### VILLAGE OF CALEDONIA, WISCONSIN Caledonia, Wisconsin

FINANCIAL STATEMENTS
December 31, 2018

### **TABLE OF CONTENTS**

	PAGE
INDEPENDENT AUDITORS' REPORT	1
BASIC FINANCIAL STATEMENTS	
Government-wide Financial Statements Statement of Net Position	4
Statement of Activities	
Fund Financial Statements Balance Sheet - Governmental Funds	6
Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position	
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	
Statement of Revenues, Expenses, and Changes in Fund Net Position -	
Proprietary FundsStatement of Cash Flows - Proprietary Funds	11 12
Statement of Fiduciary Net Position - Fiduciary Fund	14
Notes to Financial Statements	15
REQUIRED SUPPLEMENTARY INFORMATION	
Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - General Fund	61
Schedule of Revenues, Expenditures, and Changes in Fund Balance –  Budget and Actual – Joint Health	
Schedule of Village's Proportionate Share of the Net Pension Liability (Asset)	63
Schedule of Changes in the Village's Total OPEB Liability and Related Ratios	64
Schedule of the Village's Contributions	65
SUPPLEMENTARY INFORMATION	
Combining Balance Sheet - Nonmajor Governmental Funds	67
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds	

### OTHER INFORMATION

Tax Incremental District No. 1 Historical Summary of Project Costs, Project	
Revenues, and Net Cost to be Recovered through Tax Increments	71
Tax Incremental District No. 1 Historical Summary of Sources, Uses, and	
Status of Funds	72
Tax Incremental District No. 3 Historical Summary of Project Costs, Project	
Revenues, and Net Cost to be Recovered through Tax Increments	73
Tax Incremental District No. 3 Historical Summary of Sources, Uses, and	
Status of Funds	74
Tax Incremental District No. 4 Historical Summary of Project Costs, Project	
Revenues, and Net Cost to be Recovered through Tax Increments	75
Tax Incremental District No. 4 Historical Summary of Sources, Uses, and	
Status of Funds	76



#### INDEPENDENT AUDITORS' REPORT

Village Board Village of Caledonia, Wisconsin Caledonia, Wisconsin

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Caledonia, Wisconsin, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Caledonia, Wisconsin as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, schedule of the Village's proportionate share of the net pension liability (asset), schedule of the Village's contributions, schedule of changes in the Village's total OPEB liability and related ratios, schedule of Village's proportionate share of the net OPEB liability (asset), and schedule of the village's contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this information.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Caledonia, Wisconsin's basic financial statements. The supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Village Board Village of Caledonia, Wisconsin

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, as listed in the table of contents, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The other information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 30, 2019, on our consideration of the Village of Caledonia, Wisconsin's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Village of Caledonia, Wisconsin's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village of Caledonia, Wisconsin's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Milwaukee, Wisconsin July 30, 2019



### VILLAGE OF CALEDONIA, WISCONSIN Statement of Net Position December 31, 2018

Assets           Cash and investments         \$ 16.533.477         \$ 11.254.853         \$ 27.788.30           Receivables (net)         24,089.789         4,507.214         28,597.003           Internal balances         126,792         (126,792         - 224,418           Prepaid expenses         224.418         - 224,418           Restricted assets:         - 1,847,575         1,847,575         Pension asset         - 1,847,575         1,847,575         Pension assets         - 1,847,575         - 1,847,575         Pension assets         - 1,847,575         - 1,847,575         Pension assets         - 1,847,475         - 222,4148         Restricted assets         - 1,007,684,495         - 251,758,88         - 1,007,684,495         - 251,758,88         - 1,007,684,495         - 251,758,88         - 1,007,478         - 1,008,474         - 251,754,788         - 1,008,474         - 251,754,788         - 1,008,474		Governmental Activities	Business-Type Activities	Total
Receivables (net)	Assets			
Internal balances   126,792   (126,792)   Prepaid expenses   224,418   Restricted assets:   Cash and cash equivalents   2,163,269   150,212   2,313,481   Capital assets   2,163,269   150,212   2,313,481   Capital assets:   Capital assets:   16,058,853   2,576,106   18,634,959   Construction in process   16,058,853   2,576,106   18,634,959   Construction in process   13,597,363   12,576,405   281,574,725   281,754,786   Capital assets   133,597,363   12,576,405   251,574,786   Capital assets   133,597,363   115,574,970   5,000,000   Cless: accumulated depreciation   (61,725,912)   (32,848,846)   (94,574,758)   Total assets   137,018,463   115,574,970   252,593,433   Capital assets   137,018,463   Capital assets   137,018,473	Cash and investments	\$ 16,533,477	\$ 11,254,853	\$ 27,788,330
Perparid expenses   224,418   - 224,418   Restricted assets:   Cash and cash equivalents   2,163,269   150,212   2,313,481   Capital assets:   Land   950,414   57,223   1,007,637   Construction in process   16,058,853   2,576,106   18,634,959   Construction in process   16,058,853   2,576,106   18,634,959   Construction in process   133,597,363   128,157,425   261,754,788   Intangible assets   5,000,000   Cess: accumulated depreciation   (61,725,912)   (32,848,846)   (94,574,758   Construction in process   137,018,463   115,574,970   252,593,433   Construction in process   137,018,463   115,574,970   252,593,433   Construction   23,488,846   (94,574,758   Construction   23,488,846   Construction   23,488,846   Construction   24,230,484   233,754   4,524,238   Construction   24,230,484   233,754   4,524,238   Construction   217,471   217,011   214,482   Construction   217,471   217,011   217,013	Receivables (net)	24,089,789	4,507,214	28,597,003
Restricted assets:   Cash and cash equivalents   2, 163,269   150,212   2,313,481     Capital assets:	Internal balances		(126,792)	-
Cash and cash equivalents         -         1,847,575         1,847,575           Pension asset         2,163,269         150,212         2,313,481           Capital assets:         Land         950,414         57,223         1,007,687           Construction in process         16,058,853         2,576,106         18,634,959           Other capital assets         133,597,363         128,157,425         261,754,788           Intangible assets         5,000,000         -         5,000,000           Less: accumulated depreciation         (61,725,912)         (32,848,846)         4,945,747.88           Total assets         137,018,463         115,574,970         252,593,433           Deferred outflows of resources           Unamortized treatment facility         3,046,487         3,046,487           Deferred amounts related to OPEB retiree life insurance         4,230,484         293,754         4,524,238           Deferred amounts related to OPEB retiree life insurance         4,816,598         3,472,018         7,788,616           Liabilities           Accounts payable and accrued expenses         6,535,888         2,674,480         9,210,368           Account payable for inverticed assets:         5,436         5,436         5,436 <td< td=""><td></td><td>224,418</td><td>-</td><td>224,418</td></td<>		224,418	-	224,418
Pension asset         2,163,269         150,212         2,313,481           Capital assets:         1         950,414         57,223         1,007,637           Construction in process         16,058,853         2,576,106         18,634,959           Other capital assets         133,997,363         128,157,425         261,754,758           Intangible assets         5,000,000         -         5,000,000           Less: accumulated depreciation         (61,725,912)         (32,848,846)         (94,574,758)           Deferred outflows of resources         137,018,463         115,574,970         252,593,433           Deferred authous of resources         Unamortized treatment facility         -         3,046,487         3,046,487           Deferred amounts related to pension         4,230,484         293,754         4,524,238           Deferred amounts related to OPEB retiree life insurance         68,643         4,766         73,409           Loss on refunding         17,471         127,011         144,482           Total deferred outflows         4,316,598         3,472,018         7,788,616           Liabilities         6         6,653,888         2,674,480         9,210,368           Accought interest payable         36,6686         97,591         464,277				
Capital assets:   Land	· · · · · · · · · · · · · · · · · · ·	-		
Land		2,163,269	150,212	2,313,481
Construction in process Other capital assets Other capital assets Intangible assets Intagible assets Intangible assets Intangible assets Intangible ass	•			
Other capital assets         133,597,363         128,157,425         261,754,788           Intangible assets         5,000,000         6,000,000           Less: accumulated depreciation         (61,725,912)         (32,848,846)         (94,574,758)           Total assets         137,018,463         115,574,970         252,593,433           Deferred outflows of resources         Unamortized treatment facility         -         3,046,487         3,046,487           Deferred amounts related to pension         4,230,484         293,754         4,524,238           Deferred amounts related to OPEB retiree life insurance         68,643         4,766         73,409           Loss on refunding         17,471         127,011         144,482           Total deferred outflows         4,316,598         3,472,018         7,788,616           Liabilities         Accounts payable and accrued expenses         6,535,888         2,674,480         9,210,368           Accrued interest payable         366,686         97,591         464,277           Deposits         336,403         -         54,386           Liabilities payable from restricted assets:         -         1,084,473         1,084,473           Current portion of revenue bonds         -         1,084,473         1,084,473				
Intangible assets				
Less accumulated depreciation   (61,725,912)   (32,848,846)   (94,574,758)     Total assets   137,018,463   115,574,970   252,593,433     Deferred outflows of resources   Unamortized treatment facility   - 3,046,487   3,046,487     Deferred amounts related to OPEB retiree life insurance   68,643   4,766   73,409     Loss on refunding   17,471   127,011   144,482     Total deferred outflows   4,316,598   3,472,018   7,788,616     Liabilities   Accounts payable and accrued expenses   6,535,888   2,674,480   9,210,368     Accrued interest payable   366,686   97,591   464,277     Deposits   336,403   - 336,403   - 436,866     Liabilities   336,403   - 54,386   - 54,386     Liabilities payable from restricted assets:   7,3192   73,192     Current portion of revenue bonds   - 1,084,473   1,084,473     Accrued interest   - 73,192   73,192     Noncurrent liabilities:   OPEB - retiree medical insurance   4,907,625   347,695   5,255,320     OPEB - retiree medical insurance   4,907,625   36,968,947   105,116,214     Deferred inflows of resources   3,836,556   30,643,524   84,480,080     Deferred amounts related to			128,157,425	
Deferred outflows of resources         137,018,463         115,574,970         252,593,433           Unamortized treatment facility         - 3,046,487         3,046,487         3,046,487         3,046,487         3,046,487         4,524,238         Deferred amounts related to pension         4,230,484         293,754         4,524,238         Deferred amounts related to OPEB retiree life insurance         68,843         4,766         73,409         144,482           Loss on refunding         17,471         127,011         144,482         144,443         144,443         144,443         144,443         144,443         146,427         146,427         146,427         146,427         146,427         146,427         146,427         146,427         146,427         146,427         146,427         146,427         146			- (00.040.040)	
Deferred outflows of resources           Unamortized treatment facility         -         3,046,487         3,046,487           Deferred amounts related to pension         4,230,484         293,754         4,524,238           Deferred amounts related to OPEB retiree life insurance         68,643         4,766         73,409           Loss on refunding         17,471         127,011         144,482           Total deferred outflows         4,316,598         3,472,018         7,788,616           Liabilities           Accounts payable and accrued expenses         6,535,888         2,674,480         9,210,368           Accrued interest payable         366,686         97,591         464,277           Deposits         336,403         -         336,403           Unearned grant revenues         54,386         -         54,386           Liabilities payable from restricted assets:         -         1,084,473         1,084,473           Current portion of revenue bonds         -         1,084,473         1,084,473           Accrued interest         -         7,3,192         73,192           Noncurrent liabilities:         -         1,084,473         51,845           OPEB - retiree medical insurance         478,611         <	Less: accumulated depreciation	(61,725,912)	(32,848,846)	(94,574,758)
Unamortized treatment facility	Total assets	137,018,463	115,574,970	252,593,433
Unamortized treatment facility	Deferred outflows of resources			
Deferred amounts related to pension   4,230,484   293,754   4,524,238   Deferred amounts related to OPEB retiree life insurance   68,643   4,766   73,409   17,471   127,011   144,482   17,471   127,011   144,482   17,482   17,482   18,482   18,482   18,482   18,482   18,482   18,482   18,482   18,482   18,482   18,482   18,482   18,482   18,482   18,482   18,482   18,482   18,282   18,		_	3 046 487	3 046 487
Deferred amounts related to OPEB retiree life insurance Loss on refunding         68,643 17,471         4,766 127,011         73,409 144,482           Total deferred outflows         4,316,598         3,472,018         7,788,616           Liabilities         Accounts payable and accrued expenses         6,535,888 2,674,480         9,210,368 9,103           Accrued interest payable Accrued interest payable Accrued interest payable Signary Signar		4 230 484		
Loss on refunding         17,471         127,011         144,482           Total deferred outflows         4,316,598         3,472,018         7,788,616           Liabilities         Accounts payable and accrued expenses         6,535,888         2,674,480         9,210,368           Accrued interest payable         366,686         97,591         464,277           Deposits         336,403         -         336,403           Unearned grant revenues         54,386         -         54,386           Liabilities payable from restricted assets:         -         1,084,473         1,084,473           Current portion of revenue bonds         -         1,084,473         1,084,473           Accrued interest         -         73,192         73,192           Noncurrent liabilities:         -         73,192         73,192           OPEB - retiree medical insurance         4,907,625         347,695         5,255,320           OPEB - retiree life insurance         478,611         33,234         511,845           Due within one year         2,011,112         1,634,758         3,645,870           Due in more than one year         53,836,556         30,643,524         84,480,080           Total liabilities         31,749,431         903,60			•	
Total deferred outflows				
Liabilities         Accounts payable and accrued expenses         6,535,888         2,674,480         9,210,368           Accrued interest payable         366,686         97,591         464,277           Deposits         336,403         -         336,403           Unearned grant revenues         54,386         -         54,386           Liabilities payable from restricted assets:         -         1,084,473         1,084,473           Accrued interest         -         73,192         73,192           Noncurrent liabilities:         -         73,192         73,192           Noncurrent liei lie insurance         4,907,625         347,695         5,255,320           OPEB - retiree medical insurance         4,78,611         33,234         511,845           Due within one year         2,011,112         1,634,758         3,645,870           Due in more than one year         53,836,556         30,643,524         84,480,080           Total liabilities           Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to pension         4,273,312         296,728         4,570,040           Deferred amounts related to OPEB retiree life insurance         6,744         468         7,212		· · · · · ·	<del></del>	•
Accounts payable and accrued expenses         6,535,888         2,674,480         9,210,368           Accrued interest payable         366,686         97,591         464,277           Deposits         336,403         -         336,403           Unearned grant revenues         54,386         -         54,386           Liabilities payable from restricted assets:         Current portion of revenue bonds         -         1,084,473         1,084,473           Accrued interest         -         73,192         73,192         73,192           Noncurrent liabilities:         -         73,192         73,192           OPEB - retiree medical insurance         4,907,625         347,695         5,255,320           OPEB - retiree life insurance         478,611         33,234         511,845           Due within one year         2,011,112         1,634,758         3,645,870           Due in more than one year         53,836,556         30,643,524         84,480,080           Total liabilities           Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to pension         4,273,312         296,728         4,570,040           Deferred amounts related to Persum related to Persum related to Persum related to Persum	Total deferred outflows	4,316,598	3,472,018	7,788,616
Accounts payable and accrued expenses         6,535,888         2,674,480         9,210,368           Accrued interest payable         366,686         97,591         464,277           Deposits         336,403         -         336,403           Unearned grant revenues         54,386         -         54,386           Liabilities payable from restricted assets:         Current portion of revenue bonds         -         1,084,473         1,084,473           Accrued interest         -         73,192         73,192         73,192           Noncurrent liabilities:         -         73,192         73,192           OPEB - retiree medical insurance         4,907,625         347,695         5,255,320           OPEB - retiree life insurance         478,611         33,234         511,845           Due within one year         2,011,112         1,634,758         3,645,870           Due in more than one year         53,836,556         30,643,524         84,480,080           Total liabilities           Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to pension         4,273,312         296,728         4,570,040           Deferred amounts related to Persum related to Persum related to Persum related to Persum	Liabilities			
Accrued interest payable         366,686         97,591         464,277           Deposits         336,403         -         336,403           Unearmed grant revenues         54,386         -         54,386           Liabilities payable from restricted assets:         -         1,084,473         1,084,473           Accrued interest         -         73,192         73,192           Noncurrent liabilities:         -         73,192         73,192           Noncurrent liabilities:         -         73,192         73,192           OPEB - retiree medical insurance         4,907,625         347,695         5,255,320           OPEB - retiree life insurance         478,611         33,234         511,845           Due within one year         2,011,112         1,634,758         3,645,870           Due in more than one year         53,836,556         30,643,524         84,480,080           Total liabilities         68,527,267         36,588,947         105,116,214           Deferred inflows of resources           Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to OPEB retiree life insurance         6,744         468         7,212           Total d		6 535 888	2 674 480	0 210 368
Deposits   336,403   - 336,403   Unearned grant revenues   54,386   - 54,386   Elabilities payable from restricted assets:   Current portion of revenue bonds   - 1,084,473   1,084,473   Accrued interest   - 73,192   73,192   73,192   Noncurrent liabilities:   OPEB - retiree medical insurance   4,907,625   347,695   5,255,320   OPEB - retiree life insurance   478,611   33,234   511,845   Due within one year   2,011,112   1,634,758   3,645,870   Due in more than one year   53,836,556   30,643,524   84,480,080   Elementary   84,480,080   Elementary   13,749,431   903,603   14,653,034   Deferred amounts related to pension   4,273,312   296,728   4,570,040   Deferred amounts related to OPEB retiree life insurance   6,744   468   7,212   Total deferred inflows   18,029,487   1,200,799   19,230,286   OPE   Position   Net investment in capital assets   42,979,434   65,966,898   108,946,332   Restricted   3,833,313   1,627,320   5,460,633   Unrestricted   7,965,560   13,663,024   21,628,584   Elementary   2,628,584   Elementary   2,628,5				
Unearned grant revenues         54,386         -         54,386           Liabilities payable from restricted assets:         Current portion of revenue bonds         -         1,084,473         1,084,473           Accrued interest         -         73,192         73,192           Noncurrent liabilities:         OPEB - retiree medical insurance         4,907,625         347,695         5,255,320           OPEB - retiree life insurance         478,611         33,234         511,845           Due within one year         2,011,112         1,634,758         3,645,870           Due in more than one year         53,836,556         30,643,524         84,480,080           Deferred inflows of resources           Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to pension         4,273,312         296,728         4,570,040           Deferred amounts related to OPEB retiree life insurance         6,744         468         7,212           Total deferred inflows         18,029,487         1,200,799         19,230,286           Net investment in capital assets         42,979,434         65,966,898         108,946,332           Restricted         3,833,313         1,627,320         5,460,633			91,591 -	
Liabilities payable from restricted assets:       Current portion of revenue bonds       -       1,084,473       1,084,473         Accrued interest       -       73,192       73,192         Noncurrent liabilities:       -       73,192       73,192         OPEB - retiree medical insurance       4,907,625       347,695       5,255,320         OPEB - retiree life insurance       478,611       33,234       511,845         Due within one year       2,011,112       1,634,758       3,645,870         Due in more than one year       53,836,556       30,643,524       84,480,080         Total liabilities       68,527,267       36,588,947       105,116,214         Deferred inflows of resources         Subsequent year tax levy       13,749,431       903,603       14,653,034         Deferred amounts related to pension       4,273,312       296,728       4,570,040         Deferred amounts related to OPEB retiree life insurance       6,744       468       7,212         Total deferred inflows       18,029,487       1,200,799       19,230,286         Net investment in capital assets       42,979,434       65,966,898       108,946,332         Restricted       3,833,313       1,627,320       5,460,633			_	
Current portion of revenue bonds         -         1,084,473         1,084,473           Accrued interest         -         73,192         73,192           Noncurrent liabilities:         -         73,192         73,192           OPEB - retiree medical insurance         4,907,625         347,695         5,255,320           OPEB - retiree life insurance         478,611         33,234         511,845           Due within one year         2,011,112         1,634,758         3,645,870           Due in more than one year         53,836,556         30,643,524         84,480,080           Total liabilities         68,527,267         36,588,947         105,116,214           Deferred inflows of resources           Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to pension         4,273,312         296,728         4,570,040           Deferred amounts related to OPEB retiree life insurance         6,744         468         7,212           Total deferred inflows         18,029,487         1,200,799         19,230,286           Net investment in capital assets         42,979,434         65,966,898         108,946,332           Restricted         3,833,313         1,627,320		04,000		04,000
Accrued interest   -   73,192   73,192   Noncurrent liabilities:   OPEB - retiree medical insurance   4,907,625   347,695   5,255,320   OPEB - retiree life insurance   478,611   33,234   511,845   Due within one year   2,011,112   1,634,758   3,645,870   Due in more than one year   53,836,556   30,643,524   84,480,080   Total liabilities   68,527,267   36,588,947   105,116,214		_	1 084 473	1 084 473
Noncurrent liabilities:         OPEB - retiree medical insurance         4,907,625         347,695         5,255,320           OPEB - retiree life insurance         478,611         33,234         511,845           Due within one year         2,011,112         1,634,758         3,645,870           Due in more than one year         53,836,556         30,643,524         84,480,080           Total liabilities         68,527,267         36,588,947         105,116,214           Deferred inflows of resources           Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to pension         4,273,312         296,728         4,570,040           Deferred amounts related to OPEB retiree life insurance         6,744         468         7,212           Total deferred inflows         18,029,487         1,200,799         19,230,286           Net Position           Net investment in capital assets         42,979,434         65,966,898         108,946,332           Restricted         3,833,313         1,627,320         5,460,633           Unrestricted         7,965,560         13,663,024         21,628,584		_		
OPEB - retiree medical insurance         4,907,625         347,695         5,255,320           OPEB - retiree life insurance         478,611         33,234         511,845           Due within one year         2,011,112         1,634,758         3,645,870           Due in more than one year         53,836,556         30,643,524         84,480,080           Total liabilities         68,527,267         36,588,947         105,116,214           Deferred inflows of resources           Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to pension         4,273,312         296,728         4,570,040           Deferred amounts related to OPEB retiree life insurance         6,744         468         7,212           Total deferred inflows         18,029,487         1,200,799         19,230,286           Net investment in capital assets         42,979,434         65,966,898         108,946,332           Restricted         3,833,313         1,627,320         5,460,633           Unrestricted         7,965,560         13,663,024         21,628,584			7.0,102	70,102
OPEB - retiree life insurance         478,611         33,234         511,845           Due within one year         2,011,112         1,634,758         3,645,870           Due in more than one year         53,836,556         30,643,524         84,480,080           Total liabilities         68,527,267         36,588,947         105,116,214           Deferred inflows of resources           Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to pension         4,273,312         296,728         4,570,040           Deferred amounts related to OPEB retiree life insurance         6,744         468         7,212           Total deferred inflows         18,029,487         1,200,799         19,230,286           Net investment in capital assets         42,979,434         65,966,898         108,946,332           Restricted         3,833,313         1,627,320         5,460,633           Unrestricted         7,965,560         13,663,024         21,628,584		4 907 625	347 695	5 255 320
Due within one year         2,011,112         1,634,758         3,645,870           Due in more than one year         53,836,556         30,643,524         84,480,080           Total liabilities         68,527,267         36,588,947         105,116,214           Deferred inflows of resources           Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to pension         4,273,312         296,728         4,570,040           Deferred amounts related to OPEB retiree life insurance         6,744         468         7,212           Total deferred inflows         18,029,487         1,200,799         19,230,286           Net Position           Net investment in capital assets         42,979,434         65,966,898         108,946,332           Restricted         3,833,313         1,627,320         5,460,633           Unrestricted         7,965,560         13,663,024         21,628,584				
Due in more than one year         53,836,556         30,643,524         84,480,080           Total liabilities         68,527,267         36,588,947         105,116,214           Deferred inflows of resources           Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to pension         4,273,312         296,728         4,570,040           Deferred amounts related to OPEB retiree life insurance         6,744         468         7,212           Total deferred inflows         18,029,487         1,200,799         19,230,286           Net Position           Net investment in capital assets         42,979,434         65,966,898         108,946,332           Restricted         3,833,313         1,627,320         5,460,633           Unrestricted         7,965,560         13,663,024         21,628,584				
Deferred inflows of resources         Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to pension         4,273,312         296,728         4,570,040           Deferred amounts related to OPEB retiree life insurance         6,744         468         7,212           Total deferred inflows         18,029,487         1,200,799         19,230,286           Net Position           Net investment in capital assets         42,979,434         65,966,898         108,946,332           Restricted         3,833,313         1,627,320         5,460,633           Unrestricted         7,965,560         13,663,024         21,628,584				
Deferred inflows of resources           Subsequent year tax levy         13,749,431         903,603         14,653,034           Deferred amounts related to pension         4,273,312         296,728         4,570,040           Deferred amounts related to OPEB retiree life insurance         6,744         468         7,212           Total deferred inflows         18,029,487         1,200,799         19,230,286           Net Position           Net investment in capital assets         42,979,434         65,966,898         108,946,332           Restricted         3,833,313         1,627,320         5,460,633           Unrestricted         7,965,560         13,663,024         21,628,584				
Subsequent year tax levy       13,749,431       903,603       14,653,034         Deferred amounts related to pension       4,273,312       296,728       4,570,040         Deferred amounts related to OPEB retiree life insurance       6,744       468       7,212         Total deferred inflows       18,029,487       1,200,799       19,230,286     Net Position  Net investment in capital assets  A (2,979,434)  Restricted  A (3,833,313)  A (3,627,320)  A (4,653,024)  A (5,966,898)  A (6,966,898)  A (6,966,698)  A (6,966	Total liabilities	68,527,267	36,588,947	105,116,214
Subsequent year tax levy       13,749,431       903,603       14,653,034         Deferred amounts related to pension       4,273,312       296,728       4,570,040         Deferred amounts related to OPEB retiree life insurance       6,744       468       7,212         Total deferred inflows       18,029,487       1,200,799       19,230,286     Net Position  Net investment in capital assets  A (2,979,434)  Restricted  A (3,833,313)  A (3,627,320)  A (4,653,024)  A (5,966,898)  A (6,966,898)  A (6,966,698)  A (6,966	Deferred inflows of resources			
Deferred amounts related to pension       4,273,312       296,728       4,570,040         Deferred amounts related to OPEB retiree life insurance       6,744       468       7,212         Total deferred inflows       18,029,487       1,200,799       19,230,286         Net Position         Net investment in capital assets       42,979,434       65,966,898       108,946,332         Restricted       3,833,313       1,627,320       5,460,633         Unrestricted       7,965,560       13,663,024       21,628,584		13 749 431	903 603	14 653 034
Deferred amounts related to OPEB retiree life insurance         6,744         468         7,212           Total deferred inflows         18,029,487         1,200,799         19,230,286           Net Position           Net investment in capital assets         42,979,434         65,966,898         108,946,332           Restricted         3,833,313         1,627,320         5,460,633           Unrestricted         7,965,560         13,663,024         21,628,584				
Net Position         42,979,434         65,966,898         108,946,332           Restricted         3,833,313         1,627,320         5,460,633           Unrestricted         7,965,560         13,663,024         21,628,584				
Net Position         Net investment in capital assets       42,979,434       65,966,898       108,946,332         Restricted       3,833,313       1,627,320       5,460,633         Unrestricted       7,965,560       13,663,024       21,628,584				
Net investment in capital assets       42,979,434       65,966,898       108,946,332         Restricted       3,833,313       1,627,320       5,460,633         Unrestricted       7,965,560       13,663,024       21,628,584	Total dolottod littlows			
Restricted       3,833,313       1,627,320       5,460,633         Unrestricted       7,965,560       13,663,024       21,628,584	Net Position			
Unrestricted 7,965,560 13,663,024 21,628,584	Net investment in capital assets	42,979,434	65,966,898	108,946,332
	Restricted	3,833,313		5,460,633
TOTAL NET POSITION         \$ 54,778,307         \$ 81,257,242         \$ 136,035,549	Unrestricted	7,965,560	13,663,024	21,628,584
	TOTAL NET POSITION	\$ 54,778,307	\$ 81,257,242	\$ 136,035,549

## VILLAGE OF CALEDONIA, WISCONSIN Statement of Activities Year Ended December 31, 2018

Net (Expenses) Revenues and

**Program Revenues Changes in Net Position** Operating Capital Charges for **Grants and Grants and** Governmental **Business-Type** Functions/Programs **Expenses Services** Contributions Contributions **Activities Activities** Total Governmental activities: General government 3,324,612 \$ 813.206 \$ \$ (2,511,406) \$ (2,511,406)Public safety 10,107,724 1,825,948 7,617 (8,274,159)(8,274,159)Public works 7,210,005 2,601,148 1,355,221 90,000 (3,163,636)(3,163,636)970.199 Health and human services 3,044,825 1,784,061 (290,565)(290,565)Culture, education, and recreation 336,514 184,280 (152, 234)(152, 234)2,620,073 Economic development and assistance (2.620.073)(2.620.073)1,490,989 (1,490,989)(1,490,989)Interest and fiscal charges 90,000 28,134,742 6,394,781 3,146,899 (18,503,062) (18,503,062)Total governmental activities Business-type activities: 6,043,657 13,353 (445,927)Sewer Utility 6,502,937 (445,927)4,039,100 3,574,736 193,504 (270,860)(270,860)Water Utility 10,542,037 9,618,393 206,857 (716,787)(716,787)Total business-type activities **TOTAL** 38,676,779 16,013,174 3,146,899 296,857 (18,503,062)(716,787)(19,219,849)General revenues: Taxes: Property taxes, levied for general purposes 12.092.550 11.194.973 897.577 Property taxes, levied for debt services 1,677,274 1,677,274 Property taxes, levied for tax increment districts 444,487 444,487 Intergovernmental revenues not restricted to specific programs 920,057 920,057 Investment income 571,871 254.446 826.317 338,370 40,522 378,892 Miscellaneous 15,147,032 1,192,545 16,339,577 Total general revenues (11,772,801)11,772,801 Transfers Change in net position 12,248,559 (2,880,272)(15,128,831) 69,907,138 69,008,683 Net position - beginning of year 138,915,821 Net position - end of year 54,778,307 81,257,242 136,035,549

### VILLAGE OF CALEDONIA, WISCONSIN Balance Sheet – Governmental Funds December 31, 2018

		General Fund	N	Four lile Capital Projects Fund		Tax Increment vistrict No. 4		Capital Projects		Joint Health		Nonmajor overnmental Funds		Total
Assets														
Cash and investments	\$	3,814,277	\$	212,021	\$	5,386,978	\$	3,063,532	\$	639,537	\$	3,417,132	\$	16,533,477
Receivables:														
Tax roll receivable:														
Tax levy		9,587,215		-		308,544		1,223,789		181,223		2,448,660		13,749,431
Special assessments on tax roll		-		-		-		-		-		20,162		20,162
Other charges on tax roll		50,718		-		11,694		-		-		2,471,508		2,533,920
Accounts		428,572		5,200,191		-		69,850		375,989		-		6,074,602
Special assessments		14,253		-		1,156,906		-		-		451,204		1,622,363
Delinquent personal property taxes		89,311		-		-		-		-		-		89,311
Due from other funds		5,003,917		-		-		-		-		127,808		5,131,725
Advance to other funds		-		_		909,591		_		-		-		909,591
Prepaid expenses	_	224,418			_		_						_	224,418
TOTAL ASSETS	\$	19,212,681	\$	5,412,212	\$	7,773,713	\$	4,357,171	\$	1,196,749	\$	8,936,474	\$	46,889,000
Liabilities, Deferred Inflows, and Fund Balanc Liabilities:	es													
Accounts payable	\$	3,863,445	\$	_	\$	-	\$	1,864,532	\$	66,957	\$	20,722	\$	5,815,656
Accrued payroll		483,535		-		-		-		97,424		-		580,959
Accrued liabilities		139,273		-		-		_		-		_		139,273
Due to other funds		127,808		_		2,880,616		126,211		210,724		1,659,574		5,004,933
Advance from other funds		-		_		· · ·		, <u> </u>		-		909.591		909.591
Unearned grant revenues		_		_		_		_		54,386		-		54,386
Deposits		335,878		-		-		_		-		525		336,403
Total liabilities	_	4,949,939	_	-	_	2,880,616		1,990,743		429,491		2,590,412		12,841,201
Deferred Inflows of Resources:														
Subsequent year tax levy		9,587,215		_		308,544		1.223.789		181.223		2,448,660		13,749,431
Special assessments		14,253		_		1,168,600		-,===,: 00		-		523,652		1,706,505
Long-term receivables		,		5,200,191		-,		_		_		-		5,200,191
Other receivables		41,065		-		_		_		_		_		41,065
Total deferred inflows	_	9,642,533	_	5,200,191	_	1,477,144		1,223,789		181,223	_	2,972,312		20,697,192
Fund Balances (Deficit):														
Nonspendable		224,418		_		_		_		_		_		224,418
Restricted				_		3,415,953		_		_		501,444		3,917,397
Committed		140.505				5,415,555		1,142,639		_		4,074,508		5,357,652
Assigned		170,505		212,021		-		1,142,039		586,035		4,074,000		798,056
Unassigned		4,255,286		212,021		_		_		360,033		(1,202,202)		3,053,084
Total fund balances (deficit)	_	4,620,209		212,021	_	3,415,953	_	1,142,639	_	586,035	_	3,373,750	_	13,350,607
TOTAL LIABILITIES, DEFERRED INFLOWS,														
AND FUND BALANCES	\$	19,212,681	\$	5,412,212	\$	7,773,713	\$	4,357,171	\$	1,196,749	\$	8,936,474	\$	46,889,000

# VILLAGE OF CALEDONIA, WISCONSIN Reconciliation of the Balance Sheet of the Governmental Funds to the Statement of Net Position December 31, 2018

Total fund balances - governmental funds	\$ 13,350,6	07
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Land	950,4	
Construction in progress	16,058,8	
Other capital assets Intangible assets	133,597,3 5,000,0	
Less: accumulated depreciation	(61,725,9	
2000. documulated depresidation	(01,720,0	12)
Some receivables that are not currently available are reported as deferred		
inflows of resources in the fund financial statements but are recognized as revenue		
when earned in the government-wide statements.		
Special assessments receivable	1,706,5	
Long-term receivables	5,200,1	
Other receivables	41,0	65
Long-term assets and deferred outflows of resources are not related to the current		
period and, therefore, are not reported in the funds.		
Net pension asset	2,163,2	69
Deferred outflows related to pension	4,230,4	
Some liabilities and deferred inflows of resources , including long-term debt, are not due		
and payable in the current period and, therefore, are not reported in the funds.	/E4 200 7	′04\
Bonds and notes payable Premium on long-term debt	(54,309,7 (1,275,1	
Unamortized loss on refunding	17,4	
Compensated absences	(262,8	
Accrued interest	(366,6	,
Net OPEB obligation - retiree medical insurance	(4,907,6	•
Net OPEB obligation - retiree life insurance	(478,6	
Deferred amounts related to pension	(4,273,3	
Deferred amounts related to OPEB - retiree life insurance	61,8	•
Defended announts related to OFED - retiled life insulative		.55

The accompanying notes are an integral part of this statement.

\$ 54,778,307

**NET POSITION OF GOVERNMENT ACTIVITIES** 

# VILLAGE OF CALEDONIA, WISCONSIN Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended December 31, 2018

				Four										
			M	ile Capital		Tax					١	Nonmajor		Total
	Genera Fund	l 		Projects Fund		Increment District No. 4		Capital Projects		Joint Health	Go	vernmental Funds	Go	vernmental Funds
Revenues														
Taxes	\$ 9,705,	893	\$	-	\$	197,856	\$	1,162,742	\$	176,915	\$	2,077,205	\$	13,320,611
Special assessments		-		-		84,847		-		-		99,517		184,364
Intergovernmental	2,200,	680		-		1,934		69,850		1,784,061		80,166		4,136,691
Licenses and permits	944,	682		-		-		-		261,597		-		1,206,279
Fines, forfeitures and penalties	510,	521		-		-		-		-		-		510,521
Public charges for services	788,	807		302,873		-		25,864		99,665		2,593,327		3,810,536
Intergovernmental charges for services	221,	661		-		-		-		627,641		422,683		1,271,985
Investment and interest income	97,	416		297,127		94,141		22,156		-		61,031		571,871
Miscellaneous	126,	040		-				-		-		61,025		187,065
Total revenues	14,595,	700		600,000	_	378,778	_	1,280,612	_	2,949,879	_	5,394,954		25,199,923
Expenditures														
Current:														
General government	2,946,	921		-		-		-		-		-		2,946,921
Public safety	9,046,	403		-		-		-		-		364,365		9,410,768
Public works	2,256,	056		-		-		-		-		1,804,695		4,060,751
Health and human services	16,	600		-		-		-		2,919,339		14,272		2,950,211
Parks and recreation		-		-		-		-		-		257,760		257,760
Economic development and assistance		-		-		2,518,185		-		-		101,888		2,620,073
Capital outlay		-		-		3,461,510		5,199,484		-		542,129		9,203,123
Debt service:														
Principal		-		400,000		3,765,581		-		-		1,313,813		5,479,394
Interest and fiscal charges				175,806		896,083		43,743		-		365,478		1,481,110
Total expenditures	14,265,	980		575,806	_	10,641,359	_	5,243,227	_	2,919,339	_	4,764,400		38,410,111
Excess (deficiency) of revenues														
over expenditures	329,	720	_	24,194		(10,262,581)		(3,962,615)	_	30,540	_	630,554	(	13,210,188)
Other financing sources (uses)														
Long-term debt issued		-		-		8,500,347		3,289,596		-		200,057		11,990,000
Premium on long-term debt issued		-		-		305,821		115,836		-		7,639		429,296
Proceeds from the sale of capital assets		-		-		-		-		-		47,620		47,620
Transfer in	25,	000		-		500,000		479,133		-		-		1,004,133
Transfer out	(429,	515)		-		(25,000)		-		-		(549,618)		(1,004,133)
Total other financing sources (uses)	(404,	515)			_	9,281,168	_	3,884,565	_	-	_	(294,302)		12,466,916
Net change in fund balances	(74,	795)		24,194		(981,413)		(78,050)		30,540		336,252		(743,272)
Fund balances - beginning of year	4,695,	004		187,827		4,397,366		1,220,689		555,495		3,037,498	_	14,093,879
Fund balances - end of year	\$ 4,620,	209	\$	212,021	\$	3,415,953	\$	1,142,639	\$	586,035	\$	3,373,750	\$	13,350,607

### **VILLAGE OF CALEDONIA, WISCONSIN**

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended December 31, 2018

Net change in fund balances-total governmental funds	\$ (743,272)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. current period.	
Capital outlays	9,203,123
Capital outlay expenditures not capitalized in the statement of net position	217,129
Construction in process transferred to the Village's Sewer and Water Utilities	(11,772,801)
Depreciation and amortization	(3,779,273)
Revenues in the statement of activities that do not provide current financial	
resources are not reported as revenues in the funds.  Special Assessments	(165,958)
Long-term receivable	(302,873)
Long-term receivable	(302,073)
Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position.  Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	
Repayment of debt principal	5,479,394
Long-term debt issued	(11,990,000)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. These activities consist of:	
Compensated absences	52,676
Accrued interest on debt	(67,092)
OPEB activity - retiree medical insurance	(239,786)
OPEB activity - retiree life insurance	(416,712)
Pension activity	(231,303)
Governmental funds report debt premiums, discounts, and refunding losses as other financing sources or uses. However in the statement of net position these are reported as adjustments to long-term debt. They are amortized over the period the debt is outstanding and the amortization is	
reported as interest expense.	
Premium received from debt issuance	(429,296)
Amortization of loss on refunding	(5,242)
Amortization of debt premium and discount	 62,455
Change in net position of governmental activities	\$ (15,128,831)

### VILLAGE OF CALEDONIA, WISCONSIN Statement of Net Position – Proprietary Funds December 31, 2018

	Business-type Activities - Enterprise				
	Sewer Utility	Water Utility	Totals		
ASSETS					
Current:					
Cash and investments	\$ 10,898,710				
Accounts receivable Tax roll receivable:	1,563,769	981,879	2,545,648		
Tax foil receivable. Tax levy	557,809	345,794	903,603		
Special assessments on tax roll	-	39,950	39,950		
Delinquent receivables on tax roll	553,046	366,031	919,077		
Due from other funds		25,884	25,884		
Total current assets	13,573,334	2,115,681	15,689,015		
Noncurrent assets:					
Restricted assets  Cash and investments	1,303,671	543,904	1,847,575		
Net pension asset	75,106	75.106	1,047,575		
Capital assets:	73,100	73,100	130,212		
Land	34,764	22,459	57,223		
Construction in progress	1,783,640	792,466	2,576,106		
Other capital assets	77,694,043	50,463,382	128,157,425		
Less: accumulated depreciation	(19,661,161)	(13,187,685)	(32,848,846)		
Other assets:					
Special assessments	35,308	63,628	98,936		
Total noncurrent assets Total assets	61,265,371 74,838,705	38,773,260	100,038,631		
l otal assets	74,636,705	40,888,941	115,727,646		
DEFERRED OUTFLOWS OF RESOURCES					
Unamortized treatment facility	3,046,487	_	3,046,487		
Deferred amounts related to pension	146,877	146,877	293,754		
Deferred amounts related to OPEB - retiree life insurance	2,383	2,383	4,766		
Loss on refunding	52,306	74,705	127,011		
Total deferred outflows	3,248,053	223,965	3,472,018		
LIABILITIES  Current liabilities:					
Accounts payable	1,647,032	998,942	2,645,974		
Accrued payroll	14,253	14,253	28,506		
Accrued interest	73,446	24,145	97,591		
Due to other funds	89,280	63,396	152,676		
Current portion of compensated absences	1,891	1,891	3,782		
Current portion of general obligation debt	431,271	250,000	681,271		
Current portion of Racine Clean Water Fund Loans	949,705	-	949,705		
Liabilities payable from restricted assets	704 470	200 000	4 004 470		
Current portion of revenue bonds Accrued interest	704,473 29,188	380,000 44,004	1,084,473 73,192		
Total current liabilities	3,940,539	1,776,631	5,717,170		
Noncurrent liabilities:	0,040,000	1,770,001	0,717,170		
Long-term debt:					
General obligation	4,672,902	2,545,000	7,217,902		
Revenue bonds	12,834,852	7,300,000	20,134,852		
Racine Clean Water Fund Loans	2,975,339	-	2,975,339		
Unamortized premium	162,530	142,929	305,459		
Long-term portion of compensated absences	4,986	4,986	9,972		
Net OPEB liability - retiree medical insurance	186,927	160,768	347,695		
Net OPEB liability - retiree life insurance Total noncurrent liabilities	16,617 20,854,153	16,617 10,170,300	33,234		
Total liabilities	24,794,692	11,946,931	36,741,623		
1 Stat Hazillitos					
DEFERRED INFLOWS OF RESOURCES					
Subsequent years tax levy	557,809	345,794	903,603		
Deferred amounts related to pension	148,364	148,364	296,728		
Deferred amounts related to OPEB retiree medical insurance	-	-	-		
Deferred amounts related to OPEB retiree life insurance	234	234	468		
Total deferred inflows	706,407	494,392	1,200,799		
NET POSITION					
Net investment in capital assets	38,419,500	27,547,398	65,966,898		
Restricted	1,052,314	575,006	1,627,320		
Unrestricted	13,113,845	549,179	13,663,024		
			_		
TOTAL NET POSITION	\$ 52,585,659	\$ 28,671,583	\$ 81,257,242		

# VILLAGE OF CALEDONIA, WISCONSIN Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds Year Ended December 31, 2018

	Business-type Activities - Enterprise					
	S	ewer Utility		ater Utility		Totals
OPERATING REVENUES						
Public charges for services	\$	6,043,657	\$	3,574,736	\$	9,618,393
OPERATING EXPENSES						
Operation and maintenance		3,675,003		2,754,576		6,429,579
Depreciation		1,355,733		884,274		2,240,007
Amortization expense		817,497		-		817,497
Taxes		21,569		21,800		43,369
Total operating expenses		5,869,802		3,660,650		9,530,452
Operating income (loss)		173,855		(85,914)		87,941
NONOPERATING REVENUES (EXPENSES)						
Property taxes levied		556,157		341,420		897,577
Interest income		184,537		69,909		254,446
Interest expense		(633,135)		(378,450)		(1,011,585)
Miscellaneous		19,018		21,504		40,522
Total nonoperating						
revenues (expenses)		126,577		54,383		180,960
Income (loss) before contributions						
and transfers		300,432		(31,531)		268,901
CAPITAL CONTRIBUTIONS						
Impact fees		-		137,175		137,175
Special assessments		13,353		56,329		69,682
Contributed capital		10,015,249		1,757,552		11,772,801
Total capital contributions		10,028,602		1,951,056		11,979,658
Change in net position		10,329,034		1,919,525		12,248,559
Net position - beginning of year, as restated		42,256,625		26,752,058		69,008,683
Net position - end of year	\$	52,585,659	\$	28,671,583	\$	81,257,242

### VILLAGE OF CALEDONIA, WISCONSIN Statement of Cash Flows - Proprietary Funds Year Ended December 31, 2018

	Business-type Activities - Enterprise					
	Sewer Utility	Water Utility	Totals			
CASH FLOWS FROM OPERATING ACTIVITIES						
Received from customers	\$ 5,984,779	\$ 3,572,512	\$ 9,557,291			
Paid to suppliers for goods and services	(2,688,458)	(2,444,326)	(5,132,784)			
Paid to employees for services	(448,609)	, , , ,	(774,674)			
Received from other funds	55,529	55,529	111,058			
Net cash provided by		00,020	111,000			
operating activities	2,903,241	857,650	3,760,891			
CASH FLOWS FROM NONCAPITAL						
FINANCING ACTIVITIES						
Taxes	556,157	341,420	897,577			
Miscellaneous	19,018	21,504	40,522			
Net cash provided by noncapital						
financing activities	575,175	362,924	938,099			
CASH FLOWS FROM CAPITAL AND						
RELATED FINANCING ACTIVITIES						
Acquisition and construction of capital assets	(1,918,734)	, ,	(5,135,898)			
Debt retired	(2,030,700)	, ,	(2,635,700)			
Interest and other fiscal charges paid	(635,489)	(373,499)	(1,008,988)			
Impact fees	-	137,175	137,175			
Special assessments received	19,120	1,378	20,498			
Net cash used by capital	(4 505 000)	(4.057.440)	(0.000.040)			
and related financing activities	(4,565,803)	(4,057,110)	(8,622,913)			
CASH FLOWS FROM INVESTING ACTIVITIES						
Investment income	184,537	69,909	254,446			
Net decrease in cash and cash equivalents	(902,850)	(2,766,627)	(3,669,477)			
Cash and cash equivalents - beginning of year	13,105,231	3,666,674	16,771,905			
Cash and cash equivalents - end of year	\$ 12,202,381	\$ 900,047	\$ 13,102,428			

## VILLAGE OF CALEDONIA, WISCONSIN Statement of Cash Flows - Proprietary Funds (Continued) Year Ended December 31, 2018

	Business-type Activities - Enterprise						
	Se	ewer Utility	Wa	ater Utility		Totals	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES							
Operating income (loss)  Adjustments to reconcile operating income (loss)  to net cash provided by operating activities:	\$	173,855	\$	(85,914)	\$	87,941	
Depreciation Amortization		1,355,733 804,419		884,274 -		2,240,007 804,419	
Changes in assets and liabilities: Accounts receivable Accounts payable OPEB activity Pension activity Due from other funds Accrued expenses	_	(58,878) 601,492 24,401 (48,459) 55,529 (4,851)		(2,224) 34,654 24,401 (48,459) 55,529 (4,611)		(61,102) 636,146 48,802 (96,918) 111,058 (9,462)	
Net cash provided by operating activities	\$	2,903,241	\$	857,650	\$	3,760,891	
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION - PROPRIETARY FUNDS Cash and investments	\$	10,898,710	\$	356,143	\$	11,254,853	
Restricted cash and cash equivalents		1,303,671		543,904		1,847,575	
CASH AND CASH EQUIVALENTS	\$	12,202,381	\$	900,047	\$	13,102,428	

### **Noncash Items**

The Village reported \$11,772,801 on the statement of activities for the transfer of assets financed by Tax Increment District No. 4, which was then contributed to the Sewer Utility and Water Utility in the amount of \$10,015,249 and \$1,757,552, respectively.

# VILLAGE OF CALEDONIA, WISCONSIN Statement of Fiduciary Net Position - Fiduciary Fund December 31, 2018

	Tax Collection Agency Fund					
ASSETS						
Cash and investments	\$ 23,245,990					
Taxes receivable	22,265,810					
TOTAL ASSETS	\$ 45,511,800					
LIABILITIES						
Due to other taxing units	\$ 45,511,800					

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies of the Village of Caledonia, Wisconsin (Village) conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The accepted standard-setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

### A. Reporting Entity

This report includes all of the funds of the Village of Caledonia, Wisconsin. The reporting entity for the Village consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable for the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) The economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) The primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) The economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government. Blended component units, although legally separate entities, are, in substance, part of the government's operations and are reported with similar funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the primary government. This report does not contain any component units.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Government-Wide and Fund Financial Statements

### Government-Wide Financial Statements

The statement of net position and statement of activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The Village does not allocate indirect expenses to functions in the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported as general revenues. Internally dedicated resources are reported as general revenues rather than as program revenues.

### Fund Financial Statements

Financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts, which constitute its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balance, revenues, and expenditures or expenses.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Funds are organized as major funds or nonmajor funds within the governmental and proprietary statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. An emphasis is placed on major funds within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

- a. Total assets and deferred outflows of resources, liabilities, and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10% of the corresponding total for all funds of that category or type, and
- b. The same element of the individual governmental or enterprise fund that met the 10% test is at least 5% of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise fund that the Village believes is particularly important to financial statement users may be reported as a major fund.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### B. Government-Wide and Fund Financial Statements (continued)

Fund Financial Statements (continued)

The Village reports the following major governmental funds:

General Fund - accounts for the Village's primary operating activities. It is used to account for all financial resources except those accounted for in another fund.

Four Mile Capital Projects Fund - accounts for the construction activities associated with the bridge replacement on Four Mile Road.

Tax Increment District No. 4 – accounts for the economic development activities associated with the active tax increment districts of the Village of Caledonia.

Joint Health – accounts for the health services activities associated with the administration of the health grants and contributions from participating municipalities.

Capital Projects Fund – accounts for the Village's capital activities associated with the Village's general capital plan.

The Village reports the following major enterprise funds:

Sewer Utility - accounts for operations of the sewer system. Water Utility - accounts for operations of the water system.

The Village reports the following nonmajor governmental funds:

Special Revenue Funds - used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

Refuse Joint Parks
Recycling Fire Service Fund
Memorial Park Cemetery Equipment Replacement
Caledonia Storm Sewer District Donations
Parks and Recreation Impact Fees

K9

Debt Service Fund - used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

Capital Projects Funds - used to account for financial resources to be used for the acquisition or construction of equipment and/or major capital facilities.

Tax Increment District No. 1 Village Hall

Tax Increment District No. 3

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

### Fund Financial Statements (continued)

Agency funds are used to account for assets held by the Village in a trustee capacity or as an agent for individuals, private organizations, and/or other governmental units. The Village reports a Tax Collection Agency Fund.

### Government-Wide Financial Statements

The government-wide statement of net position and statement of activities are reported using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or the economic asset is used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Property taxes are recognized as revenues in the year for which they are levied. Taxes receivable for the following year are recorded as receivables and deferred inflows of resources. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider are met. Special assessments are recorded as revenue when earned. Unbilled receivables are recorded as revenues when services are provided.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the Village's water and sewer and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

### Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recorded when they are both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the Village considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt, claims, judgments, compensated absences, pension expenditures, and other postemployment benefits, which are recorded as a fund liability when expected to be paid with expendable available financial resources.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

Intergovernmental aids and grants are recognized as revenues in the period the Village is entitled the resources and the amounts are available. Amounts owed to the Village which are not available are recorded as receivables and deferred inflows. Amounts received prior to the entitlement period are recorded as unearned revenues.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

### Fund Financial Statements (continued)

Special assessments are recorded as revenues when they become measurable and available as current assets. Annual installments due in future years are reflected as receivables and deferred inflows.

Revenues susceptible to accrual include property taxes, miscellaneous taxes, certain public charges for services, and interest. Other general revenues such as fines and forfeitures, special assessments, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measurable and available under the criteria described above.

The Village reports deferred inflows on its governmental funds balance sheet. Deferred inflows arise from taxes levied in the current year which are for subsequent year's operations. For governmental fund financial statements, deferred inflows arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues arise when resources are received before the Village has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the Village has a legal claim to the resources, the unearned revenue or deferred inflow is removed from the balance sheet and revenue is recognized.

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described previously in this note. Agency funds follow the accrual basis of accounting, and do not have a measurement focus.

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water and Sewer Utilities are charges to customers for sales and services and taxes levied specifically for public fire protection. Special assessments are recorded as receivables when levied and as contribution revenue when property owner connects to the system. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

### All Financial Statements

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

### D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances

### Deposits and Investments

For purposes of the statements of net position and cash flows, the Village considers all highly liquid investments with an initial maturity of three months or less when acquired to be cash equivalents.

Investment of Village funds is restricted by Wisconsin state statutes. Available investments are limited to:

- Time deposits in any credit union, bank, savings bank, or trust company authorized to transact business in the state, maturing in three years or less.
- Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, a local professional baseball park district, a local professional football stadium district, a local cultural arts district, or by the University of Wisconsin Hospitals and Clinics Authority, and the Wisconsin Aerospace Authority.
- Bonds or securities issued or guaranteed by the federal government.
- The local government investment pool.
- Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- Securities of an open-end management investment company or investment trust, subject to various conditions and investment options.
- Repurchase agreements with public depositories, with certain conditions.

The Village has adopted an investment policy. That policy which identifies restrictions on allowable investments as noted below.

 Certificates of deposit must be collateralized by either U.S. government or agency securities with a maturity of under seven years or limited to \$500,000 per financial institution.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

### Deposits and Investments (continued)

- U.S. Treasury bonds or notes.
- The State of Wisconsin Local Government Investment Pool or the Wisconsin Investment Trust.
- Any investment pools, savings or similar accounts offered by banks located within the State of Wisconsin and such deposit must be collateralized by U.S. government backed securities or agency securities or limited to \$500,000 per financial institution.
- Direct investment in mortgage backed securities, commercial paper, commercial paper derivatives, bankers' acceptance and mutual funds are not permitted.
- No more than 50% of the Village's total investment portfolio will be invested in a single security type or with a single financial institution, unless fully collateralized.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. The Local Government Investment Pool (LGIP) is reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

The Wisconsin LGIP is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice.

### Receivables

Property taxes are levied in December on the assessed value as of the prior January 1. In addition to property taxes for the Village, taxes are collected for and remitted to the state and county governments as well as the local school district and technical college district. Taxes for all state and local governmental units billed in the current year for the succeeding year are reflected as receivables and due to other taxing units on the accompanying agency fund statement of fiduciary net position.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

### Receivables (continued)

Property tax calendar - 2018 tax roll:

Lien date and levy date

Tax bills mailed

Payment in full, or

First installment due

Second installment due

Personal property taxes in full

Tax deed - 2018 delinquent real estate taxes

December 2018

January 31, 2019

January 31, 2019

January 31, 2019

October 2021

Accounts receivable have been shown net of an allowance for uncollectible accounts. Delinquent real estate taxes as of July 31 are paid in full by the county, which assumes the collection thereof. No provision for uncollectible accounts receivable has been made for the Water and Sewer Utilities because they have the right by law to place delinquent bills on the tax roll.

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Short-term interfund loans are reported as "due to and from other funds." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental or business type activities are eliminated in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the governmental-wide financial statements as internal balances.

### Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### **Restricted Assets**

Mandatory segregations of assets are presented as restricted assets. Such segregations are required by bond agreements and other external parties. Current liabilities payable from these restricted assets are so classified. The excess of restricted assets over current liabilities payable from restricted assets, if generated from earnings, is shown as restricted net position.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

### Capital Assets

#### Government-Wide Statements

Capital assets, which include property, plant, and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial cost of more than \$5,000 and an estimated useful life in excess of one year. All capital assets are valued at historical cost, or estimated historical cost if actual amounts are unavailable. Donated capital assets are recorded at their acquisition at the date of donation.

Additions to and replacements of capital assets of business-type activities are recorded at original cost, which includes material, labor, overhead, and an allowance for the cost of funds used during construction when significant. For tax-exempt debt, the amount of interest capitalized equals the interest expense incurred during construction netted against any interest revenue from temporary investment of borrowed fund proceeds. No interest was capitalized during the current year. The cost of renewals and betterments relating to retirement units is added to plant accounts. The cost of property replaced, retired or otherwise disposed of, is deducted from plant accounts and, generally, together with removal costs less salvage, is charged to accumulated depreciation.

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the statement of activities, with accumulated depreciation reflected in the statement of net position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Buildings 15 to 75 Years
Machinery and Equipment 4 to 20 Years
Utility System 7 to 100 Years
Infrastructure 40 to 70 Years

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for the same way as in the government-wide statements.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

### Deferred Outflows of Resources

In the government-wide and proprietary fund type financial statements, deferred outflows include project costs incurred in connection with the Village's cost sharing arrangement with the City of Racine, Wisconsin for sewer plant expansion and upgrades. These costs have been recorded as a deferred outflow due to the benefit which will result from the inclusion of these costs in future rate structures. These costs are deferred and amortized over the term of the related debt issues.

### Compensated Absences

Under terms of employment, employees are granted sick leave and vacation pay. Vacation earned is based on longevity of employment. Only benefits considered to be vested are disclosed in these statements.

All vested sick time and vacation pay is accrued by full and part time employees based upon if the employee falls under the guidance of the Village personnel policy or their designated union contract. All accrued time is reported in the government-wide and proprietary fund financial statements.

A liability will be reported in the governmental funds only if they have matured. Funds come to maturity in the event of resignation or retirement. These funds are payable with expendable resources and the benefit is then considered terminated.

### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### Other Postemployment Benefits

Other Postemployment Benefits (OPEB) Local Retiree Life Insurance – The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, OPEB expense, and information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

### Other Postemployment Benefits (continued)

Other Postemployment Benefits (OPEB) Local Retiree Medical Insurance – The Village allows eligible retirees to retain access to medical insurance. Eligibility and benefit provisions are based on the Village's employee benefit policies. Under the provisions of the plan a retiree may choose to self-pay the full amount of premiums to remain on the Village's group medical plan through the State indefinitely, provided they continue to pay all required premiums.

### Long-Term Obligations/Conduit Debt

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term obligations consist primarily of notes and bonds payable, other postemployment benefits, pensions, and accrued compensated absences.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. The face value of debts (adjusted for any premiums or discounts) are reported as other financing sources and payments of principal and interest are reported as expenditures. The accounting in proprietary funds is the same as it is in the government-wide statements.

For the government-wide statements and proprietary fund statements, bond premiums and discounts are amortized over the life of the issue using the straight-line method. Gains or losses on prior refunding's are amortized over the remaining life of the old debt, or the life of the new debt, whichever is shorter. The balance at year-end for both premiums and discounts are shown as an increase or decrease in the liability section of the statement of net position.

The Village has approved the issuance of industrial revenue bonds (IRB) for the benefit of private business enterprises. IRB's are secured by mortgages or revenue agreements on the associated projects, and do not constitute indebtedness of the Village. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. The total amount of IRB's outstanding at the end of the year is approximately \$3,000,000, made up of one issue.

### Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. Claims and judgments that would normally be liquidated with expendable available financial resources are recorded during the year as expenditures in the governmental funds. The liability for claims and judgments is only reported in governmental funds if it has matured. Claims and judgments are recorded in the government-wide statements and proprietary funds as expenses when the related liabilities are incurred. There were no significant claims or judgments at year-end.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

### Net Position and Fund Balance Classifications

Government-Wide Statements

Net Position is classified in three components:

- a. The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. The *restricted* component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability or deferred inflow relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or deferred inflows or if the liability will be liquidated with the restricted assets reported.
- c. The unrestricted component of net position is the amount of the assets and deferred outflows, net of the liabilities and deferred inflows that are not included in the determination of net investment in capital assets or the restricted components of net position.

When both restricted and unrestricted resources are available for use, it is the Village's policy to use restricted resources first, then unrestricted resources as they are needed.

### **Fund Statements**

In the governmental fund financial statements, governmental funds report nonspendable fund balance for amounts that cannot be spent because they are either:

- a. not in spendable form; or
- b. legally or contractually required to be maintained intact.

Restricted fund balance is reported when constraints placed on the use of resources are either:

- a. externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or
- b. imposed by law through constitutional provisions or enabling legislation.

Committed fund balance is reported for amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Village Board.

Assigned fund balance is reported for amounts that are constrained by the Village management's intent to be used for specific purposes, but is neither restricted nor committed.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position or Fund Balances (continued)

Net Position and Fund Balance Classifications (continued)

Unassigned fund balance is the residual classification for the General Fund and deficits in other funds.

When restricted, committed, assigned, and unassigned amounts are available for use, it is the government's policy to use restricted resources first, then committed, then assigned resources, then unassigned resources as they are needed.

### NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### A. Budgetary Information

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 1. C.

A budget has been adopted for the General, Special Revenue (except those noted in the following sentence), Debt Service and Capital Projects Fund (except those noted in the following sentence). Budgets have not been formally adopted for the Equipment Replacement Special Revenue Fund, Impact Fees Special Revenue Fund, and Donations Special Revenue Fund. Wisconsin Statute 65.90 requires that an annual budget be adopted for all funds.

The budgeted amounts presented include any amendments made. The Village may authorize transfers of budgeted amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds Board action. Appropriations lapse at year-end unless specifically carried over. There were no carryovers to the following year. Budgets are adopted at the fund level of expenditure for all funds other than the General Fund, which is adopted at the function level of expenditure.

The Village exceeded budget in the following functional expenditure categories during the year ended December 31, 2018:

General Government \$337.039

### NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (continued)

### **B.** Deficit Balances

Generally accepted accounting principles require disclosure of individual funds that have deficit balances at year-end. As of December 31, 2018, the following individual funds held a deficit balance:

<u>Fund</u>	<u>Amount</u>	Reason
Nonmajor governmental funds Special Revenue		
Memorial Park Cemetery	\$ 6,798	Long-term deficit due to expenditures exceeding revenues
Joint Parks	73,214	Long-term deficit due to expenditures exceeding revenues
Debt Service		
Debt Service Fund	9,352	Short-term intercompany borrowing to meet expenditures
Capital Projects		
Tax Increment District No. 1 Tax Increment District No. 3		Long-term deficit due to expenditures exceeding revenues Short-term intercompany borrowing to meet expenditures
Total deficit fund balance	\$ 1,202,202	

### **NOTE 3 - DEPOSITS AND INVESTMENTS**

The Village's deposits and investments at year-end were comprised of the following:

	Carrying <u>Value</u>			Financial Institution <u>Balances</u>	<u>Risks</u>				
Governmental and Fiduciary Activities Petty cash	\$	950	\$		N/A				
Deposits: Demand deposits Time and savings Total deposits		12,513,113 6,934,616 19,447,729	_		Custodial Credit Risk Custodial Credit Risk				
Investments Local Government Investment Pool (LGIP)		26,764,881		26,764,881	Interest Rate Risk and Credit Risk				
Money Market Mutual Fund Certificates of Deposits		2,100,965 3,236,502			Credit Risk Interest Rate Risk and Custodial Credit Risk				
U.S. Treasury Securities		1,087,807		1,087,807	Interest Rate Risk and Credit Risk				
U.S. Agency Securities		243,061	_	243,061	Interest Rate Risk and Credit Risk				
Total investments		33,433,216	_	33,433,216					
Total deposits and investments	\$	52,881,895	\$	46,888,053					
Reconciliation to financial statements Per statement of net position: Unrestricted cash and investments Restricted cash and investments Per statement of fiduciary net position - Agency Fund	\$	27,788,330 1,847,575 23,245,990							
Total deposits and investments	\$	52,881,895							

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for demand deposits and \$250,000 for time and savings deposits. Certificates of deposit held in the LGIP are covered by FDIC insurance, which applies to the proportionate public unit share of accounts.

### **NOTE 3 - DEPOSITS AND INVESTMENTS** (continued)

Any losses caused by failure of public depositories are also covered by the State Deposit Guarantee Fund. The fund provides coverage of \$400,000 in each financial institution and the LGIP above the applicable insurance coverage provided by the FDIC. Although the fund had reserves available at December 31, 2018, the future availability of resources to cover the losses cannot be projected because provisions of the 1985 Wisconsin Act 25 provided that the amount in the fund will be used to repay public depositors for losses until the appropriation is exhausted, at which time the fund is abolished. This coverage has been considered in computing custodial credit risk.

### **Custodial Credit Risk**

Deposits - Custodial credit risk is the risk that in the event of a financial institution failure, the Village's deposits may not be returned to the Village. As of December 31, 2018, none of the Village's total bank balances of \$13,454,837 was uninsured and uncollateralized.

Investments - For an investment, custodial credit risk is the risk that, in the event of the failure of the counter party, the Village will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. As of December 31, 2018, none of the Village's investment balance of \$33,433,216 was exposed to custodial credit risk as uninsured and uncollateralized.

#### Interest Rate Risk and Credit Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the value of an investment. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. As of December 31, 2018, the Village's investments were as follows:

Investment Type	Ca	arrying Value	Maturity (Months)	S&P Rating			
Local Government Investment Pool (NAV)	\$	26,764,881	1.17	Unrated			
Money Market Mutual Fund		2,100,965	1.23	AAAm			
Certificates of Deposits		3,236,502	9.60	Unrated			
U.S. Treasury Securities		1,087,807	34.52	AA+			
U.S. Agency Securities		243,061	7.71	AA+			
Total investments	\$	33,433,216					

### **NOTE 3 - DEPOSITS AND INVESTMENTS** (continued)

#### Fair Value Measurements

The Village uses fair value measurements to record fair value adjustments to certain assets and liabilities and to determine fair value disclosures.

The Village follows an accounting standard that defines fair value, establishes a framework for measuring fair value, establishes a fair value hierarchy based on the quality of inputs used to measure fair value, and requires expanded disclosures about fair value measurements. In accordance with this standard, the Village has categorized its investments, based on the priority of the inputs to the valuation technique, into a three-level fair value hierarchy. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument.

Financial assets and liabilities recorded on the combined statements of financial position are categorized based on the inputs to the valuation techniques as follows:

Level 1 – Financial assets and liabilities are valued using inputs that are unadjusted quoted prices in active markets accessible at the measurement date of identical financial assets and liabilities.

Level 2 – Financial assets and liabilities are valued based on quoted prices for similar assets, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data.

Level 3 – Financial assets and liabilities are valued using pricing inputs which are unobservable for the asset, inputs that reflect the reporting entity's own assumptions about the assumptions market participants and would use in pricing the asset.

The Village has the following recurring fair value measurements as of December 31, 2018:

- Certificates of Deposits of \$3,236,502 are valued using a matrix pricing model (Level 2 inputs).
- Money Market Mutual Funds of \$2,100,965 are valued using a matrix pricing model (Level 2 inputs)
- U.S. Treasury Securities of \$1,087,807 are valued using a matrix pricing model (Level 2 inputs).
- U.S. Agency Securities of \$243,061 are valued using a matrix pricing model (Level 2 inputs).

### **NOTE 3 - DEPOSITS AND INVESTMENTS** (continued)

#### Restricted Cash

The Village of Caledonia, Wisconsin has established the following restricted cash and investments based upon third-party agreements, which restrict the use of these funds to certain allowable activities and costs:

	Sewer <u>Utility</u>	Water <u>Utility</u>	<u>Totals</u>			
Equipment replacement fund Revenue bond debt service fund Unspent bond proceeds	\$ 462,492 543,904 297,275	\$ 543,904 -	\$	462,492 1,087,808 297,275		
Total restricted assets - cash and investments	\$ 1,303,671	\$ 543,904	\$	1,847,575		

### **NOTE 4 - RECEIVABLES**

As of December 31, 2018, the Village has the following governmental activities/fund receivables outstanding:

	 General Fund	Four Mile Capital Projects Fund		Tax Increment District No. 4		Capital Projects		Joint Health		Nonmajor Governmental Funds		Total Governmental Activities	
Taxes receivable:													
Property tax levy	\$ 9,587,215	\$	-	\$	308,544	\$	1,223,789	\$	181,223	\$	2,448,660	\$	13,749,431
Special assessments	-		-		-		-		-		20,162		20,162
Other charges	50,718		-		11,694		-		-		2,471,508		2,533,920
Accounts receivable	428,572		5,200,191		-		69,850		375,989		-		6,074,602
Special assessments	14,253		· · ·		1,156,906		-		· -		451,204		1,622,363
Delinquent personal property taxes	 89,311	_				_		_		_	<u> </u>	_	89,311
Receivables, gross	10,170,069		5,200,191		1,477,144		1,293,639		557,212		5,391,534		24,089,789
Allowance for doubtful accounts	 		-			_	-				-		
Receivables, net	\$ 10,170,069	\$	5,200,191	\$	1,477,144	\$	1,293,639	\$	557,212	\$	5,391,534	\$	24,089,789

The Village has recorded an allowance for doubtful accounts in the amount of \$0 related to the Emergency Management Service (EMS) receivables outstanding. The allowance is estimated based upon historical collectability related to these services.

As of December 31, 2018, the Village has not recorded any allowance related to receivables outstanding for the Sewer or Water Utility. All receivables are expected to be collected within one year.

#### NOTE 5 - DEFERRED INFLOWS OF RESOURCES

Governmental funds report *deferred inflows* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Property taxes levied for the subsequent year are not earned and cannot be used to liquidate liabilities of the current period. Governmental funds report unearned revenue in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *deferred inflows* reported in the governmental funds were as follows:

	<u>Unavailable</u>			Tax Levy	<u>Totals</u>		
Property taxes receivable for subsequent year	\$	-	\$	13,749,431	\$	13,749,431	
Special assessments		1,706,505		-		1,706,505	
Receivable for construction		5,200,191		-		5,200,191	
Other receivables		41,065				41,065	
Total deferred inflows	\$	6,947,761	\$	13,749,431	\$	20,697,192	

#### **NOTE 6 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2018 was as follows:

	Beginning Balance			Additions		Deletions		Ending Balance
Governmental activities								
Capital assets not being depreciated:								
Land	\$	950,414	\$	-	\$	-	\$	950,414
Construction in progress		20,024,759		7,806,895		11,772,801		16,058,853
Total capital assets, not being depreciated	_	20,975,173	_	7,806,895		11,772,801	_	17,009,267
Capital assets being depreciated:								
Buildings		6,289,786		-		-		6,289,786
Machinery and equipment		11,529,172		936,363		676,127		11,789,408
Roads		97,634,086		676,994		-		98,311,080
Storm sewers		15,866,150		-		-		15,866,150
Bridges		1,340,939		-		-		1,340,939
Intangible assets		5,000,000				-		5,000,000
Total capital assets being depreciated	_	137,660,133	_	1,613,357		676,127	_	138,597,363
Accumulated depreciation:								
Buildings		1,405,180		267,746		-		1,672,926
Machinery and equipment		7,510,620		740,069		676,127		7,574,562
Roads		41,910,011		2,204,727		-		44,114,738
Storm sewers		7,115,191		420,648		-		7,535,839
Bridges		369,264		21,083		-		390,347
Intangible assets		312,500		125,000				437,500
Total accumulated depreciation	_	58,622,766		3,779,273		676,127	_	61,725,912
Net capital assets being depreciated	_	79,037,367		(2,165,916)				76,871,451
Total Governmental Activities capital assets,								
net of accumulated depreciation	\$	100,012,540	\$	5,640,979	\$	11,772,801	\$	93,880,718

#### NOTE 6 - CAPITAL ASSETS (continued)

Depreciation expense was charged to functions as follows:

#### **Governmental Activities**

General government	\$ 322,440
Public safety	420,654
Public works, which includes depreciation of infrastructure	2,938,213
Health and human services	70,074
Culture, education, and recreation	 27,892
Total Governmental Activities	\$ 3,779,273

Capital asset activity for the year ended December 31, 2018 was as follows:

	eginning Balance	Additions		Deductions		Reclassification			Ending Balance
Business-type Activities									
Capital assets not being depreciated:									
Land	\$ 57,223	\$	-	\$	-	\$	-	\$	57,223
Construction in progress	 3,912,275		5,542,110		6,878,279		-		2,576,106
Total capital assets not being depreciated	 3,969,498		5,542,110	_	6,878,279				2,633,329
Capital assets being depreciated:									
Water treatment plant	789,800		-		-		-		789,800
Transmission and distribution plant	42,815,465		6,130,967		10,738		-		48,935,694
Water general plant	722,292		20,207		4,611		-		737,888
Collection system plant	62,893,144		12,641,521		-		(671,644)		74,863,021
Collection system pumping plant	1,336,367		-		-		-		1,336,367
Sewer general plant	 806,737		21,433		5,159		671,644		1,494,655
Total capital assets being depreciated	 109,363,805	_	18,814,128	_	20,508			_	128,157,425
Accumulated depreciation:									
Water treatment plant	400,102		33,593		-		-		433,695
Transmission and distribution plant	11,437,709		832,261		10,738		-		12,259,232
Water general plant	480,949		18,420		4,611		-		494,758
Collection system plant	16,897,835		1,315,280		-		(379,822)		17,833,293
Collection system pumping plant	1,014,307		25,391		-		(967)		1,038,731
Sewer general plant	 398,445		15,062		5,159		380,789		789,137
Total accumulated depreciation	 30,629,347		2,240,007		20,508			_	32,848,846
Net capital assets being depreciated	 78,734,458		16,574,121			-			95,308,579
Total Business-type Activities capital assets,									
net of accumulated depreciation	\$ 82,703,956	\$	22,116,231	\$	6,878,279	\$		\$	97,941,908

Depreciation expense was charged to functions as follows:

pe Activities

Sewer	\$ 1,355,733
Water	884,274
Total Business-type Activities	\$ 2,240,007

#### NOTE 7 - INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS

#### Due to/from

The following is a schedule of interfund receivables and payables including any overdrafts on pooled cash and investment accounts:

General Fund					Water Fund		Total
\$	-	\$	127,808	\$	-	\$	127,808
	210,724		-		-		210,724
	2,880,616		-		-		2,880,616
	126,211		-		-		126,211
	1,659,574		-		-		1,659,574
	63,396		-		25,884		89,280
	63,396						63,396
\$	5.003.917	\$	127.808	\$	25.884	\$	5.157.609
	\$	\$ - 210,724 2,880,616 126,211 1,659,574 63,396 63,396	\$ - \$ 210,724 2,880,616 126,211 1,659,574 63,396 63,396	Fund         Funds           \$ -         \$ 127,808           210,724         -           2,880,616         -           126,211         -           1,659,574         -           63,396         -           63,396         -	Nonmajor   Governmental   Funds	General Fund         Nonmajor Governmental Funds         Water Fund           \$ - \$ 127,808         \$	General Fund         Nonmajor Governmental Funds         Water Fund           \$ - \$ 127,808         \$ - \$ \$ 210,724

All amounts are due within one year.

The principal purpose of these balances is the collection of amounts on the tax roll and the allocation of commingled cash and investment balances. In addition, certain balances resulted from the time lag between the dates that interfund goods and services are provided or reimbursable expenditures occur, and payments between funds are made.

For the statement of net position, interfund balances which are owed within the governmental activities or business-type activities are netted and eliminated.

#### Advance to/from

The Village's Tax Increment District No. 4 has advanced \$909,591 to Tax Incremental District No. 1 to assist in funding expenditures of the District. Principal repayments of \$75,000 plus accrued interest on the outstanding balance incurred at a rate of 2.9 percent, will be transacted in 2019 – 2034 until the balance is paid in full.

For the statement of net position, interfund balances which are owed within the governmental activities or business-type activities are netted and eliminated.

#### NOTE 7 - INTERFUND RECEIVABLES/PAYABLES AND TRANSFERS (continued)

#### Transfer in/out

The following is a schedule of interfund transfers:

Fund Transferred From	Fund Transferred To	 Amount				
Major governmental Fund -	Major governmental Fund -					
TID No. 4	General Fund	\$ 25,000				
General Fund	Capital Projects	429,515				
Nonmajor governmental funds -	Major governmental Fund -					
Debt Service Fund Impact Fees	TID No. 4 Capital Projects	 500,000 49,618				
·	Total transfers	\$ 1,004,133				

Generally, transfers are used to (1) move revenues from the fund that collects them to the fund that the budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

For the statement of activities, interfund transfers within the governmental activities or business-type activities are netted and eliminated.

The Village reported \$11,772,801 on the statement of activities for the transfer of assets financed by Tax Increment District No. 4, which was then contributed to the Sewer Utility and Water Utility in the amount of \$10,015,249 and \$1,757,552, respectively. These assets were placed in-service and depreciation began in 2018.

#### **NOTE 8 - LONG-TERM OBLIGATIONS**

As of December 31, 2018, the Village has noncurrent liabilities outstanding for governmental activities purposes of:

	Beginning Balance			Increases	Decreases		Ending Balance		D	Amounts ue Within One Year
Governmental Activities										
General obligation debt:										
Bonds and notes payable	\$	44,049,095	\$	11,990,000	\$	1,729,394	\$	54,309,701	\$	1,716,087
Debt premium (discount)		908,321		429,296		62,455		1,275,162		65,662
Total general obligation debt		44,957,416		12,419,296		1,791,849		55,584,863		1,781,749
Other Liabilities:										
Mount Pleasant Note Payable		3,750,000		-		3,750,000		-		-
Accumulated sick leave		185,361		224,128		224,366		185,123		185,123
Accumulated vacation		41,321		659,697		656,778		44,240		44,240
Accumulated compensatory time		88,799		52,125		107,482		33,442		-
Total other liabilities	_	4,065,481	_	935,950		4,738,626		262,805		229,363
Total Governmental Activities										
long-term liabilities	\$	49,022,897	\$	13,355,246	\$	6,530,475	\$	55,847,668	\$	2,011,112

As of December 31, 2018, the Village has noncurrent liabilities outstanding for business-type activities purposes of:

		Beginning Balance		Increases		Decreases		Ending Balance		Amounts Due Within One Year
Business-Type Activities										
Long-term debt:										
General obligation debt	\$	8,558,317	\$	-	\$	659,144	\$	7,899,173	\$	681,271
Revenue bonds		22,272,429		-		1,053,104		21,219,325		1,084,473
Subtotal		30,830,746		-		1,712,248		29,118,498		1,765,744
Bond premium (discount)		320,824		-		15,365		305,459		
Total long-term debt		31,151,570		-		1,727,613		29,423,957		1,765,744
Other liabilities:										
Racine Clean Water Fund Loans		4,848,496		-		923,452		3,925,044		949,705
Compensated Absence		25,782		24,223		36,250		13,755		3,782
Total other liabilities	_	4,874,278	_	24,223	_	959,702	_	3,938,799	_	953,487
Total Business-type Activities										
long-term liabilities	\$	36,025,848	\$	24,223	\$	2,687,315	\$	33,362,756	\$	2,719,231

In accordance with Wisconsin Statutes, total general obligation indebtedness of the Village may not exceed 5% of the equalized value of taxable property within the Village's jurisdiction. The debt limit as of December 31, 2018, was \$108,001,050. Total general obligation debt outstanding at year-end was \$62,208,874.

#### NOTE 8 - LONG-TERM OBLIGATIONS (continued)

#### General Obligation Debt

All general obligation notes and bonds payable are backed by the full faith and credit of the Village. Notes and bonds in the governmental funds will be retired by future property tax levies or tax increments. Business-type activities debt is payable by revenues from user fees of those funds or, if the revenues are not sufficient, by future tax levies.

As of December 31, 2018, the Village has general obligation debt outstanding for governmental activities purposes of:

Governmental Activities <u>General Obligation Debt</u>	Date of Issue	Final <u>Maturity</u>	Interest <u>Rates</u>	Original Indebtedness	Balance 12/31/2018
General debt service:					
Promissory notes	7/7/2009	4/1/2019	2.50 - 3.90%	\$ 1,000,000	\$ 250,000
Promissory notes	8/12/2010	4/1/2020	2.00 - 3.00%	700,000	165,000
Promissory notes	6/28/2011	4/1/2021	0.80 - 2.60%	2,125,000	390,000
Taxable general obligation bonds	10/11/2011	4/1/2024	1.00 - 3.40%	4,175,000	2,100,000
General obligation bonds	10/11/2011	4/1/2030	3.00 - 3.20%	3,600,000	3,600,000
Promissory notes	7/12/2012	5/1/2022	0.50 - 2.15%	2,235,000	610,000
Promissory notes	10/2/2013	4/1/2023	2.00-3.00%	3,020,000	1,880,000
General obligation water bonds	10/2/2013	4/1/2033	2.90-4.00%	1,180,000	1,180,000
General obligation water bonds	4/3/2014	4/1/2030	0.75-3.30%	1,735,000	1,535,000
General obligation bonds	12/4/2014	4/1/2034	2.00-3.25%	8,250,000	8,250,000
State Trust Fund loan	3/17/2015	3/15/2024	3.25%	150,000	104,701
Promissory notes	12/3/2015	4/1/2035	3.00-4.00%	9,375,000	9,375,000
Promissory notes	7/14/2016	4/1/2036	2.00-3.00%	3,820,000	3,820,000
Promissory notes	7/14/2016	4/1/2026	1.80-2.25%	4,490,000	3,495,000
Taxable general obligation bonds	10/18/2017	4/1/2037	2.80 - 3.50%	3,400,000	3,400,000
General obligation bonds	10/18/2017	4/1/2037	3.00 - 3.10%	2,165,000	2,165,000
General obligation bonds	11/15/2018	4/1/2038	3.00 - 4.00%	11,990,000	11,990,000
Total Governmental Activities - general	obligation debt				\$ 54,309,701

The governmental activities general obligation outstanding as of December 31, 2018 matures as follows:

Year Ending	Governmental Activities General Obligation Debt								
December 31,	 Principal	Principal Interest							
2019	\$ 1,716,087	\$	1,599,300	\$	3,315,387				
2020	1,716,602		1,612,001		3,328,603				
2021	1,842,149		1,568,286		3,410,435				
2022	2,137,707		1,518,702		3,656,409				
2023	2,513,281		1,456,367		3,969,648				
2024-2028	15,758,875		6,004,132		21,763,007				
2029-2033	18,080,000		3,300,659		21,380,659				
2034-2037	 10,545,000		723,581		11,268,581				
Total	\$ 54,309,701	\$	17,783,028	\$	72,092,729				

#### NOTE 8 - LONG-TERM OBLIGATIONS (continued)

#### General Obligation Debt (continued)

As of December 31, 2018, the Village has general obligation debt outstanding for business-type activities purposes of:

Business-type Activities General Obligation Debt	Date of Issue	Final <u>Maturity</u>	Interest <u>Rates</u>	Original <u>Indebtedness</u>	Balance 12/31/2018
Water Utility: Refunding bonds Promissory notes Water subtotal	8/12/2010 7/12/2012	4/1/2029 5/1/2022	2.00 - 4.00% 0.50 - 2.15%	\$ 4,285,000 1,075,000	\$ 2,450,000 345,000 2,795,000
Sewer Utility: Clean Water Fund Loan Clean Water Fund Loan General obligation bonds Sewer subtotal	11/14/2001 2/26/2003 7/12/2012	5/1/2021 5/1/2022 5/1/2032	2.75% 2.75% 2.00 - 3.00%	238,392 4,172,703 4,230,000	44,498 1,049,675 4,010,000 5,104,173
Business-type activities subtotal					\$ 7,899,173

The business-type activities general obligation outstanding as of December 31, 2018 matures as follows:

Year Ending	Business-Type Activities General Obligation Debt									
December 31,		Principal Interest		_	Total					
2019	\$	681,271	\$	222,332	\$	903,603				
2020		708,593		205,240		913,833				
2021		731,117		187,077		918,194				
2022		733,192		167,422		900,614				
2023		675,000		147,908		822,908				
2024-2028		3,045,000		521,945		3,566,945				
2029-2032		1,325,000		52,533		1,377,533				
Total	\$	7,899,173	\$	1,504,457	\$	9,403,630				

#### NOTE 8 - LONG-TERM OBLIGATIONS (continued)

#### Revenue Debt

As of December 31, 2018, the Village has revenue debt outstanding for business-type activities purposes of:

Business-type Activities <u>Revenue Debt</u>	Date of <u>Issue</u>	Final <u>Maturity</u>	Interest <u>Rates</u>	Original <u>Indebtedness</u>	Balance <u>12/31/2018</u>
Water Utility: Water and Sewer System revenue bonds Water and Sewer System revenue bonds Water and Sewer System revenue bonds Water subtotal	10/2/2013 7/21/2016 10/18/2017	5/1/2030 5/1/2036 5/1/2037	3.00 - 4.38% 2.00 - 3.00% 3.00 - 3.25%	\$ 5,515,000 450,000 2,445,000	\$ 4,920,000 410,000 2,350,000 7,680,000
Sewer Utility: Clean Water Fund Loan Water and Sewer System revenue bonds Water and Sewer System revenue bonds Sewer subtotal	11/14/2012 7/21/2016 10/18/2017	5/1/2032 5/1/2036 5/1/2037	2.63% 2.00 - 3.00% 3.00 - 3.25%	9,683,189 1,910,000 4,555,000	7,404,325 1,755,000 4,380,000 13,539,325
Business-type activities subtotal					\$ 21,219,325

The business-type activities revenue debt outstanding as of December 31, 2018 matures as follows:

#### **Business-Type Activities - Revenue Bond Debt**

Year Ending			Se	wer Utility				Water Utility				
December 31,	_	Principal	_	Interest	_	Total	_	Principal	_	Interest	_	Total
2019	\$	704,473	\$	360,154	\$	1,064,627	\$	380,000	\$	258,427	\$	638,427
2020		721,140		341,260		1,062,400		385,000		247,151		632,151
2021		743,114		321,853		1,064,967		395,000		235,652		630,652
2022		755,402		302,004		1,057,406		405,000		223,851		628,851
2023		773,013		281,753		1,054,766		415,000		211,607		626,607
2024-2028		4,186,116		1,085,446		5,271,562		2,270,000		843,623		3,113,623
2029-2033		4,146,067		491,218		4,637,285		2,730,000		386,128		3,116,128
2034-2038		1,510,000		91,131	_	1,601,131		700,000	_	44,194		744,194
Total	\$	13,539,325	\$	3,274,819	\$	16,814,144	\$	7,680,000	\$	2,450,633	\$	10,130,633

#### NOTE 8 - LONG-TERM OBLIGATIONS (continued)

#### Racine Clean Water Fund Loans

Racine Clean Water Fund Loans are payable from revenues derived from the operation of the Sewer Utility. Racine Clean Water Fund Loans at December 31, 2018 consist of the following:

Racine Clean Water Fund Loans	Date of <u>Issue</u>	Final <u>Maturity</u>	Interest <u>Rates</u>	<u>In</u>	Original debtedness		Balance 2/31/2018
Clean Water Fund Loans	4/10/2002	5/1/2021	2.75%	\$	557,254	\$	108,829
Clean Water Fund Loans	7/24/2002	5/1/2022	2.86%		3,153,607		813,518
Clean Water Fund Loans	11/27/2002	5/1/2022	2.867%		10,785,114		2,901,555
Racine Advance	8/25/2008	5/1/2022	5.00%		399,300		101,142
Total Business-type Activities Racine Clean Water Fund Loans							

Debt service requirements to maturity are as follows:

Year Ending	Business-type Activities Racine Clean Water Fund Loans									
December 31,		Principal		Interest	Total					
2019	\$	949,705	\$	100,650	\$	1,050,355				
2020		976,694		72,571		1,049,265				
2021		1,004,442		43,675		1,048,117				
2022		994,203		14,513		1,008,716				
Total	\$	3,925,044	\$	231,409	\$	4,156,453				

#### **NOTE 8 - LONG-TERM OBLIGATIONS** (continued)

#### Mount Pleasant Interceptor Agreement

In September of 2008, the Village entered into an agreement with the Village of Mount Pleasant, regarding use of and connection to the Mount Pleasant Interceptor System and the KR Force Main, owned by the Village of Mount Pleasant. The Village agreed to pay Mount Pleasant \$5,000,000. No payment is required until connection is made to the Mount Pleasant Interceptor System. Upon connection to the Mount Pleasant Interceptor System and prior to discharging wastewater the Village shall pay \$1,250,000 of the total cost plus accrued interest on the entire balance. Payment for the balance requires \$1,250,000 plus accrued interest on the entire balance no later than 36 months following connection, an additional \$1,250,000 plus accrued interest on the entire balance no later than 72 months following connection, and the final \$1,250,000 plus accrued interest on the entire balance no later than 108 months following connection. In addition, the agreement also provides for additional cost-sharing between the Village and the Village of Mount Pleasant for future expansion of the sewer system as needed.

In August of 2014, the Village amended the agreement with the Village of Mount Pleasant to establish additional terms for connection. The amendment established that the interest accruing on the unpaid balance of the \$5,000,000 shall be calculated at a rate equal to the interest rate from the most current general obligation borrowing by the Village of Mount Pleasant, which will reset annually on January 15<sup>th</sup> until the balance is paid in full.

The final terms of the agreement and amendment were met in 2015 and the Village of Caledonia made the initial payment in March of 2015. During 2018, the Village paid the remainder of the balance.

#### Other Debt Information

Estimated payments of compensated absences are not included in the debt service requirement schedules. The compensated absences liability attributable to governmental activities will be liquidated primarily by the General Fund.

There are a number of limitations and restrictions contained in the various bond indentures and loan agreements. The Village believes it is in compliance with all significant limitations and restrictions, including federal arbitrage regulations.

#### **NOTE 9 - WISCONSIN RETIREMENT SYSTEM**

#### **General Information about the Pension Plan**

**Plan Description.** The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at http://etf.wi.gov/publications/cafr.htm.

**Vesting.** For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits Provided.** Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested employees may retire at age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

#### NOTE 9 - WISCONSIN RETIREMENT SYSTEM (continued)

#### **General Information about the Pension Plan** (continued)

**Post-Retirement Adjustments.** The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year</u>	Core Fund <u>Adjustment</u>	Variable Fund <u>Adjustment</u>
2008	6.6%	0.0%
2009	(2.1)	(42.0)
2010	(1.3)	22.0
2011	(1.2)	11.0
2012	(7.0)	(7.0)
2013	(9.6)	9.0
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0

**Contributions.** Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and Executives and Elected Officials. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$1,096,571 in contributions from the employer.

Contribution rates as of December 31, 2018 are:

Employee Category	<b>Employee</b>	<b>Employer</b>
General	6.7%	6.7%
Executives and Elected Officials	6.7%	6.7%
Protective with Social Security	6.7%	10.7%
Protective without Social Security	6.7%	14.9%

#### NOTE 9 - WISCONSIN RETIREMENT SYSTEM (continued)

### Pension Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2018, the Village reported an asset of \$2,313,481 for its proportionate share of the net pension asset. The net pension asset was measured as of December 31, 2017, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2016 rolled forward to December 31, 2017. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the net pension asset was based on the Village's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2017, the Village's proportion was 0.07791811%, which was an increase of 0.00420463% from its proportion measured as of December 31, 2016.

For the year ended December 31, 2018, the Village recognized pension expense of \$1,017,527.

At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 rred Outflows Resources	Deferred Inflows of Resources		
Differences between expected and actual experience Changes in assumptions	\$ 2,939,335 457,098	\$	(1,374,923)	
Net differences between projected and actual earnings on pension plan investments  Changes in proportion and differences between employer	-		(3,179,665)	
contributions and proportionate share of contributions Employer contributions subsequent to the measurement date	 31,234 1,096,571		(15,452)	
Total	\$ 4,524,238	\$	(4,570,040)	

The \$1,096,571 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset in the year ended December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year ended December 31:	Net Amortization of Deferred Outflows and Deferred Inflows of Resources					
real ended December 31.		Resources				
2019	\$	264,311				
2020		(12,693)				
2021		(796,581)				
2022		(602,936)				
2023		5,526				

#### NOTE 9 - WISCONSIN RETIREMENT SYSTEM (continued)

Pension Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

**Actuarial assumptions.** The total pension liability in the December 31, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date: December 31, 2016
Measurement Date of Net Pension Liability (Asset): December 31, 2017

Actuarial Cost Method: Entry Age

Asset Valuation Method: Fair Market Value

Long-Term Expected Rate of Return: 7.2% Discount Rate: 7.2%

Salary Increases

Inflation: 3.2%

Seniority\Merit 0.2% - 5.6%

Mortality: Wisconsin 2012 Mortality Table

Post-retirement Adjustments\* 2.1%

\*No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. 2.1% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2015 using experience from 2012 – 2014. The total pension liability for December 31, 2017 is based upon a roll-forward of the liability (asset) calculated from the December 31, 2016 actuarial valuation.

#### NOTE 9 - WISCONSIN RETIREMENT SYSTEM (continued)

Pension Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Long-term expected return on plan assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term	Long-Term
	<b>Current Asset</b>	<b>Expected Nominal</b>	Expected Real
Core Fund Asset Class	Allocation %	Rate of Return %	Rate of Return %
Global Equities	50.00%	8.20%	5.30%
Fixed Income	24.50%	4.20%	1.40%
Inflation Sensitive Assets	15.50%	3.80%	1.00%
Real Estate	8.00%	6.50%	3.60%
Private Equity/Debt	8.00%	9.40%	6.50%
Multi-Asset	4.00%	<u>6.50%</u>	<u>3.60%</u>
Total Core Fund	<u>110.00%</u>	<u>7.40%</u>	<u>4.50%</u>
Variable Fund Asset Class			
U.S. Equities	70.00%	7.50%	4.60%
International Equities	<u>30.00%</u>	<u>7.80%</u>	<u>4.90%</u>
Total Variable Fund	<u>100.00%</u>	<u>7.90%</u>	<u>5.00%</u>

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.75% Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

Single discount rate. A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.20% and a long-term bond rate of 3.31%. Because of the unique structure of WRS, the 7.20% expected rate of return implies that a dividend of approximately 2.1% will always be paid. For purposes of the single discount rate, it was assumed that the dividend will always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### NOTE 9 - WISCONSIN RETIREMENT SYSTEM (continued)

Pension Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Sensitivity of the Village's proportionate share of the net pension liability to changes in the discount rate. The following presents the Village's proportionate share of the net pension liability calculated using the discount rate of 7.2 percent, as well as what the Village's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.20 percent) or 1-percentage-point higher (8.20 percent) than the current rate:

	 1% Decrease to Discount Rate (6.20%)		Discount Rate 20%)	1% Increase to Discount Rate (8.20%)	
Village's proportionate share of the net pension liability (asset)	\$ 5,985,765	\$ (2	2,313,481)	\$ (8,621,16	<u>5</u> )

Pension plan fiduciary net position. Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <a href="http://etf.wi.gov/publications/cafr.htm">http://etf.wi.gov/publications/cafr.htm</a>.

#### Payables to the Plan

Payables to the WRS as of December 31, 2018 are \$139,385 for the employer and employee portion of the December 2018 required contributions.

### NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) - RETIREE MEDICAL INSURANCE

#### General Information about the OPEB Plan

Plan description. The Village's defined OPEB plan, Retiree Medical Insurance Benefits, provides OPEB for all permanent full-time general and public safety employees of the Village. The Retiree Medical Insurance Benefits is a single-employer defined benefit OPEB plan administered by the Village. The State of Wisconsin Administrative Code grants the authority to establish and amend the benefit terms and financing requirements to the Village Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

Benefits provided. The Village has adopted a plan that provides postemployment benefit for retirees and their dependents. Retirees are eligible to continue to receive coverage under the employer-provided group medical plan. Eligible retirees may remain in the Village health insurance plan by paying 50% to 100% of the premium. Retirees may also use a portion of the value of unused sick leave to pay the retiree's share of health insurance costs after retirement.

*Employees covered by benefit terms.* At December 31, 2018, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	15
Inactive employees entitled to but not yet receiving benefit payments	0
Active employees	105
	120

### NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) – RETIREE MEDICAL INSURANCE (continued)

#### Total OPEB Liability

The Village's total OPEB liability of \$5,255,320 was measured as of December 31, 2018, and was determined by an actuarial valuation as January 1, 2017.

Actuarial assumptions and other inputs. The total OPEB liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Valuation date January 1, 2017 Measurement date December 31, 2018 Inflation 3.50% 3.50% Discount rate Healthcare cost trend 4.2 - 6.5% Salary increases including inflation WRS; see actuarial assumptions for details Mortality WRS; see actuarial assumptions for details Actuarial cost method **Entry Age Normal** 

The discount assumption is based on the current yield for a 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Mortality rates were based on the following criteria:

Pre-retirement: This assumption applies to death while in service. Rates are based on

the Wisconsin 2012 Mortality table (multiplied by 50% for males and females) as the base table and project future improvements with MP-2015 generational improvement scale (multiplied by 50%), as adopted by the Board in connection with the 2012-2014 Experience Study performed

by the actuary for the Wisconsin Retirement System.

Post-retirement: This assumption applies to death of participants after retirement. Rates

are based on the Wisconsin 2012 Mortality Table as the base table and project future improvements with MP-2015 generational improvement scale (multiplied by 50%), as adopted by the Board in connection with the 2012-2014 Experience Study performed by the actuary for the

Wisconsin Retirement System.

Post-Disability: This assumption applies to death after disablement. Rates are based on

the 2012-2014 Experience Study performed by the actuary for the Wisconsin Retirement System (multiplied by the 50% for males and

females and set forward one year for males).

The actuarial assumptions used in the December 31, 2017 valuation were based on the results of an actuarial experience study for the period 2012 – 2014 for the Wisconsin Retirement System (WRS).

#### NOTE 10 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) (continued)

#### **Changes in the Total OPEB Liability**

	Total OP	Total OPEB Liability			
Balance at January 1, 2018	\$	4,999,966			
Changes for the year: Service Cost Interest on total OPEB liability Effect of plan changes Effect of economic/demographic gains or losses Effect of assumption changes or inputs Benefit payments		200,873 182,029 - - - (127,548)			
Net change in total OPEB liability		255,354			
Balance at December 31, 2018	\$	5,255,320			

Changes of assumptions and other inputs reflect a change in the discount rate from 4.00 percent in 2016 to 3.50 percent in 2017.

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.50 percent) or 1-percentage-point higher (4.50 percent) than the current discount rate:

1% Decre <u>2.50</u> %		Discount Rate 3.50%	1% Increase <u>4.50</u> %
Total OPEB Liability	5,775,600	\$ 5,255,320	\$ 4,779,756

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a healthcare cost trend rates that are 1-percentage-point lower (3.20-4.50 percent) or 1-percentage-point higher (5.20-6.50 percent) than the current discount rate:

	19	% Decrease	T	Current rend Rate	19	1% Increase		
Total OPEB Liability	\$	4,552,842	\$	5,255,320	\$	6,130,682		

There are no deferred outflows of resources or deferred inflows of resources to be reported related to this activity for the year ended December 31, 2018.

For the year ended December 31, 2018, the Village recognized OPEB expense of \$382,903.

#### NOTE 11 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) - RETIREE LIFE INSURANCE

#### **General Information about the Other Postemployment Benefits**

Plan description – The LRLIF is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides postemployment life insurance benefits for all eligible employees.

OPEB Plan Fiduciary Net Position – ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found at <a href="http://etf.wi.gov/publications/cafr.htm">http://etf.wi.gov/publications/cafr.htm</a>

Benefits provided – The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

Contributions – The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on employee contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the employee premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of December 31, 2018 are:

Coverage Type	Employer Contribution
50% Post Retirement Coverage	40% of employee contribution
25% Post Retirement Coverage	20% of employee contribution

### NOTE 11 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) - RETIREE LIFE INSURANCE (continued)

#### **General Information about the Other Postemployment Benefits** (continued)

Employee contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating employees must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The employee contribution rates in effect for the year ended December 31, 2017 are as listed below:

Life Insurance
Employee Contribution Rates
For the year ended December 31, 2017

Attained Age	Basic
Under 30	\$ 0.05
30-34	0.06
35-39	0.07
40-44	0.08
45-49	0.12
50-54	0.22
55-59	0.39
60-64	0.49
65-69	0.57

During the reporting period, the LRLIF recognized \$3,230 in contributions from the employer.

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At December 31, 2018, the Village reported a liability of \$511,845 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2016 rolled forward to December 31, 2017. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The Village's proportion of the net OPEB liability was based on the Village's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2017, the Village's proportion was 0.17012800%, which was an increase of 0.008575% from its proportion measured as of December 31, 2016.

For the year ended December 31, 2018, the Village recognized OPEB expense of \$56,927.

## NOTE 11 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) - RETIREE LIFE INSURANCE (continued)

### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs (continued)

At December 31, 2018, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	Deferre	ed Outflows	Deferr	ed Inflows
	of R	esources	of R	esources
Differences Between Projected and Actual Experiences	\$	-	\$	7,212
Changes of Actuarial Assumptions		49,461		-
Net Differences Between Projected and Actual Investment				
Earnings on OPEB Plan Investment		5,894		-
Changes in Proportion and Differences Between Employer				
Contributions and Proportionate Share of Contributions		18,054		-
Employer Contributions Subsequent to the Measurement Date		-		-
Total	\$	73,409	\$	7,212

\$0 reported as deferred outflows related to OPEB resulting from the Village's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Deferred Outflows				
	and Inflows				
Year Ended December 31,	of F	Resources			
2019	\$	10,708			
2020		10,708			
2021		10,708			
2022		10,708			
2023		9,235			
Thereafter		14.130			

### NOTE 11 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) - RETIREE LIFE INSURANCE (continued)

#### **Actuarial Assumptions**

The total OPEB liability in the January 1, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:

Measurement Date of Net Pension Liability:

Actuarial Cost Method:

January 1, 2017

December 31, 2017

Entry Age Normal

20 Year Tax-Exempt Municipal Bond Yield 3.44% Long-Term Expected Rate of Return: 5.00% Discount Rate: 3.63%

Salary Increases:

Inflation: 3.2%

Seniority/Merit: 0.2% - 5.6%

Mortality: Wisconsin 2012 Mortality Table

Long-term expected Return on Plan Assets – The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

## Local OPEB Life Insurance Asset Allocation Targets and Expected Returns As of December, 2017

			Long-Term
			Expected
			Geometric Real
Asset Class	Index	Target Allocation	Rate of Return
U.S. Government Bonds	Barclays Government	1%	1.13%
U.S. Credit Bonds	Barclays Credit	65%	2.61%
U.S. Long Credit Bonds	Barclays Long Credit	3%	3.08%
U.S. Mortgages	Barclays MBS	31%	2.19%
Inflation			2.30%
Long-Term Expected Rate of Retu	rn		5.00%

### NOTE 11 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) - RETIREE LIFE INSURANCE (continued)

### Sensitivity of the Village's Proportionate Share of the Net Pension Asset to Changes in the Discount Rate

Single Discount rate – A single discount rate of 3.63% was used to measure the total OPEB liability. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient.

Sensitivity of the Village's proportionate share of the net OPEB liability to changes in the discount rate – The following presents the Village's proportionate share of the net OPEB liability calculated using the discount rate of 3.63 percent, as well as what the Village's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.63 percent) or 1-percentage-point higher (4.63 percent) than the current rate:

	1% [	Decrease to	Curre	ent Discount	1% Increase t			
	Discount Rate (2.63%)			Rate	Discount Rate (4.63%)			
			(	(3.63%)				
Village's Proportionate Share of the Net								
OPEB Liability (Asset)	\$	723,430	\$	511,845	\$	349,474		

OPEB plan fiduciary net position – Detailed information about the OPEB plan's fiduciary net position is available in separately issued financial statements available at <a href="http://etf.wi.gov/publications/cafr.htm">http://etf.wi.gov/publications/cafr.htm</a>.

#### **NOTE 12 - NET POSITION**

Net position reported on the government wide statement of net position at December 31, 2018 includes the following:

	Governmental <u>Activities</u>		Business-type <u>Activities</u>		<u>Total</u>
Net investment in capital assets:					
Land	\$	950,414	\$	57,223	\$ 1,007,637
Construction in progress		16,058,853		2,576,106	18,634,959
Other capital assets, net of accumulated depreciation		76,871,451	_	95,308,579	 172,180,030
		93,880,718		97,941,908	191,822,626
Less: related long-term debt outstanding		(55,584,863)		(32,399,296)	(87,984,159)
Add: Loss on refunding		17,471		127,011	144,482
Add: Unspent bond proceeds		4,666,108		297,275	 4,963,383
Total net investment in capital assets	_	42,979,434	_	65,966,898	 108,946,332
Restricted:					
Debt service		_		1,014,616	1,014,616
Donations		126,197		-	126,197
Impact fees		375,247		-	375,247
Pension asset		2,163,269		150,212	2,313,481
Development		1,168,600		-	1,168,600
Equipment replacement	_			462,492	 462,492
Total restricted	_	3,833,313	_	1,627,320	5,460,633
Unrestricted		7,965,560	_	13,663,024	 21,628,584
Total Governmental Activities net position	\$	54,778,307	\$	81,257,242	\$ 136,035,549

#### **NOTE 13 - FUND BALANCE**

#### **Governmental Funds**

Governmental fund balances reported on the fund financial statements at December 31, 2018, include the following:

	General Fund		Four Mile Capital Projects Fund		Tax Increment District No. 4		Joint Health		Capital Projects		•		•		•		Nonmajor overnmental Funds		Total
Nonspendable:																			
Prepaid items	\$ 224,418	3 \$	-	\$	-	\$	-	\$	-	\$	-	\$	224,418						
Total nonspendable	224,418	3				_		_	-	_	-	_	224,418						
Restricted:																			
Tax increment districts	-		-		3,415,953		-		-		-		3,415,953						
K9 donations	-		-		-		-		-		2,151		2,151						
Donations	-		-		-		-		-		124,046		124,046						
Impact fees	-		-		-		-		-		375,247		375,247						
Debt service			-		_		_				_								
Total restricted			-		3,415,953	_	-	_	<u> </u>	_	501,444		3,917,397						
Committed:																			
Refuse	_		-		-		-		-		69,511		69,511						
Recycling											44,951		44,951						
Storm sewer	-		-		-		-		-		3,871,309		3,871,309						
Equipment replacement	-		-		-		-		-		70,043		70,043						
Capital projects	_		-		-		-		1,142,639		-		1,142,639						
Parks and recreation	-		-		-		-		-		18,694		18,694						
HRA\FSA	140,505	<u> </u>	-		_	_							140,505						
Total committed	140,505	<u> </u>	-	_		_			1,142,639		4,074,508		5,357,652						
Assigned			212,021	_		_	586,035			_			798,056						
Unassigned	4,255,286	<u> </u>				-		_		_	(1,202,202)	_	3,053,084						
Total fund balance	\$ 4,620,209	9 \$	212,021	\$	3,415,953	9	586,035	\$	1,142,639	\$	3,373,750	\$	13,350,607						

#### **NOTE 14 - RISK MANAGEMENT**

The Village is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; workers compensation; and health care of its employees. All of these risks are covered through the purchase of commercial insurance, with minimal deductibles. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year.

The Village has purchased commercial insurance for health insurance claims. The deductibles for a single plan, employee plus spouse plan, and family plan are \$1,000, \$2,000, and \$3,000, respectively, for a policy year. The Village reimburses employees for actual amounts of deductibles incurred. All funds of the Village participate in the risk management program. Committed fund balance at year-end of \$140,505 is included in the General Fund. Effective December 31, 2012, this plan has been discontinued. Employees may continue to submit claims for deductibles incurred until all of the related fund balance has been depleted.

#### **NOTE 15 - TAX ABATEMENTS**

The Village of Caledonia, Wisconsin enters into agreements with developers under the provisions of Wisconsin Statutes 66.1105 "Tax Increment Law," which allows the Village to rebate taxes generated under a specific developer agreement in order to incentive economic development.

As of December 31, 2018, the Village maintains and operates Tax Increment District No. 1, Tax Increment District No. 3, and Tax Increment District No. 4, which are presented in the financial statements as capital projects fund.

The Village has tax rebate agreements with three entities as of December 31, 2018:

<u>TID</u>	<u>Purpose</u>	Percentage of Increment Abated during the Fiscal Year	Amou Taxes A during <u>Fiscal</u>	Abated g the
3	Development	50.00%	\$	1,465
			\$	1,465

A 4<sup>th</sup> tax rebate agreement in Tax Increment District No. 3 was authorized by the Village Board on December 17, 2018. The agreement was not executed by both parties until 2019. No rebate payments were made on this agreement in 2018.

The Village has not made any commitments as part of the agreements other than to abate a portion of taxes generated by the additional increment value. The Village is not subject to any tax abatement agreements entered into by other governmental entities.

#### **NOTE 16 - COMMITMENTS AND CONTINGENCIES**

From time-to-time, the Village becomes party to claims and legal proceedings. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the Village attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Village's financial position.

The Village has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. Management believes such disallowances, if any, would be immaterial.

In addition, the Village has entered into an agreement with a developer that may result in future abatement of taxes. The agreement calls for tax rebates if certain future conditions are met, including (a) the level of the developer's investment in improving the subject property and (b) generating increment over and above that needed to cover the Village's debt service for the project. The rebate provisions are subject to a future amendment of the agreement to finalize the amount potentially payable.

On February 17, 2018, the Village entered into a Memorandum of Understanding (MOU) with Racine County and the Village of Mount Pleasant regarding future water and sewer utility infrastructure. The Memorandum provides for an amendment of the 2014 Mount Pleasant Interceptor Agreement whereby the Mount Pleasant shall undertake and fund and the Village shall be allowed to connect to a major sewer capacity project, which project is termed the 2018 Major Capacity Project. The Village's pro rata share of the 2018 Major Capacity Project is estimated to be approximately \$26,600,000, to be paid to the Village of Mount Pleasant over the same period and at the same interest cost that the Village of Mount Pleasant finances its own pro rata share of the project. Other terms of the Memorandum include among other things the Village paying \$4,000,000 to the Village of Mount Pleasant as satisfaction of currently unpaid amounts under the 2014 Agreement, as well as the Village being held harmless by the Racine County and the Village of Mount Pleasant from any costs otherwise payable to the City of Racine for certain regional water improvements for future growth. The Memorandum may be terminated in writing by the Village, Racine County or the Village of Mount Pleasant if certain contingencies are not met prior to June 30, 2018, otherwise the terms of the MOU shall remain in effect. Those contingencies were met in 2018 and the Village paid \$4,000,000 to the Village of Mount Pleasant in 2018.



# VILLAGE OF CALEDONIA, WISCONSIN Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund Year Ended December 31, 2018

		Budgeted	l An	nounts				iance with al Budget
		Original		Final			F	Positive
		Budget		Budget		Actual	<u>(N</u>	legative)
REVENUES								
Taxes	\$	9,702,016	\$	9,702,016	\$	9,705,893	\$	3,877
Intergovernmental	Ψ	2,309,328	Ψ	2,309,328	Ψ	2,200,680	Ψ	(108,648)
Licenses and permits		885,257		885,257		944,682		59,425
Fines, forfeitures, and penalties		543,000		543,000		510,521		(32,479)
Public charges for services		715,205		715,205		788,807		73,602
Intergovernmental charges for services		279,263		279,263		221,661		(57,602)
Investment and interest income		25,000		25,000		97,416		72,416
Miscellaneous		42,600		42,600		126,040		83,440
Total revenues		14,501,669		14,501,669	_	14,595,700		94,031
							-	<u> </u>
EXPENDITURES								
General government		2,609,882		2,609,882		2,946,921		(337,039)
Public safety		9,445,703		9,445,703		9,046,403		399,300
Public works		2,427,975		2,427,975		2,256,056		171,919
Health and human services		18,109		18,109		16,600		1,509
Total expenditures	_	14,501,669		14,501,669		14,265,980		235,689
Excess (deficiency) of revenues								
over expenditures	\$		\$			329,720	\$	329,720
Other financing sources (uses)								
Transfer in		_		_		25,000		25,000
Transfer out		_		_		(429,515)		(429,515)
Total other financing sources (uses)		-		-		(404,515)		(404,515)
Net change in fund balance	\$	<u>-</u>	\$			(74,795)	\$	(74,795)
Fund balance - beginning of year					_	4,695,004		
Fund balance - end of year					\$	4,620,209		

See the accompanying notes to the required supplementary information.

# VILLAGE OF CALEDONIA, WISCONSIN Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Joint Health Year Ended December 31, 2018

		Budgeted	An	nounts				riance with nal Budget
		Original Budget		Final Budget		Actual		Positive Negative)
REVENUES	\$	176 015	æ	176.015	¢.	176.015	æ	
Taxes	Ф	176,915 1,558,369	\$	176,915	\$	176,915	\$	- 04 624
Intergovernmental				1,689,427		1,784,061		94,634
Licenses and permits		255,000		255,000		261,597		6,597
Public charges for services		75,475		91,969		99,665		7,696
Intergovernmental charges for services		627,641		627,641		627,641		-
Miscellaneous		8,500		8,500		-		(8,500)
Total revenues		2,701,900		2,849,452		2,949,879		100,427
EXPENDITURES								
Health and human services		2,701,900		2,849,452		2,919,339		(69,887)
Total expenditures	_	2,701,900	_	2,849,452		2,919,339		(69,887)
Net change in fund balance	\$	<u>-</u>	\$			30,540	\$	30,540
Fund balance - beginning of year						555,495		
Fund balance - end of year					\$	586,035		

See the accompanying notes to the required supplementary information.

## VILLAGE OF CALEDONIA, WISCONSIN Schedule of the Village's Proportionate Share of the Net Pension Liability (Asset) Wisconsin Retirement System December 31, 2018

	12/31/2017	12/31/2016	12/31/2015	12/31/2014
Village's proportion of the net pension liability (asset)	0.07791811%	0.07371348%	0.07284176%	0.07383797%
Village's proportionate share of the net pension liability (asset)	\$ (2,313,481)	\$ 607,575	\$ 1,183,664	\$ (1,813,663)
Village's covered payroll	\$ 9,547,134	\$ 8,768,144	\$ 8,412,395	\$ 8,007,763
Plan fiduciary net position as a percentage of the total pension liability (asset)	102.93%	99.12%	98.20%	102.74%
nability (asset)	102.93 /0	99.1270	90.20 /6	102.74 /0

#### VILLAGE OF CALEDONIA, WISCONSIN Schedule of the Village's Contributions Wisconsin Retirement System December 31, 2018

	2018	 2017	 2016	_	2015	 2014
Contractually required contributions	\$ 1,096,571	\$ 856,044	\$ 721,363	\$	705,586	\$ 710,670
Contributions in relation to the contractually required contributions	\$ 1,096,571	\$ 856,044	\$ 721,363	\$	705,586	\$ 710,670
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$	-	\$ -
Village's covered payroll	\$ 10,049,826	\$ 9,547,134	\$ 8,768,144	\$	8,412,395	\$ 8,007,763
Contributions as a percentage of covered payroll	10.91%	8.97%	8.23%		8.39%	8.87%

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

See the accompanying notes to the required supplementary information.

#### VILLAGE OF CALEDONIA, WISCONSIN Schedule of Changes in the Village's Total OPEB Liability and Related Ratios Last 10 Fiscal Year\* December 31, 2018

	2018	2017
Total OPEB Liability		
Service cost Interest on total OPEB liability Changes in benefit terms Effect of economic/demographic gains (losses) Effect of assumption changes or inputs Benefit payments Net change in total OPEB liability	\$ 200,873 182,029 - - - (127,548) 255,354	\$ 203,523 173,406 - - - (127,891) 249,038
Total OPEB liability, beginning Total OPEB liability, ending	4,999,966 \$ 5,255,320	4,750,928 \$ 4,999,966
Covered payroll  Total OPEB as a % of covered payroll	\$ 9,551,630 55%	\$ 9,364,343 53%

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

# VILLAGE OF CALEDONIA, WISCONSIN Schedule of the Village's Proportionate Share of the Net OPEB Liability (Asset) Local Retiree Life Insurance Fund December 31, 2018

	_	12/31/2017
Village's proportion of the net OPEB liability (asset)		0.17012800%
Village's proportion of the net OPEB liability (asset)  Village's proportionate share of the net OPEB liability (asset)	¢	511.845
Village's covered employee payroll	Φ Φ	7.154.369
Plan fiduciary net position as a percentage of the total pension	φ	7,154,569
liability (asset)		44.81%

#### VILLAGE OF CALEDONIA, WISCONSIN Schedule of the Village's Contributions Local Retiree Life Insurance Fund December 31, 2018

	 2018
Contractually required contributions	\$ 3,230
Contributions in relation to the contractually required contributions	\$ 3,230
Contribution deficiency (excess)	\$ -
Village's covered employee payroll	\$ 7,154,369
Contributions as a percentage of covered employee payroll	0.05%

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the current GASB standards, they should not be reported.

## VILLAGE OF CALEDONIA, WISCONSIN Notes to Required Supplementary Information Year Ended December 31, 2018

#### **BUDGETARY INFORMATION**

Budgetary information is derived from the annual operating budget and is presented using accounting principles generally accepted in the United States of America and the modified accrual basis of accounting.

A budget has been adopted for the General, Special Revenue (except those noted in the following sentence), Debt Service, and Capital Projects Fund (except those noted in the following sentence). Budgets have not been formally adopted for the Equipment Replacement Special Revenue Fund, Impact Fees Special Revenue Fund, and Donations Special Revenue Fund. Wisconsin Statute 65.90 requires that an annual budget be adopted for all funds.

The budgeted amounts presented include any amendments made. The Village may authorize transfers of budgeted amounts within departments. Transfers between departments and changes to the overall budget must be approved by a two-thirds board action. Appropriations lapse at year-end unless specifically carried over. There were no carryovers to the following year. Budgets are adopted at the fund level of expenditure.

The Village exceeded budget in the following functional expenditure categories during the year ended December 31, 2018:

General Government

\$337,039

#### **WISCONSIN RETIREMENT SYSTEM - PENSION**

Changes of Benefit Terms - There were no changes of benefit terms for any participating employer in WRS.

Changes of Assumptions - There were no changes in the assumptions.

#### **LOCAL RETIREE INSURANCE FUND - OPEB**

Changes of Benefit Terms - There were no changes of benefit terms for any participating employer in the local retiree insurance fund.

Changes of Assumptions - There were no changes in the assumptions.



## VILLAGE OF CALEDONIA, WISCONSIN Combining Balance Sheet – Nonmajor Governmental Funds December 31, 2018

						Sp	ecia	I Revenue Fu	nds	1				
		Refuse		Recycling		Memorial Park Cemetery		Caledonia Storm Sewer District		Parks and Recreation		К9	Jc	oint Parks
ASSETS				, ,										
Cash and investments	\$	-	\$	-	\$	868	\$	2,854,496	\$	28,946	\$	-	\$	11,967
Tax roll receivable:														
Tax levy		-		-		12,500		-		75,800		-		70,000
Special assessments on tax roll		-		-		-		-		-		-		-
Other charges on tax roll		934,626		486,169		-		1,050,713		-		-		-
Other receivables		-		-		-		-		-		-		-
Special assessments														
receivable		-		-		-		351,359		-				-
Due from other funds		-		-		-		26,088		-		2,151		-
Prepaids	-	-				-		-	_	-		-		<del>-</del>
TOTAL ASSETS	\$	934,626	\$	486,169	\$	13,368	\$	4,282,656	\$	104,746	\$	2,151	\$	81,967
LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES Liabilities:														
Accounts payable	\$	46	\$	24	\$	_	\$	7.703	\$	5.731	\$	_	\$	7,218
Due to other funds	Ψ	865,069	Ψ	441,194	Ψ	7,666	Ψ	-	Ψ	4,521	Ψ	_	Ψ	77,438
Advance from other funds		-		-		-		_				_		-
Deposits		_		_		_		_		_		_		525
Total liabilities		865,115		441,218	_	7,666	_	7,703		10,252		-		85,181
Deferred Inflows of Resources:														
Subsequent year tax levy		_		_		12,500		_		75,800		_		70,000
Special assessments								403,644	_	-				-
Total deferred inflows						12,500		403,644	_	75,800				70,000
Fund Balances (Deficit):														
Restricted		_		_		_		_		_		2,151		_
Committed		69,511		44,951		_		3,871,309		18,694		_,		_
Unassigned		-		-		(6,798)		-		-		-		(73,214)
Total fund balances (deficit)		69,511		44,951		(6,798)	_	3,871,309	_	18,694		2,151		(73,214)
TOTAL LIABILITIES, DEFERRED														
INFLOWS, AND FUND BALANCES	\$	934,626	\$	486,169	\$	13,368	\$	4,282,656	\$	104,746	\$	2,151	\$	81,967

## VILLAGE OF CALEDONIA, WISCONSIN Combining Balance Sheet – Nonmajor Governmental Funds (Continued) December 31, 2018

	Special Revenue Funds					_		Capital Projects Funds				Total		
		uipment lacement	D	onations	lm	pact Fees		Debt Service Fund		Tax ncrement strict No. 1		Tax Increment istrict No. 3		Nonmajor overnmental Funds
ASSETS					_				_					
Cash and investments	\$	70,043	\$	24,477	\$	375,247	\$	-	\$	4,689	\$	46,399	\$	3,417,132
Tax roll receivable: Tax levy								2,044,764		111 107		134,099		2,448,660
Special assessments on tax roll		-		-		-		2,044,764		111,497		134,099		2,448,660
Other charges on tax roll		_				_		20, 162		-		-		2,471,508
Other charges on tax roll Other receivables		_		_				_		_		_		2,471,300
Special assessments														
receivable		_		_		_		99.845		_		_		451,204
Due from other funds		_		99,569		_		-		_		_		127,808
Prepaids			_								_		_	
TOTAL ASSETS	\$	70,043	\$	124,046	\$	375,247	\$	2,164,771	\$	116,186	\$	180,498	\$	8,936,474
LIABILITIES, DEFERRED INFLOWS, AND FUND BALANCES Liabilities:														
Accounts payable	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	\$	20.722
Due to other funds	¥	_	Ψ	-	Ψ	-	Ψ	9,351	Ψ	8,453	Ψ	245.882	Ψ	1,659,574
Advance from other funds		-		_		_		-		909,591		-		909,591
Deposits						-		-						525
Total liabilities								9,351		918,044		245,882	_	2,590,412
Deferred Inflows of Resources:														
Subsequent year tax levy		-		-		-		2,044,764		111,497		134,099		2,448,660
Special assessments						-	-	120,008		-				523,652
Total deferred inflows								2,164,772		111,497		134,099	_	2,972,312
Fund Balances (Deficit):														
Restricted		-		124,046		375,247		-		-		-		501,444
Committed		70,043		-		-		-		-		-		4,074,508
Unassigned				-		<del></del>	_	(9,352)		(913,355)		(199,483)		(1,202,202)
Total fund balances (deficit)		70,043		124,046		375,247	_	(9,352)		(913,355)		(199,483)	_	3,373,750
TOTAL LIABILITIES, DEFERRED	œ.	70.040	æ	104.040	æ	275 247	æ	0.464.774	æ	116 100	æ	100 400	•	0.006.474
INFLOWS, AND FUND BALANCES	\$	70,043	\$	124,046	\$	375,247	\$	2,164,771	\$	116,186	\$	180,498	\$	8,936,474

## VILLAGE OF CALEDONIA, WISCONSIN Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds Year Ended December 31, 2018

						Special Rev	enue	Funds					
	Refuse		Recycling	Memorial Park Cemetery	Sto	aledonia rm Sewer District		Parks and ecreation		K9	Joint Parks	Fire Ser Fund	
REVENUES													
Taxes	\$ -	\$	-	\$ 12,500	\$	-	\$	70,800	\$	-	\$ 70,000	\$	-
Special assessments	-		-	-		76,147		-		-	-		-
Intergovernmental	-		60,899	-		-		-		-	-		-
Public charges for services	934,524		486,116	300		1,058,107		50,829		-	-		-
Intergovernmental charges for services	-		-	-		-		-		-	70,000	3	52,683
Investment and interest income	-		-	16		59,830		-		-	36		-
Miscellaneous	 			 -		5,243		-		1,157	16,418		
Total revenues	 934,524		547,015	 12,816		1,199,327		121,629	-	1,157	156,454	3	52,683
EXPENDITURES													
Current:													
Public safety	-		-	-		-		-		888	-	3	52,683
Public works	929,572		499,870	-		375,253		-		-	-		-
Health and human services	-		-	14,272		-		-		-	-		-
Culture, recreation and education	-		-	-		-		109,875		-	145,125		-
Economic development and assistance	-		-	-		-		-		-	-		-
Capital outlay	-		-	-		115,660		-		-	1,800		-
Debt service:													
Principal	-		-	-		275,000		-		-	-		-
Interest and fiscal charges	 			 		39,550							
Total expenditures	 929,572		499,870	 14,272		805,463		109,875	-	888	146,925	3	52,683
Excess (deficiency) of revenues over expenditures	 4,952		47,145	 (1,456)		393,864		11,754		269	9,529		
OTHER FINANCING SOURCES													
Proceeds from the issuance of long-term debt	-		-	-		-		-		-	-		-
Premium from the issuance of long-term debt	-		-	-		-		-		-	-		-
Proceeds from the sale of capital assets	-		-	-		-		-		-	-		-
Transfers in	-		-	-		-		-		-	-		-
Transfers out	 		-	 _									
Total other financing sources	 	_	-	 		-		-	-				
Net change in fund balances	4,952		47,145	(1,456)		393,864		11,754		269	9,529		-
Fund balances (deficit) - beginning of year	 64,559		(2,194)	 (5,342)		3,477,445		6,940		1,882	(82,743)		
Fund balances (deficit) - end of year	\$ 69,511	\$	44,951	\$ (6,798)	\$	3,871,309	\$	18,694	\$	2,151	\$ (73,214)	\$	

# VILLAGE OF CALEDONIA, WISCONSIN Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - Nonmajor Governmental Funds (Continued) Year Ended December 31, 2018

	Spe	ecial Revenue Fi	unds		Total			
	Equipment	Danations	Insurant Face	Debt Service	Tax Increment	Tax Increment	Village	Nonmajor Governmental
REVENUES	Replacement	Donations	Impact Fees	Fund	District No. 1	District No. 3	Hall	Funds
Taxes	\$ -	s -	\$ -	\$ 1,677,274	¢ 444.02E	\$ 134,696	œ.	\$ 2,077,205
Special assessments	Φ -	Φ -	φ -	23,370	\$ 111,935	φ 13 <del>4</del> ,090	\$ -	99,517
Intergovernmental	-	-	-	23,370	372	18,895	-	80,166
Public charges for services	-	-	63,451	-	312	10,095	-	2,593,327
Intergovernmental charges for services	-	-	05,451	-	-	-	-	422,683
Investment and interest income	596	-	-	-	-	553	-	61,031
Miscellaneous	590	38,207	-	-	-	-	_	61,025
Total revenues	596	38,207	63,451	1,700,644	112,307	154,144		5,394,954
Total revenues		30,207	03,431	1,700,044	112,307	134,144		3,394,934
EXPENDITURES								
Current:								
Public safety	-	10,794	-	-	-	-	-	364,365
Public works	-	-	-	-	-	-	-	1,804,695
Health and human services	-	-	-	-	-	-	-	14,272
Culture, recreation and education	-	2,760	-	-	-	-	-	257,760
Economic development and assistance	-	-	-	-	-	101,888	-	101,888
Capital outlay	-	-	-	-	202,530	222,139	-	542,129
Debt service:								
Principal	-	-	-	1,038,813	-	-	-	1,313,813
Interest and fiscal charges				205,020	31,560	89,348		365,478
Total expenditures		13,554		1,243,833	234,090	413,375		4,764,400
Excess (deficiency) of revenues over expenditures	596	24,653	63,451	456,811	(121,783)	(259,231)		630,554
OTHER FINANCING SOURCES (USES)								
Proceeds from the issuance of long-term debt	_	_	_	_	200,057	-	_	200,057
Premium from the issuance of long-term debt	-	-	-	_	7,639	-	_	7,639
Proceeds from the sale of capital assets	47,620	-	-	-	-	-	_	47,620
Transfers in	· -	_	_	_	_	-	_	-
Transfers out	-	-	(49,618)	(500,000)	-	-	-	(549,618)
Total other financing sources (uses)	47,620	-	(49,618)	(500,000)	207,696	-	-	(294,302)
Net change in fund balances	48,216	24,653	13,833	(43,189)	85,913	(259,231)	-	336,252
Fund balances (deficit) - beginning of year	21,827	99,393	361,414	33,837	(999,268)	59,748		3,037,498
Fund balances (deficit) - end of year	\$ 70,043	\$ 124,046	\$ 375,247	\$ (9,352)	\$ (913,355)	\$ (199,483)	\$ -	\$ 3,373,750



# Village of Caledonia, Wisconsin Tax Incremental District No. 1 Historical Summary of Project Costs, Project Revenues, and Net Cost to be Recovered through Tax Increments From Date of Creation through December 31, 2018

	Year Ended		From Date of Creation	
Project Costs Capital expenditures Administration	\$	200,900 1,630	\$	1,391,244 5,083
Interest and fiscal charges  Total Project Costs		31,560 234,090		31,560 1,427,887
Project Revenues  Tax increments  Exempt computer aid  Premium from issuance of long-term debt  Total Revenues	_	111,935 372 7,639 119,946		298,192 8,644 7,639 314,475
Net Cost Recoverable Through TIF Increments - December 31, 2018	<u>\$</u>	114,144	<u>\$</u>	1,113,412

# Village of Caledonia, Wisconsin Tax Incremental District No. 1 Historical Summary of Sources, Uses, and Status of Funds From Date of Creation through December 31, 2018

O company of Founds	Year Ended	From Date of Creation
Sources of Funds Tax increments Exempt computer aid Premium from the issuance of long-term debt Proceeds from long-term debt Total Sources	\$ 111,935 372 7,639 200,057 320,003	\$ 298,192 8,644 7,639 200,057 514,532
Use of Funds Capital expenditures Administration Interest and fiscal charges Principal on long-term debt Total Uses	200,900 1,630 31,560 - 234,090	1,391,244 5,083 31,560 - 1,427,887
Change in Fund Balance	85,913	(913,355)
Beginning Fund Balance (Deficit)	(999,268)	
Ending Fund Balance (Deficit)	<u>\$ (913,355)</u>	<u>\$ (913,355)</u>
Reconciliation of Recoverable Costs G.O. Debt Less: Fund balance Net Costs Recoverable (Recovered) Through Tax Increments - December 31, 2018		\$ 200,057 913,355 \$ 1,113,412

# Village of Caledonia, Wisconsin Tax Incremental District No. 3 Historical Summary of Project Costs, Project Revenues, and Net Cost to be Recovered through Tax Increments From Date of Creation through December 31, 2018

	Year Ended		From Date of Creation	
Project Costs				·
Capital expenditures	\$	299,607	\$ 3,551	,161
Developer grants/incentives		21,465	123	,784
Administration		2,955	11	,058
Interest and fiscal charges		89,348	345	,133
Total Project Costs		413,375	4,031	,136
Project Revenues				
Tax increments		134,696	591	,888,
Exempt computer aid		18,895	124	,070
Investment income		553	3	,409
Premium from issuance of long-term debt		<u> </u>	37	,286
Total Revenues		154,144	756	,653
Net Cost Recoverable Through TIF Increments -				
December 31, 2018	\$	259,231	\$ 3,274	,483

# Village of Caledonia, Wisconsin Tax Incremental District No. 3 Historical Summary of Sources, Uses, and Status of Funds From Date of Creation through December 31, 2018

	Year Ended	From Date of Creation	
Sources of Funds  Tax increments  Exempt computer aid Investment income Premium from the issuance of long-term debt Proceeds from long-term debt  Total Sources	\$ 134,696 18,895 553 - - - 154,144	\$ 591,888 124,070 3,409 37,286 3,075,000 3,831,653	
Use of Funds Capital expenditures Developers grants/incentives Administration Interest and fiscal charges Total Uses	299,607 21,465 2,955 89,348 413,375	3,551,161 123,784 11,058 345,133 4,031,136	
Change in Fund Balance	(259,231)	(199,483)	
Beginning Fund Balance (Deficit)	59,748		
Ending Fund Balance (Deficit)	<u>\$ (199,483)</u>	<u>\$ (199,483)</u>	
Reconciliation of Recoverable Costs G.O. Debt Less: Fund balance Net Costs Recoverable (Recovered) Through Tax Increments - December 31, 2018		\$ 3,075,000	

# Village of Caledonia, Wisconsin Tax Incremental District No. 4 Historical Summary of Project Costs, Project Revenues, and Net Cost to be Recovered through Tax Increments From Date of Creation through December 31, 2018

	Year Ended	From Date of Creation
Project Costs		
Capital expenditures	\$ 3,461,510	\$ 23,195,107
Developer grants/incentives	2,461,451	5,295,460
Administration	56,734	63,271
Transfer out	25,000	25,000
Interest and fiscal charges	896,083	2,825,572
Total Project Costs	6,900,778	31,404,410
Project Revenues		
Tax increments	197,856	215,571
Exempt computer aid	1,934	3,840
Special assessments	84,847	773,406
Intergovernmental	-	1,318,661
Investment income	94,141	176,748
Transfer in	500,000	750,000
Premium from issuance of long-term debt	305,821	1,142,089
Total Revenues	1,184,599	4,380,315
Net Cost Recoverable Through TIF Increments -		
December 31, 2018	\$ 5,716,179	\$ 27,024,095

# Village of Caledonia, Wisconsin Tax Incremental District No. 4 Historical Summary of Sources, Uses, and Status of Funds From Date of Creation through December 31, 2018

	Year Ended	From Date of Creation
Sources of Funds		
Tax increments	\$ 197,850	6 \$ 215,571
Exempt computer aid	1,93	4 3,840
Special assessments	84,84	
Intergovernmental	-	1,318,661
Investment income	94,14	1 176,748
Transfer in	500,000	,
Premium from the issuance of long-term debt	305,82	1 1,142,089
Proceeds from long-term debt	8,500,34	7 43,310,347
Total Sources	9,684,940	6 47,690,662
Use of Funds Capital expenditures Developers grants/incentives Administration Interest and fiscal charges Transfer out Principal on long-term debt Total Uses	3,461,510 2,461,45 56,734 896,083 25,000 3,765,58 10,666,35	1       5,295,460         4       63,271         3       2,825,572         0       25,000         1       12,870,299
Change in Fund Balance	(981,41	3,415,953
Beginning Fund Balance (Deficit)	4,397,360	6
Ending Fund Balance (Deficit)	\$ 3,415,95	3 \$ 3,415,953
Reconciliation of Recoverable Costs		
G.O. Debt		\$ 30,440,048
Less: Fund balance		(3,415,953)
Net Costs Recoverable (Recovered) Through		
Tax Increments - December 31, 2018		\$ 27,024,095