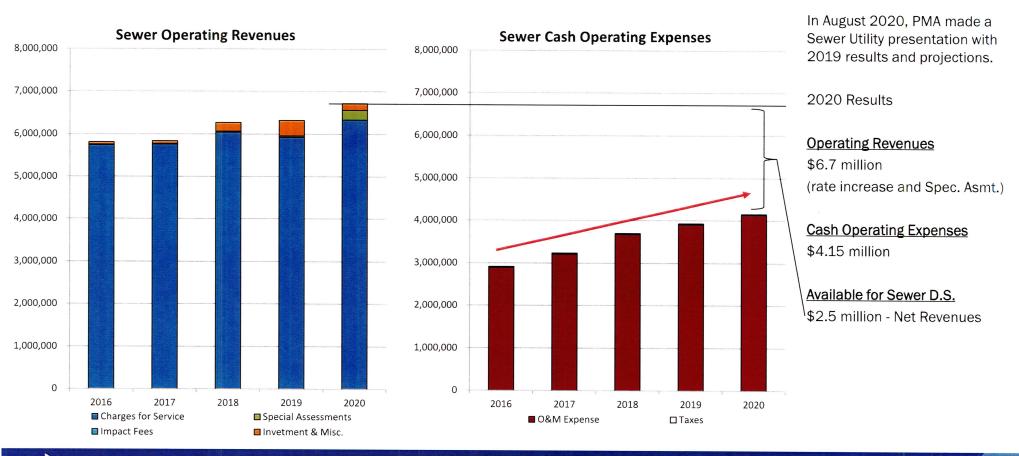
Director, Public Finance PMA Securities, LLC

Village Board:

September 7, 2021

Utility Commission: September 8, 2021

### Sewer Revenues and Cash Operating Expenses



#### **Existing Sewer Debt Service**

	Paid by Net Sewer Rev.									
	Ser	nior Sewer Rev.								
Year	Principal	Interest	D.S.							
2018	688,104	383,586	1,071,690							
2019	704,473	360,155	1,064,628							
2020	841,140	429,053	1,270,193							
2021	858,114	411,678	1,269,792							
2022	875,402	387,129	1,262,531							
2023	898,013	361,978	1,259,991							
2024	925,954	336,092	1,262,046							
2025	949,235	309,461	1,258,696							
2026	977,865	282,077	1,259,942							
2027	1,006,853	253,712	1,260,565							
2028	1,036,208	224,331	1,260,539							
2029	1,065,940	193,963	1,259,903							
2030	1,091,058	164,321	1,255,379							
2031	1,126,573	135,358	1,261,931							
2032	1,152,496	105,333	1,257,829							
2033	550,000	82,631	632,631							
2034	565,000	67,406	632,406							
2035	590,000	51,188	641,188							
2036	605,000	33,953	638,953							
2037	500,000	17,775	517,775							
2038	200,000	7,881								
2039	205,000	2,691								
2040										
	17,412,428	4,601,752	21,598,608							

2012 Clean Water Fund Loan

2013C W&S Revenue Bonds

2016D W&S Revenue Bonds

2017B W&S Revenue Bonds

2019 W&S Revenue Bonds 2020 W&S Revenue Bonds

4,848,350 359,522 5,207,872 2002A Racine CWFL 2002B Racine CWFL 2002C Racine CWFL 2008 Racine Advance

Paid by Net Sewer Rev. Junior Sewer Rev.

Interest

128,019

100,691

72,591

43,697

14,524

D.S.

1,051,420

1,050,355

1,049,264

1,048,117

1,008,716

Principal

923.401

949,664

976,673

1,004,420

994,192

Total Rev.
D.S.
2,123,110
2,114,983
2,319,457
2,544,714
3,571,247
2,559,991
2,562,046
2,558,696
2,559,942
2,560,565
2,560,539
2,559,903
2,555,379
2,561,931
2,557,829
1,932,631
1,932,406
1,941,188
1,938,953
1,817,775
1,300,000
1,300,000
1,300,000
51,733,285

Paid by Property Taxes									
G.0	D. Sewer Debt								
Principal	Interest	D.S.							
419,144	137,013	556,157							
431,271	126,539	557,810							
443,593	115,765	559,358							
451,117	104,738	555,855							
463,192	93,516	556,708							
470,000	82,808	552,808							
285,000	74,478	359,478							
290,000	67,648	357,648							
295,000	60,334	355,334							
305,000	52,531	357,531							
315,000	44,159	359,159							
325,000	35,196	360,196							
335,000	25,708	360,708							
345,000	15,675	360,675							
350,000	5,250	355,250							
5,523,317	1,041,358	6,564,675							

2001 G.O. CWFL

2003 G.O. CWFL

Portions of 2010A & 2012B G.O.

Portions of 2012A & 2016B G.O.

Sewer Revenue Debt Service is paid by Net **Sewer Operating** Revenues.

G.O. Debt issued to finance Sewer Projects is paid by property taxes.

Sewer Revenue Debt Service in 2021 is \$2.54 million.

Temporary spike to \$3.57 million in 2022.

Stabilized at \$2.6 million 2023-2032

Net Revenues from the previous were \$2.5 million in 2020.

## Village Water and Sewer Utility Capital Projects

Below is a list of Water and Sewer projects. Estimated timing for those projects highlighted in Yellow are reasonably known. The timing of the other projects will be determined if and when certain TID-related developments occur.

	Village of Caledonia	Total	Sewer	Water	TID	Allocation	Project	2021	2022	2023	2024	2025
	Project Description	Cost	Total	Total	% \$		Schedule	Borrowing	Borrowing	Borrowing	Borrowing	Borrowing
1	Hoods Creek Attenuation Basin (Cells 2 and 3)	10,600,000	10,600,000				9/21 - 8/22	10,600,000				
2	Dominican Lift Station Rehab (TID #5)	2,150,000	1,010,500		53%	1,139,500	9/21 - 2/22	2,150,000				
3	North Kremer Watermain Relay	3,000,000		3,000,000			7/21 - 5/22	3,000,000				
4	Riverbend Lift Station Safety Site & Forcemain Relay	5,750,000	5,750,000				2/22 - 8/22		5,750,000			
5	Washington Meadows Watermain Relay	1,500,000		1,500,000			6/22 - 11/22		1,500,000			
6	Central Attenuation Basin & Safety Site	22,600,000	21,470,000		5%	1,130,000	5/23 - 7/24			11,300,000	11,300,000	
7	5 Mile Road East New Sanitary Sewer (TID #5)	443,000			100%	Dev. Finance	Dev. Driven				,,	
8	5 Mile Road East New Water Main (TID #5)	280,000			100%	Dev. Finance	Dev. Driven					
9	4 ½ Mile Road Sanitary Sewer Rehab (TID #5)	201,100	201,100				2023-2024			201,100		
10	4 ½ Mile Road New Water Main (TID #5)	208,000			100%	208,000	2023-2024			208,000		
11	TID #1 (Water and Sanitary Sewer extension)	6,000,000	4,500,000	1,500,000	100%	6,000,000	Dev. Driven					
12	TID #1 Phase 1 (West Franksville W&S extension)	10,920,000	7,435,000	3,485,000	100%	10,920,000	Dev. Driven					
13	TID #4 (Golf Road Water Main extension)	750,000		750,000	100%	750,000	Dev. Driven					
14	TID #4 Phase 4 (Sanitary Sewer to Hintz & S. of Badgerland)	4,370,000	4,370,000		100%	4,370,000	Dev. Driven					
15	TID #4 Water Main Extenstion	???					Dev. Driven					
16	TID #4 Elevated Storage Tank (ARPA Funds?)	3,750,000		3,750,000	100%	3,750,000	2025					3,750,000
17	Caddy Vista Sewer Improvements East	1,250,000	1,250,000				2024-2025				1,250,000	
18	Erie Street Sanitary Sewer Rehab (TID #5)	313,600	313,600		0%		2025				313,600	
19	Erie Street Watermain Improvements (TID #5)	1,895,700		1,895,700	0%		2025					1,895,700
20	North Main Street Utility Rehabilitation	???					2026					
	<u>Direct</u> Borrowing for W&S Projects	75,981,400	56,900,200	15,880,700		28,267,500	Total	15,750,000	7,250,000	11,709,100	12,863,600	5,645,700
							Sewer Total	12,750,000	5,750,000	11,501,100	12,863,600	3,043,700
							Water Total	3,000,000	1,500,000	,_,_,_		5,645,700
								2,200,000	2,550,000			3,043,700

# Village Sewer Utility Projected Debt Service and Rev. Bond Sizing

	Estimated		Estimated			Estimated				Estimated		Estimated			
	2021 W&S Bonds		202	2022 W&S Bonds		2023 W&S Bonds			2024 W&S Bonds			2021	-2025 CIP Bonds		
Year	Principal	Interest	D.S.	Principal	Interest	D.S.	Principal	Interest	D.S.	Principal	Interest	D.S.	Principal	Interest	D.S.
2018	-		-		-	<del></del>					_		-	-	
2019	7	-	-		-			_		-			<u>.</u> .	<u>.</u>	<u></u>
2020	-	-		-	-					-			<u>-</u>		<u></u>
2021		-		-	-	<del></del>		-		-					2
2022		166,152	166,152	<del>11</del>		-	-	-	<del></del>	-				166,152	166,152
2023		345,750	345,750		157,000	157,000			<u></u>		_			502,750	502,750
2024	495,000	345,750	840,750		157,000	157,000		345,400	345,400		-		495,000	848,150	1,343,150
2025	505,000	333,375	838,375	280,000	157,000	437,000		345,400	345,400		421,500	421,500	785,000	1,257,275	2,042,275
2026	520,000	320,750	840,750	290,000	150,000	440,000	550,000	345,400	895,400		421,500	421,500	1,360,000	1,237,650	2,597,650
2027	530,000	307,750	837,750	295,000	142,750	437,750	565,000	330,275	895,275	600,000	421,500	1,021,500	1,990,000	1,202,275	3,192,275
2028	545,000	294,500	839,500	300,000	135,375	435,375	580,000	314,738	894,738	620,000	403,500	1,023,500	2,045,000	1,148,113	3,193,113
2029	560,000	280,875	840,875	310,000	127,875	437,875	595,000	298,788	893,788	635,000	384,900	1,019,900	2,100,000	1,092,438	3,192,438
2030	575,000	266,875	841,875	315,000	120,125	435,125	610,000	282,425	892,425	655,000	365,850	1,020,850	2,155,000	1,035,275	3,190,275
2031	585,000	252,500	837,500	325,000	112,250	437,250	630,000	265,650	895,650	675,000	346,200	1,021,200	2,215,000	976,600	3,191,600
2032	600,000	237,875	837,875	335,000	104,125	439,125	645,000	248,325	893,325	695,000	325,950	1,020,950	2,275,000	916,275	3,191,275
2033	615,000	222,875	837,875	340,000	95,750	435,750	665,000	230,588	895,588	715,000	305,100	1,020,100	2,335,000	854,313	3,189,313
2034	835,000	207,500	1,042,500	350,000	87,250	437,250	680,000	212,300	892,300	740,000	283,650	1,023,650	2,605,000	790,700	3,395,700
2035	855,000	186,625	1,041,625	360,000	78,500	438,500	700,000	193,600	893,600	760,000	261,450	1,021,450	2,675,000	720,175	3,395,175
2036	875,000	165,250	1,040,250	370,000	69,500	439,500	720,000	174,350	894,350	785,000	238,650	1,023,650	2,750,000	647,750	3,397,750
2037	900,000	143,375	1,043,375	375,000	60,250	435,250	740,000	154,550	894,550	805,000	215,100	1,020,100	2,820,000	573,275	3,393,275
2038	920,000	120,875	1,040,875	385,000	50,875	435,875	760,000	134,200	894,200	830,000	190,950	1,020,950	2,895,000	496,900	3,391,900
2039	945,000	97,875	1,042,875	395,000	41,250	436,250	780,000	113,300	893,300	855,000	166,050	1,021,050	2,975,000	418,475	3,393,475
2040	965,000	74,250	1,039,250	405,000	31,375	436,375	800,000	91,850	891,850	880,000	140,400	1,020,400	3,050,000	337,875	3,387,875
2041	990,000	50,125	1,040,125	415,000	21,250	436,250	825,000	69,850	894,850	910,000	114,000	1,024,000	3,140,000	255,225	3,395,225
2042	1,015,000	25,375	1,040,375	435,000	10,875	445,875	845,000	47,163	892,163	935,000	86,700	1,021,700	3,230,000	170,113	3,400,113
2043							870,000	23,925	893,925	965,000	58,650	1,023,650	1,835,000	82,575	1,917,575
2044										990,000	29,700	1,019,700	990,000	29,700	1,019,700
2045															
	13,830,000	4,446,277	18,276,277	6,280,000	1,910,375	8,190,375	12,560,000	4,222,075	16,782,075	14,050,000	5,181,300	19,231,300	46,720,000	15,760,027	62,480,027
Project	12,750,000			F 750 000											
DSRF	846,749			5,750,000			11,501,100			12,863,600			42,864,700		
COI				402,844			805,688			901,267			2,956,549		
Par	233,251			127,156			253,212			285,133			898,751		
PdI	13,830,000			6,280,000			12,560,000			14,050,000			46,720,000		

# Estimated Sewer Debt Service and Example Rate Increases

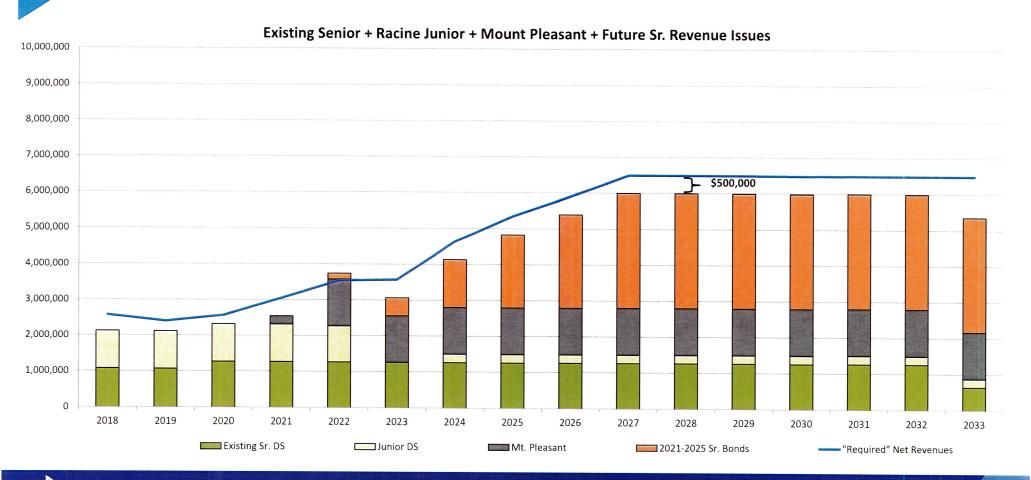
	Paid by Net W&S Revenues		Paid by Net W&S Revenues			Est.		Estimated			\$500,000	\$6.330.338 B	ase Charges for	Convice	
	Sei	nior W&S Rev		Junior	W&S Rev. (Ra	cine)	Mount	2021	L-2025 CIP Bond	s	TOTAL	Required		guired Increase	service
Year	Principal	Interest	D.S.	Principal	Interest	D.S.	Pleasant	Principal	Interest	D.S.	D.S.	Revenues	s inc	Annual %	Agg. %
2018	688,104	383,586	1,071,690	923,401	128,019	1,051,420					2,123,110	2,569,760*	<b>-</b>	Annual 76	Agg. 76
2019	704,473	360,155	1,064,628	949,664	100,691	1,050,355					2,114,983	2,397,026*			
2020	841,140	429,053	1,270,193	976,673	72,591	1,049,264					2,319,457	2,562,701			
2021	858,114	411,678	1,269,792	1,004,420	43,697	1,048,117	226,805				2,544,714	3,045,000	482,299	7.6%	7.6%
2022	875,402	387,129	1,262,531	994,192	14,524	1,008,716	1,300,000		166,152	166,152	3,737,399	3,537,000	492,000	7.8%	15.4%
2023	898,013	361,978	1,259,991				1,300,000		502,750	502,750	3,062,741	3,563,000	26,000	0.4%	15.4%
2024	925,954	336,092	1,262,046	141,713	90,500	232,213	1,300,000	495,000	848,150	1,343,150	4,137,409	4,637,000	1,074,000	17.0%	32.8%
2025	949,235	309,461	1,258,696	145,255	86,957	232,213	1,300,000	785,000	1,257,275	2,042,275	4,833,184	5,333,000	696,000	11.0%	43.8%
2026	977,865	282,077	1,259,942	148,887	83,326	232,213	1,300,000	1,360,000	1,237,650	2,597,650	5,389,805	5,890,000	557,000	8.8%	52.6%
2027	1,006,853	253,712	1,260,565	152,609	79,604	232,213	1,300,000	1,990,000	1,202,275	3,192,275	5,985,053	6,485,000	595,000	9.4%	62.0%
2028	1,036,208	224,331	1,260,539	156,424	75,788	232,213	1,300,000	2,045,000	1,148,113	3,193,113	5,985,864	6,486,000		J.470	62.0%
2029	1,065,940	193,963	1,259,903	160,335	71,878	232,213	1,300,000	2,100,000	1,092,438	3,192,438	5,984,553	6,485,000			62.0%
2030	1,091,058	164,321	1,255,379	164,343	67,869	232,213	1,300,000	2,155,000	1,035,275	3,190,275	5,977,867	6,478,000			62.0%
2031	1,126,573	135,358	1,261,931	168,452	63,761	232,213	1,300,000	2,215,000	976,600	3,191,600	5,985,744	6,486,000			62.0%
2032	1,152,496	105,333	1,257,829	172,663	59,550	232,213	1,300,000	2,275,000	916,275	3,191,275	5,981,317	6,481,000			62.0%
2033	550,000	82,631	632,631	176,980	55,233	232,213	1,300,000	2,335,000	854,313	3,189,313	5,354,156	5,854,000			62.0%
2034	565,000	67,406	632,406	181,404	50,808	232,213	1,300,000	2,605,000	790,700	3,395,700	5,560,319	6,060,000			62.0%
2035	590,000	51,188	641,188	185,939	46,273	232,213	1,300,000	2,675,000	720,175	3,395,175	5,568,576	6,069,000			62.0%
2036	605,000	33,953	638,953	190,588	41,625	232,213	1,300,000	2,750,000	647,750	3,397,750	5,568,916	6,069,000			62.0%
2037	500,000	17,775	517,775	195,352	36,860	232,213	1,300,000	2,820,000	573,275	3,393,275	5,443,263	5,943,000			62.0%
2038	200,000	7,881		200,236	31,976	232,213	1,300,000	2,895,000	496,900	3,391,900	4,924,113	5,424,000			62.0%
2039	205,000	2,691		205,242	26,970	232,213	1,300,000	2,975,000	418,475	3,393,475	4,925,688	5,426,000			62.0%
2040				210,373	21,839	232,213	1,300,000	3,050,000	337,875	3,387,875	4,920,088	5,420,000			62.0%
2041				215,632	16,580	232,213	1,300,000	3,140,000	255,225	3,395,225	4,927,438	5,427,000			62.0%
2042				221,023	11,189	232,213	1,300,000	3,230,000	170,113	3,400,113	4,932,325	5,432,000			62.0%
2043				226,549	5,664	232,213	1,300,000	1,835,000	82,575	1,917,575	3,449,788	3,950,000			62.0%
2044							1,300,000	990,000	29,700	1,019,700	2,319,700	2,820,000			62.0%
2045							1,300,000			-,,	1,300,000	1,800,000			62.0%
2046							1,300,000				1,300,000	1,800,000			62.0%
							, , , , ,				1,500,000	1,000,000			02.0%
	17,412,428	4,601,752	21,598,608	8,468,350	1,383,774	9,852,124	thru 2051	46,720,000	15,760,027	62,480,027			3,922,299		

3,620,000 WWTP Equipment

92020 🥃 PM.

(700,000) fund balance applied to cover spike

# Estimated Sewer Debt Service and Example Rate Increases



#### Current, Minimum Suggested Sewer Rate Schedule

			Sewer Service	Quarter-over- Quarter Rate	Calendar Year Rate
	Year	Quarter	Charge	Increase	Increase
	2019	Q1	123		
	2019	Q2	123		0.60/
	2019	Q3	123		0.6%
<del></del>	2019	Q4	126	2.4%	
Historical	2020	Q1	126	2.4%	
to	2020	Q2	126	2.4%	4.6%
ļ -is	2020	Q3	126	2.4%	4.6%
_	2020	Q4	140	11.1%	
	2021	Q1	140	11.1%	
	2021	Q2	140	11.1%	10.8%
	2021	Q3	140	11.1%	10.8%
	2021	Q4	154	10.0%	
	2022	Q1	154	10.0%	
	2022	Q2	154	10.0%	10.1%
	2022	Q3	154	10.0%	10.1%
	2022	Q4	170	10.4%	
	2023	Q1	170	10.4%	
٤	2023	Q2	170	10.4%	10.3%
nu	2023	Q3	170	10.4%	10.5%
in	2023	Q4	187	10.0%	
i≣	2024	Q1	187	10.0%	
- P	2024	Q2	187	10.0%	10.0%
ste	2024	Q3	187	10.0%	10.0%
ge	2024	Q4	206	10.2%	
Suggested Minimum	2025	Q1	206	10.2%	
S	2025	Q2	206	10.2%	10.30/
	2025	Q3	206	10.2%	10.2%
	2025	Q4	227	10.2%	
	2026	Q1	227	10.2%	
	2026	Q2	227	10.2%	10.20/
	2026	Q3	227	10.2%	10.2%
	2026	Q4	250	10.1%	

In August of 2020, PMA estimated that 10% annual sewer service charge rate increases would be the minimum needed to finance the estimated required capital projects.

The Village has already increased rates beginning in Quarter 4 (i.e., September 15<sup>th</sup>) in 2019 and 2020.

The adjacent table shows <u>projected</u> minimum 10% rate increases annually beginning in Quarter 4, 2021 (September 15, 2021), through Quarter 4, 2026.

It's important to have consistent timing of the needed rate increases for revenue and credit rating (Moody's) reasons.

Additional rate increases could be needed if Operations and Maintenance expenses continue to grow at recent pace (9% annually since 2016).

#### Disclosure

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